

BUDGET PROPOSALS 2023/26

CONTENTS

- 1 Section 151 Officer's Section 25 Report (*Pages 3 - 10*)
- 2 Medium Term Financial Strategy (*Pages 11 - 26*)
 - 2a Council Tax Options 2023/24 (*Pages 27 - 32*)
 - 2b Reserves Strategy 2023-2026 (*Pages 33 - 46*)
 - 2c 2023/24 Treasury Management Strategy (*Pages 47 - 76*)
 - 2d 2023/24 Fees and Charges (*Pages 77 - 90*)
- 3 Budget Recommendations (*Pages 91 - 94*)
- 4 Efficiency Proposals 2023 - 2024 and Service Reviews 2024 - 2026 (*Pages 95 - 96*)
 - 4a Place Health and Adult Social Care (*Pages 97 - 100*)
 - 4b Children's Services (*Pages 101 - 102*)
 - 4c Growth and Sustainability (*Pages 103 - 108*)
 - 4d Public Health and Communities (*Pages 109 - 110*)
 - 4e Core (*Pages 111 - 112*)
- 5 Directorate Spending Plans 2023 - 2026
 - 5a 2023-24 Spending Plans (*Pages 113 - 114*)
 - 5b 2024-25 Spending Plans (*Pages 115 - 116*)
 - 5c 2025-26 Spending Plans (*Pages 117 - 118*)
 - 5d 2023-24 Schools Settlement and Delegated Budgets (*Pages 119 - 122*)
- 6 2023 - 2027 Capital Programme (*Pages 123 - 140*)
- 7 Redundancy Compensation and Procedures (*Pages 141 - 144*)
- 8 Communications (*Pages 145 - 146*)

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BARNSELY METROPOLITAN BOROUGH COUNCIL

**LOCAL GOVERNMENT ACT 2003 - THE S151 OFFICER'S SECTION 25
REPORT ON THE 23/24 BUDGET PROPOSALS**

1. **Purpose of the Report**

- 1.1 To provide, in accordance with the requirements of Section 25 of the Local Government Act 2003, advice from the Authority's Chief Finance Officer (CFO) on aspects of the 23/24 budget proposals.

2. **Background**

- 2.1 Part 2 of the Local Government Act 2003 contains a series of duties and powers that give statutory support to aspects of good financial management within local government.
- 2.2 Section 25 requires the CFO to report to an Authority, when it is making its decision on determining the council tax, advice on the following issues:
- The robustness of the estimates included in the budget; and
 - The adequacy of the reserves the budget will provide.
- 2.3 The CIPFA Prudential Code also requires consideration to be given to the affordability and prudence of future capital investment - given its impact on the revenue budget.
- 2.4 CIPFA's Financial Management Code also highlights the importance of the budget setting framework which operates within local authorities and the legal requirements under which this sits.

3. **Advice of the Chief Finance Officer**

- 3.1 This report is based on the Budget Recommendations at **Section 3** and the financial strategy and suite of financial information set out in **Sections 2 – 6**.

Robustness of the Estimates

- 3.2 As Members are aware, the setting of the 23/24 revenue and capital budgets are part of the Council's Medium-Term Financial Strategy that forms the framework for the budget for the period 23-26.
- 3.3 The Council's financial strategy has sought to clearly identify the risks associated with the budget so that properly informed and prioritised decisions are made.

- 3.4 Whilst in general terms I feel that this has been achieved, it should be noted that several of the key risks are fluid and although not quantifiable at this stage are likely to have a material impact on the budget moving forwards.
- 3.5 As such my advice to the Council is to exercise financial prudence and to hold back any betterment in non-specific / non-ringfenced funding [e.g., the general children's and adult social care grant] arising from the Local Government Finance Settlement pending a full assessment of the most significant risks which I set out below.

Adult Social Care

- 3.6 The impact of the National Living Wage for 23/24 together with continuing inflationary & energy pressures on Adult Social Care provider costs are likely to place significant upward pressure on fee levels for next year and beyond. It is currently assumed that these will be funded from a combination of a 2% increase in the Adult Social Care council tax precept, the Council's own base budget resources together with the specific adult social care grant confirmed as part of the settlement. That assumption will be revisited as part of the ongoing dialogue with care providers around fee levels for 23/24.
- 3.7 In addition, although the Government has announced a 2-year delay to the Adult Social Care Funding reforms it is not yet clear whether that extends to the policy intention to move towards a 'fair cost of care'. Any requirements to do this in advance of the full implementation of the reforms would add a significant unfunded pressure to the Council's MTFS [over and above addressing the aforementioned inflationary pressures for 23/24].

Demand & Demography

- 3.8 Throughout 22/23 we have seen the demand [and cost] for Council services significantly increase, particularly in Children's Social Care, but also in Adult Social Care, Home to School Transport and Waste services. In my view some of those pressures are likely to get worse before they begin to level out and this is something the Council needs to be mindful of when considering the approach to balancing the 23/24 budget as well as its longer-term financial planning.

Inflation & Supply Chain Issues

- 3.9 The well-publicised inflation and supply chain issues relating to energy, fuel, food, and construction costs will continue to put pressure on the cost of council services during 23/24. Moreover, the impact of rising prices on household disposable incomes and on business cashflow / profitability will likely increase the volatility, unpredictability, and uncertainty on the levels of council tax and business rate collection.

Funding

- 3.10 Despite announcing a 2-year financial policy intent, DLUHC have disappointingly announced a one year only funding settlement for 23/24. Whilst the policy intent infers no fundamental change in approach for the 24/25 settlement this is obviously not confirmed and is therefore subject to amendment.
- 3.11 In addition, the longer-term outlook for Local Government funding is clearly challenging, and if the predicted cash standstill Departmental Expenditure Limits [DEL] for the period 2025-28 are realised, that will result in significant real terms funding cuts over the medium term.
- 3.12 The long-awaited review of the way in which funds are distributed to individual local authorities together with the proposals for a reset of the business rate retention scheme also bring added funding uncertainty over the medium term.

Savings / Transformation Programme

- 3.13 As set out in the MTFS at **Section 2** the Council is embarking on an ambitious programme of service transformation with the intention of reviewing how it might deliver outcomes differently and more efficiently in future. Undertaking such a fundamental review at the same time as delivering day to day council services, all within the context of reducing resources, is a major undertaking. The Council will need to ensure appropriate focus, governance, and resourcing of the programme to ensure the required level of savings are delivered.
- 3.14 So, whilst I am confident that the Council will deliver a balanced budget for 23/24 and that, through working with the Senior Management Team, we have a framework in place to achieve a balanced position over the longer-term; this is heavily dependent on the assumptions set out in the budget papers being delivered and the effective management and mitigation of the risks set out at paragraphs 3.2 – 3.12 above.
- 3.15 In terms of the specific estimates and assumptions which are included in the proposed 23/24 budget, I would also offer the following comments:

(i) ***Council Tax Income Assumptions***

The estimates for Council Tax Income are based on a collection rate of 95%, the same level as in previous years. In addition, I have made assumptions around growth in the tax base to be achieved through a combination of new properties coming into rating and a reduction in the number of households claiming local council tax support which increased significantly during 20/21 and the early part of 21/22. At this stage I have no reason to believe that these are not robust assumptions, although given the fluidity of the current macro- economic / cost of living situation, the position will need to be closely monitored during the year.

(ii) ***Business Rates Income Assumptions***

Under the current Business Rate Retention scheme, Barnsley retains 49% of the total income collected. Government have confirmed that there will be no major changes to the Business Rate System next year and that the planned move to reset the business rate baseline will not take place until 25/26 at the earliest.

As part of the Autumn Statement, it was announced that there would be a general freeze in business rate bills in 23/24 along with a 75% discount for retail, leisure, and hospitality businesses. In the normal course of events this would have frozen the business rate bills for every business in the Borough.

However, the Valuation Office have simultaneously reassessed the rateable values of all businesses across the country which will mean that businesses in the Borough may see their business rate bills increase / decrease from April 2023, albeit with a transitional relief scheme in place to phase in any increased cost.

Government have stated that local authorities will be compensated for the reduction in income as a result of there being no inflationary increase to business rates in 23/24, whilst the impact of the revaluation exercise is anticipated to be fiscally neutral.

Finally, business rate collection may be adversely impacted by the ongoing macro-economic / cost of living situation. Again, this position will need to be closely monitored.

(iii) ***Pay and other Inflation Assumptions***

The pay award for the current financial year [22/23] was resolved in November 2022 and equated to an average 7% uplift in the Council's pay bill, considerably in excess of the provision made in the 22/23 budget [2%], resulting in additional unbudgeted costs of £5m in this and future years.

Pay is forecast to increase by 4% in 23/24 and then at 3% per annum for the remainder of the financial planning period to 25/26; this will be kept under review in view of the balancing required to reflect the ongoing 'cost of living crisis' set against the effective freeze in local government funding over the medium term.

As set out above a provision has also been made in relation to the impact of the increase in the National Living Wage on the Council's external contracts, this having a particularly significant financial impact in adult social care. However, on the latter I reiterate that this provision does not extend to address the full impact of any proposed move towards paying a 'fair cost of care' as set out in the Government's adult social care reform agenda.

Finally, provision has also been made where contractual payments are linked to the Consumer Price Index or other inflationary measures; the full impact of which will be monitored during the next financial year.

(iv) ***Interest Rate Assumptions***

Our treasury advisors and other commentators are predicting further interest rate increases over the planning period, though the timing and pace of those remains subject to debate. In view of this my advice is to limit the Council's exposure to interest rate risk by restricting the amount of the debt portfolio that may be subject to variable interest rates at any one time. This is reflected in the proposed Treasury Management Strategy which is set out in detail at **Paper 2c**. The position will continue to be closely monitored by the Treasury Management Panel with regular updates provided to Cabinet as part of the quarterly performance monitoring cycle.

(v) ***Service/ Demand Pressures***

There have been significant increases in the demand for all council services during 22/23, those been particularly acute in children and adult social care services. These pressures are expected to continue into 23/24 and beyond and provision for this has been made within the budget and MTFs.

Given the inherent risks with these assumptions it remains unclear whether this provision will be adequate to cover these demographic and other associated cost pressures. Therefore, my advice is to set aside any betterment in the Council's core resource position [non-ringfenced grants] following the Local Government Settlement pending further clarity in relation to these risks.

Adequacy of Reserves

- 3.16 **Section 2b** of the 23/24 budget proposals set out the Council's position in relation to the current level of provisions, reserves, and balances available to the Authority.
- 3.17 As indicated in that paper, the current Minimum Working Balance (MWB) held by the Authority remains at £20M, a level that I consider prudent and appropriate to the current risk environment faced by the Council.
- 3.18 I have also undertaken an assessment of all earmarked reserves & provisions to ensure their continued validity and to make additional provision to cover known commitments where that has been necessary. I consider the current levels to be adequate subject to my comment at paragraph 3.14.

- 3.19 The 23/24 local government finance settlement has provided additional resources over and above those initially included within the forecast. My advice is that this resource be set aside in reserves pending a full assessment / quantification of the emerging risks highlighted above.
- 3.20 It should also be noted that not all resources have yet been received and need to be 'banked' before being committed to future investments. I will ensure that this position is reviewed and reported through future monitoring reports. In addition, I also consider it appropriate and necessary to continually monitor reserve levels in the light of the changing circumstances facing the Council and as such, a further detailed review will be carried out as an integral part of the 22/23 accounts closure process and throughout 23/24.
- 3.21 Separately, the Council continues to progress significant external funding opportunities, working particularly closely with the South Yorkshire Mayoral Combined Authority. Specifically, officers are working with SYMCA colleagues to explore the possibility of bringing forward the Council's share of Renewal Fund income streams expected to be received over the next 26 years into a single upfront investment pot capable of delivering major capital investment at scale over the next 3 to 5 years. The Capital Investment Strategy and Capital Investment Programme (**Section 6**) provide further details on this.

Prudence and Affordability

- 3.22 The current Prudential Borrowing regime places a duty on the CFO to ensure that the financial impact of decisions to incur additional borrowing are affordable both in the immediate future and over the longer term.
- 3.23 Consideration of the revenue impact of all new capital schemes is therefore undertaken alongside other operational service issues to ensure that resources are allocated in accordance with the Council's priorities and within the overall resources available.
- 3.24 As Members will be aware the Council holds relatively high levels of debt as compared to its statistical neighbours. This is a result of previous policy decisions, including the building of a new secondary school estate and more recently the Glassworks town centre development.
- 3.25 I have advised in recent budgets against further significant borrowing until such time as the Glassworks scheme was complete and from a financial perspective de-risked. With the scheme now largely complete and the financial risk attached to that provided for within the MTFs I now consider it prudent to consider, subject to robust business cases, due diligence and funding guarantees, the proposals set out within the budget pack to invest in the Council's housing stock and economic regeneration schemes funded by the SYMCA Renewal Fund.
- 3.26 In addition, regardless of the source of funding any future borrowing is ultimately Council borrowing and should be considered carefully in line with the Prudential Framework, all relevant statutory indicators and a thorough risk assessment of all

financial and non-financial factors to ensure that there are no broader unintended consequences and that any risk to the Council's ongoing financial sustainability is minimised.

Value for Money

- 3.27 In June 2021 the National Audit Office launched a new Code of Audit Practice, part of which required the External Auditor to undertake a significantly more in-depth review of the Council's arrangements for securing Value for Money [VFM].
- 3.28 In January 2022 the External Auditor's Annual Report reported no significant issues in relation to the Council's arrangements for securing value for money during the 21/22 financial year. The External Auditor's assessment and final report in relation to the Council's 22/23 arrangements is expected imminently, and although I do not anticipate any major concerns to be raised, I will ensure that any issues or areas for improvement are addressed appropriately.

Medium Term Financial Strategy (MTFS) and Budget Reduction Measures

- 3.29 A balanced budget for 23/24 can be delivered through the agreement of the proposals contained within the budget papers. However, this view is contingent upon the additional matters identified at paragraph 3.14 above and paragraphs 3.30 to 3.33 below.
- 3.30 The draft budget for 23/24 is again based upon the delivery of several budget reduction & efficiency measures and there needs to be a strong and sustained focus on ensuring the timely and comprehensive implementation of these.
- 3.31 Moreover, it is proposed that the significant budget gaps identified for 24/25 & beyond will be addressed by a programme of service transformation. In my view, whilst the suggested planning framework is sound, the fundamental nature of the reviews and timelines around delivery of savings for 24/25 and 25/26 are challenging. Consequently, I will keep progress under close review and update and report any impact on the MTFS including advising on any required changes to the transformation / efficiency plan as required.
- 3.32 In addition, future forecasts are predicated on the Council maintaining, as a minimum, a cash standstill core resources position. I consider this to be a reasonable assumption but for the reasons outlined at paragraph 3.10 – 3.12 there is considerable uncertainty around this.
- 3.33 Finally, although a prudent approach has been taken in relation to the Medium-Term Financial Strategy, providing for all known pressures over the planning period, any additional pressures from here on in will need to be contained within the ongoing resource envelope determined by the local government finance settlement and any associated subsequent reviews. If for whatever reason this looks like not being achievable, I will instigate an immediate review of the 23/24 budget, MTFS and reserves strategies contained within these budget proposals.

4. **Budget Recommendations**

- 4.1 As indicated in the 3-year forecast at **Section 2 (Appendix 1)** and based on the Budget Recommendations at **Section 3**, a balanced budget will be set for 23/24.
- 4.2 This would see the Minimum Working Balance being retained at £20M and the one-off betterment in general / non-ringfenced grants from the 2022 Local Government Finance Settlement being set aside to provide additional financial resilience to help mitigate the significant unquantified risks highlighted within the MTFs. I consider this to be prudent and appropriate to the current risk environment faced by the Council (**Section 2 refers**).
- 4.3 The proposals identified within the budget papers provide the foundation around which the Barnsley's 2030 Plan & Council Plan can be delivered in a financially sustainable manner.
- 4.4 However, there remains considerable uncertainty around the impact of the longer-term funding position, challenges that need to be overcome to ensure the successful delivery of the transformation programme and other risks that the Council needs to be vigilant to and, if necessary, be prepared to change its planning assumptions and mitigation plans at short notice if that is required.
- 4.5 **In summarising my advice, I would stress that the robustness of the estimates and adequacy of the reserves which the budget will provide are satisfactory. However, this is contingent upon the requirements outlined at paragraphs 3.13 – 3.15 and reiterated at paragraph 4.4 above being delivered.**

N Copley BA (HONS), CPFA

Director Finance and S151 Officer

January 2023

UPDATED MEDIUM TERM FINANCIAL STRATEGY 2023/24 – 2025/26**1. PURPOSE**

- 1.1 As in previous years, this paper provides an update to the current Medium-Term Financial Strategy (MTFS) and extends it for a further year to 25/26 to maintain the Council's rolling 3-year planning framework.
- 1.2 The updated forecast reflects several financial pressures which have recently come to light, as well as additional thoughts on the emerging risks [which are yet to be quantified] highlighted in the 2022-2025 MTFS agreed by Council in February.

2. INTRODUCTION

- 2.1 On 24th February 2022 the Council set a balanced budget for the current financial year (22/23) together with forecast gaps predicted at that time for the remainder of the MTFS planning period as shown below:

	23/24 £M	24/25 £M	25/26 £M	TOTAL £M
Deficit	+4.423	+2.528	+3.084	+10.035

23 – 26 Assumptions

- Provision for pay awards and inflation at 2%.
 - Provision for additional pension costs expected from the actuarial review in 23/24.
 - Further provision for demand and demography pressures.
 - Council tax increases at 2% per annum across 2023-2026.
- 2.2 The updated MTFS also highlighted several key emerging risks and as a result, a one – off provision of £3.8M was set aside to help temporarily address these pressures.

3 What's changed since February**Additional Pressures**

- 3.1 During 22/23, several new or deteriorating pressures have been identified which require further consideration within the context of the MTFS:

Employee Pay

- 3.2 The 22/23 pay negotiations agreed the following:
- a flat rate increase of £1,925 on all NJC pay points for 22/23 (equivalent to an average 7% increase).
 - an increase of 4.04% on all allowances for 22/23.
 - an increase of one day to all employees' annual leave entitlement from 1st April 2023.
 - deletion of pay point 1 from the NJC pay spine with effect from 1st April 2023.

The previous provision in the MTFS [2% pay award] has been updated to reflect this increase together with an updated forecast of a 4% increase in 23/24 and 3% thereafter. The pay negotiations for 23/24 are due to commence shortly: any changes required to the forecast will be reflected as these discussions progress [NB: each 1% increase equates to a £1m additional cost]

Energy Costs

- 3.3 The cost of energy has also been rising steeply since the middle of the last year and consequently the previous MTFS assumed cost increases in the region of 35% - 50% in 22/23. However, the war in Ukraine and other global macro-economic factors have resulted in a further spike in costs. Government introduced the Energy Bill Relief scheme from October 22 for an initial period of 6 months. However, even after taking into account this relief the average cost of electricity supplied to the Council has increased by 110% in 22/23 and gas at around 280%. Whilst the Council has recently approved a strategic approach to the reduction of carbon and fuel costs, it is unlikely to contribute significant mitigation to the cost pressures. The updated MTFS sets aside a total provision of £8M across the planning period.

Fuel Costs

- 3.4 The cost of petrol and diesel has also increased significantly in the past year and more so since the start of the war in Ukraine in February 2022. During 21/22 the average price per litre was £1.08. The average cost to the council as at November 22 stood at around £1.30 per litre. This equates to an overall increase in fuel costs required to operate the Council's vehicle fleet of around an additional £0.3M p.a.

General Contract Inflation

- 3.5 The current forecast provides resources for the cost of inflationary uplift (CPI) on major contracts [Building Schools for the Future, Waste, Primary PFI, PRIP etc].
- 3.6 Based on the terms of the Council's major contracts, a rate of 10% has been provided for in 23/24 falling to 4% thereafter [equivalent to an additional £3M in 23/24]. This continues to be monitored closely.
- 3.7 It should also be noted that rising inflation will impact the delivery of other key priorities, for example, the increasing cost of raw materials [e.g., steel / concrete] will have an impact on the deliverability of major infrastructure projects [SEAM et al] or the cost of repairing and maintaining the council's housing stock and other assets. The impact on the overall capital programme, planned maintenance and individual major projects will be kept under close review and reported to Cabinet as part of standard budgetary procedures or by exception if circumstances dictate.

General Demography and Demand

- 3.8 Whilst the current forecast made some provision for demographic changes and increased demand in key services (e.g., adults and children's social care, home to school, waste), it was highlighted in February's budget that this provision may be insufficient if trends at that time

Section 2

continued unabated. During 2022/23 the demand and cost of providing key services particularly Children's Social Care and Home to School Transport has increased exponentially. As a result, a further provision of £9.5M has been made across the period.

Adults Social Care NLW/Inflationary increases

- 3.9 As part of addressing the cost-of-living crisis, the Government has confirmed a 9.7% increase in the National Living wage from £9.50 to £10.42 from 1st April. This increase, together with the rate of inflation running at around 11%, and other pressures such as the rising cost of energy has led to an increase in the cost of care / fee payment to be made to care providers. The current estimate is that costs are likely to increase by at least £6.5M. However, to counter this Government have announced additional funding via the Local Government Settlement (see below) together with confirming an ASC Council Tax Precept of 2%, although this is unlikely to cover the increased cost in full.

Discharge to assess

- 3.10 In addition, Government have also announced funding to assist Local Authorities /Health to free up space by allowing patients to be safely discharged from hospital more speedily. This funding is highlighted below.

MITIGATIONS

- 3.11 To offset the above, the MTFs has been reviewed and the following mitigations identified:

Energy Costs Provision

- 3.12 The current MTFs made some provision for cost increases in relation to energy & utility costs. It is proposed to release this to partly offset the anticipated cost increases.

Release of the Provision Set Aside for Increased Pension Contributions

- 3.13 The next Local Government Pension Scheme [LGPS] triennial actuarial review is due in 23/24. Based on discussions with the scheme actuary and the South Yorkshire Pensions Authority no increases in employers' pension contributions are now anticipated [meaning that the current provision is no longer required]. This will be kept under close review in view of the continuing war in Ukraine and other global macro-economic factors which may adversely impact scheme asset and liability values moving forward.

Release of Demography Provision

- 3.14 Resources are currently set aside within the MTFs to fund potential increases in demography over and above those already assumed in service budgets. It is proposed that these are released to partially offset the pressures identified above.
- 3.15 In addition following an increase in the general [non-ringfenced] social care grant announced in the Local Government Settlement as highlighted below, it is proposed to set

this aside for future demography/demand pressures in both Children's and Adults Social Care.

Release of One-Off Risk Provision

- 3.16 As part of the 2021 Local Government Finance Settlement, the Council received a one-off General Services Grant (£3.8M). This grant was earmarked as part of the approved 2022 – 2025 MTFS in February to help temporarily address the risks highlighted at the time. It is proposed to release this provision to help fund the anticipated cost pressures in 23/24.

Improved Business Rates Growth / Collection

- 3.17 Additional income has been included from an anticipated growth in business rates (e.g from the Glassworks / other borough wide developments).

Fees and Charges

- 3.18 A full review of all fees and charges has been undertaken with the proposed charges enclosed at paper 2d.

Base Budget Review

- 3.19 A further review of non-critical base budget provision has been undertaken to release further resources to help mitigate the pressures highlighted above.

Government Autumn Statement / Provisional Local Government Settlement

- 3.20 The Chancellor of the Exchequer 's Autumn Statement made a number of announcements that have a direct impact on local government, namely:
- Planned departmental spending to grow at 1% in real terms each year from 25/26 to 27/28. This is lower than the estimated growth in the economy meaning departments will need to make efficiencies to manage inflation.
 - A delay to the Health and Social care reforms for 2 years to 25/26 at the earliest i.e the proposed £86k cap on care costs and new means test proposals;
 - An additional £4.7bn within the adult social care system including £1bn of additional resources to directly support discharges from hospital, £1.3bn in additional social care grant and further council tax flexibility allowing increases of up to 5% (3% core and 2% adult social care) in 23/24.
 - A further £2.3bn for schools, increasing per pupil funding;
 - Business rates will be frozen in 23/24 with additional relief for the retail, hospitality and leisure sectors and small businesses.
 - Further support to the public to help with the energy and cost of living crisis.
- 3.21 Subsequently on 21st December the Local Government Finance Settlement confirmed for 2023/24:
- Core funding (RSG and Business rates) uplifted for inflation;
 - An increase in the non-ringfenced social care grant for both Adults and Children's (£7.5M) to be set aside to address the risks highlighted in Section 8 below);

Section 2

- A specific ringfenced grant for Adult Social Care (£2.1M) to contribute towards funding pressures within the care sector;
- Additional funding to be allocated through the Better Care Fund to support safer hospital discharges, helping people regain or maximise independence as soon as possible and freeing up NHS beds for those who need them (£1.9M).
- Council tax flexibilities allowing for a maximum 5% increase in 23/24 and 24/25 (3% Core Services and 2% Adult Social Care).

3.22 Finally whilst Government have announced a two-year settlement which provides some certainty, the actual details of the 24/25 settlement will be released in autumn/winter 2023. As such a carry forward funding position has been assumed pending more clarity.

REVISED POSITION

3.23 The impact of the above changes is shown in the following table:

INCREMENTAL CHANGES	2023/24	2024/25	2025/26		
	£M	£M	£M		
COST B/FWD	211.395	214.170	219.706		
FIXED & ONGOING (pay @2%, NI @1.25% Inflation @ 2%, Pension in 23/24, Other)	6.196	4.196	4.196		
DEMOGRAPHY & DEMAND (ASC, CSC, H2S, Waste)	2.827	3.032	3.032		
POLICY DECISIONS (Glassworks, Youth Zone FYE)	1.200	0.000	0.000		
TOTAL COSTS	221.618	221.398	226.934		
INCOME BfWD	211.395	214.170	218.870		
CTAX @2.0 increase plus growth	3.500	3.650	3.800		
Business Rates	2.300	1.050	1.180		
TOTAL INCOME	217.195	218.870	223.850		
FORECAST AS AT FEB 2022	4.423	2.528	3.084		10.035
Additional Cost Pressures					
Provision for Pay Award @ 4% in 23/24 and 3% thereafter	6.600	1.000	1.000		8.600
Energy Costs	5.300	2.000	1.000		8.300
Children's SC Demand and Development plan	6.800	(0.500)	-		6.300
ASC NLW/Inflationary Increases	4.100	-	-		4.100
Provision for contract inflation at 10% in 23/24 falling to 4% in future years (currently 2%)	2.800	0.700	0.700		4.200
Further Demography and Demand pressures	2.900	0.300	-		3.200
TOTAL ADDITIONAL PRESSURES	28.500	3.500	2.700		34.700
REVISED FORECAST - Pre-Mitigations	32.923	6.028	5.784		44.735

Mitigations				
Release of provisions (energy, demography, pensions)	(14.000)	(2.870)	2.164	(14.706)
Use of Reserve previously set aside	(5.500)	5.500	-	-
Increased Business Rates growth and CTAX	(2.100)	(0.900)	(0.300)	(3.300)
ASC Council Tax Precept	(2.000)	-	-	(2.000)
Specific Social Care grant	(2.100)	(1.500)	-	(3.600)
TOTAL MITIGATIONS	(25.700)	0.230	1.864	(23.606)
REVISED FORECAST AFTER MITIGATIONS	7.223	6.258	7.648	21.129

4. Strategy to address the above funding gaps

4.1 During the summer, SMT have been formulating a strategy to address the above forecast funding gaps and have determined a subsequent 5-point action plan to address both the short and medium-term budget gaps that were identified at that time:

1. **Action 1** – Executive Directors agreed to revisit previously submitted 23/24 efficiency proposals for deliverability, timing, and value [with alternative proposals being put forward where any issues were identified] – [see update at Paragraph 4.2 below].
2. **Action 2** – Executive Directors to identify new “quick win” efficiencies / cashable savings for 23/24 – were requested by July 2022 [see update at Paragraph 4.2 below].
3. **Action 3** – Executive Directors were requested to produce a proposed sequencing for the ‘transformational’ review of **all** their service areas together with a high-level Outline Business Case [OBC] for those reviews to be completed in the first tranche [i.e., operational / delivered by 24/25] – [see update and key timelines below].
4. **Action 4** – Lead officers were tasked with co-designing a potential programme of digital transformation activity in Adult Social Care & Waste, Recycling and Neighbourhood Services with the support of an external implementation partner – initial scoping to be completed by August 22 / detailed business cases to be completed by December / delivery in 23/24 + [see update and key timelines below].
5. **Action 5** – Lead officers were tasked with co-designing a refreshed Asset Management Strategy & Delivery Plan – high level strategy refreshed by August 22 / final strategy and delivery plan agreed by December 22 [see update / key timeline below].

Section 2

Action 1 / 2 – SMT to revisit the previously submitted 23/24 efficiency proposals and identify new “quick win” efficiencies / cashable savings

- 4.2 This exercise has been completed with efficiency proposals capable of being delivered for 23/24 now estimated at £7.3M [full details are provided at Section 4].
- 4.3 Subject to approval and delivery, these proposals will provide for a balanced budget in 23/24.

Action 3 – That Executive Directors produce a proposed sequencing for the review of **all** their service areas together with a high-level Outline Business Case [OBC] for those reviews to be completed in the first tranche

- 4.4 Each Executive Director has submitted a proposed sequencing and timing for each of their service reviews [all phases are shown below].
- 4.5 In high level terms, this indicates that 21 / 38 service areas will be reviewed in tranche 1 i.e., new operating models to be in place by 1st April 2024, with the remaining 15 reviews taking place thereafter with the new operating models for those being in place by 1st April 2025.
- 4.6 The table below highlights those service areas currently included within the first tranche of reviews (Phases 1a & 1b) with a high-level Outline Business Case produced for each setting out the key themes & opportunities that will be explored as part of the review [click on link below to access individual OBC’s].

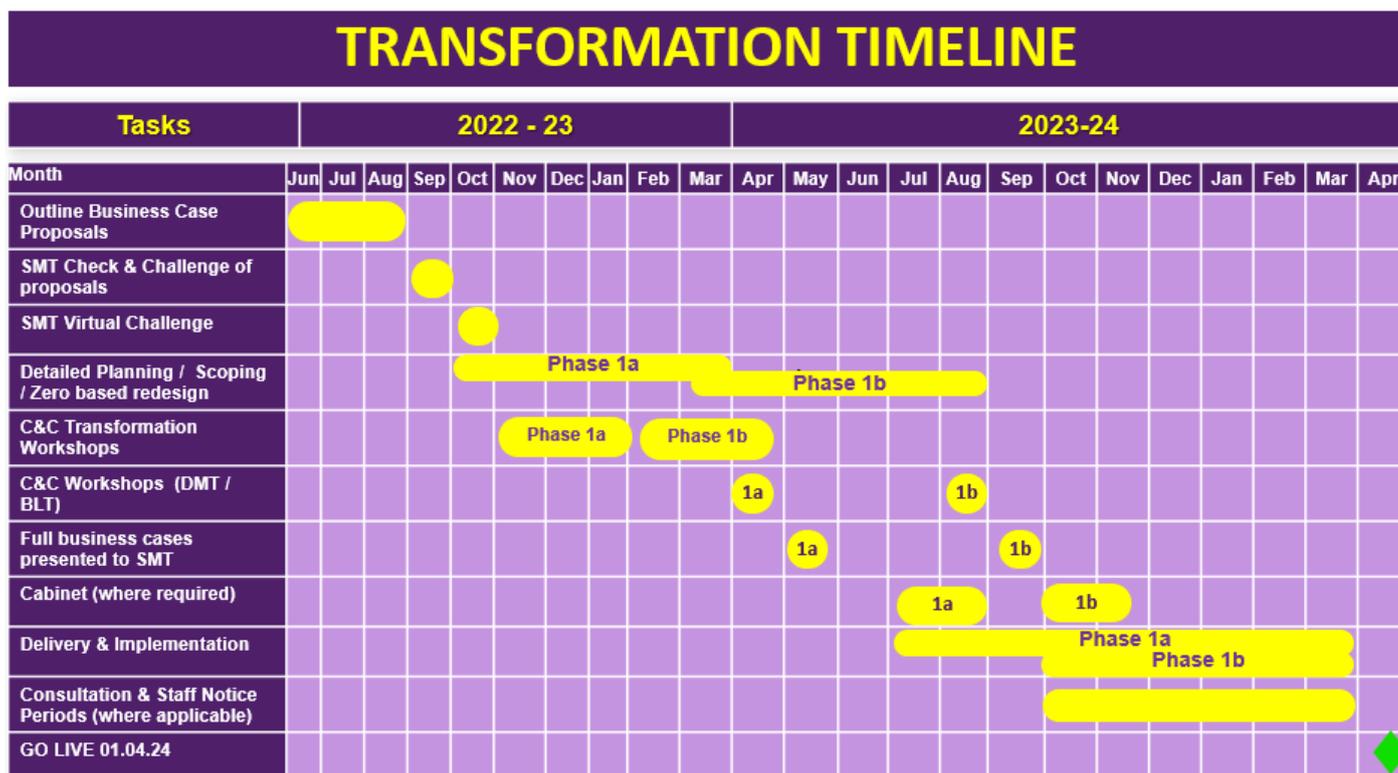
1a Service reviews

Place Health & Adults Social Care	Children’s	Growth & Sustainability	Public Health & Communities	Core
	Children in care and Leaving Care	Property Services	Public Health inc Regulatory Services	Strategic Procurement & Contract Management
		Economic Development		Service Design & Compliance [IT]
		Commercial & Operational Services		Council Governance
		Waste and Neighbourhoods Services		Business Support

1b Service reviews

Place Health & Adults Social Care	Children’s	Growth & Sustainability	Public Health & Communities	Core
Better lives programme / review of ASC operating	Early Start and Family Centers	Culture & Visitor Economy	Public Health inc Regulatory Services	Internal Audit, Anti-Fraud & Assurance
		Employment & Skills	Safer Communities	Legal Services
		Strategic Transport		
		Bereavement, Environment, Sport & Transport		
		Highways & Engineering		

4.7 Key dates and milestones in respect of these reviews are set out below:



4.8 The table below translates the anticipated profile of service reviews into an indicative financial plan for MTFs planning purposes [this will be reviewed on an ongoing basis as circumstances dictate].

Directorate	By 01/04/2024				By 01/04/2025		Total	
	Phase 1A		Phase 1B		Phase 2			
	No of reviews	Efficiency £M						
Place Health and Adults SC	0	0.000	1**	See 4.9-4.11	0	0.000	1	-
Children's*	1	0.406	3	1.157	3	0.542	7	2.105
Growth & Sustainability	3	1.260	5	0.840	3	0.580	11	2.680
Public Health & Communities	2^	0.870	1	0.340	2	0.305	5	1.515
Core	4	0.900	3	0.150	7	0.880	14	1.930
TOTAL	10	3.436	13	2.487	15	2.307	38	8.230

^ The transformation review of Public Health is to be completed and implemented by the 1st April 2023

* Currently excludes budgets / savings related to commissioned looked after children's placements in CSC even though it is anticipated that actions can be taken to reduce / mitigate those costs to some extent e.g., early help & prevention initiatives, review of high-cost placements, in Borough provision etc.

** The service areas in Adult Social Care / Waste, Recycling and Neighbourhood Services, whilst included in the above, are assumed to be picked up by the Digital Transformation strand set out at paragraph 4.9 – 4.11 [subject to review].

Action 4 - Digital transformation

- 4.9 Digital Transformation has been agreed by SMT / BLT as one of the prime cross cutting areas from which efficiencies can be derived. To allow momentum and focus, the initial areas of work to be considered are Adult Social Care & Waste, Recycling and Neighbourhood Services.
- 4.10 A number of workshops have taken place during 2022. These workshops have been facilitated by Microsoft who are seen as a potential key software and services supplier to expedite digital enhancements using platforms the Council is already familiar with, namely optimising license usage and Azure platforms. Initial discovery and business case work has been carried out by Microsoft consultants 'at risk' – there is still no guarantee / expectation that work will be awarded to them. Decisions to move forward with Microsoft will be business case driven and reported to Cabinet for approval.
- 4.11 As with the Service reviews it is anticipated that the above reviews [in conjunction with the non-digital transformation aspects of these service areas] will deliver a minimum of a 10% efficiency saving of the net budget for the respective services (excluding Adult Social Care commissioning budgets).

Action 5 – Asset management strategy & delivery plan

- 4.12 The Strategic Property and Asset Board (SPAB) has been established with the remit to implement a new Asset Management Strategy [together with a detailed delivery plan]. The board is co-chaired by the Service Directors from both Regeneration/Culture and Finance, with representatives from Estates, Core Services, together with a member rep from each Business Unit.
- 4.13 Although activities had previously taken place across various workstreams (e.g., Locality review, Work Smart etc.), further work has been required to truly understand the wider asset base and how it is used by Services. It has also acknowledged that a refreshed Asset Management Strategy (AMS) is required which is better aligned to the 2030 Strategy and the Council's wider corporate objectives, as well as helping to address cost pressures (particularly in relation to buildings etc.) within the updated MTFs.
- 4.14 Several workshops have taken place to date to scope and define the AMS and associated plans to make the actions a reality. Work has also been undertaken to 'cluster' the assets held within the portfolio, providing a more manageable approach. This has produced a greater understanding of the asset categories held and those that are deemed in / out of scope. The ambition is that each cluster will have its own implementation plan (with each asset having a mini-associated plan). For planning purposes efficiency savings have been estimated at 18% of the total portfolio operating cost [18% of £30M i.e., £5.5M] to be delivered over the planning period.

	2024/25	2025/26	TOTAL
	£M	£M	£M
Asset Strategy Review	1.600*	3.900^	5.500

*Includes savings to be delivered in 23/24 of £0.7M

^ Includes savings anticipated beyond 25/26

4.15 The Strategy is due to move through the Council's governance framework in tandem with the MTFs. The Board will meet monthly with key subgroups / task and finish groups delivering key pieces of work to shape and deliver action plans. The Board will be the key governance vehicle for all property and asset related decisions taken by the Council and will ensure these decisions are guided by our current financial situation, effective delivery of outcomes and the need to manage our assets and estate in accordance with agreed best practice principles. Further updates will be provided throughout the programme of delivery.

5. COST OF LIVING CRISIS / LOCAL COUNCIL TAX SUPPORT

- 5.1 The current cost of living crisis is clearly having an impact on members of the public. This impact is starting to be reflected in council tax collection rates, particularly those most vulnerable / low income households.
- 5.2 Current Council tax planning assumptions are based on a 3.9% increase in 2023/24.
- 5.3 Members will recall that the Council amended the current Local Council tax Support Scheme in 2022/23 to protect claimants from the agreed 3.5% council tax rise this year together with continuing to provide the extra £125 of support previously provided via Government during Covid. The current scheme supports over 15,000 claimants.
- 5.4 It is proposed that an additional one-off cost of living support be provided to all eligible working age local council tax support claimants in Band 1 of the scheme, equivalent to an amount that reduces those claimant's council tax bills to zero for the 23/24 financial year
- 5.5 This means those in Band 1 will receive additional support from between £96 (Ctax band A properties) and £290 in 23/24 (Ctax band H properties).
- 5.6 Furthermore, an additional one-off cost of living support be provided to all eligible working age local council tax support claimants in Bands 2,3 & 4 of the scheme, equivalent to mitigating the full impact of the proposed 3.9% increase for 23/24 plus an additional £50 discount to further reduce the bills for all those eligible claimants
- 5.7 Finally an additional one-off cost of living support equivalent to the 3.9% increase be provided to all eligible pensioners in receipt of council tax support, for the 23/24 financial year.
- 5.8 The above changes are expected to cost in the region of £2.2M and will be funded via the use of one-off collection fund surpluses generated at the end of 2021/22.

6. REVISED MEDIUM TERM FINANCIAL FORECAST

6.1 The net impact of the above cost and mitigation strategies is summarised in the table below:

	23/24	24/25	25/26	TOTAL
	£M	£M	£M	£M
FORECAST GAP AS AT NOV 2022 (Pre efficiency proposals)	7.223	6.258	7.648	21.129
23/24 Efficiencies	(7.336)			(7.336)

Digital Transformation	-	(1.980)	(0.200)	(2.180)
Asset Strategy Review	-	(1.600)	(3.900)	(5.500)
Service Transformation Reviews – Phase 1		(4.469)	-	(4.469)
Service Transformation Reviews - Phase 2	-	-	(3.121)	(3.121)
REVISED GAP AFTER EFFICIENCIES	(0.113)	(1.791)	0.427	(1.477)

6.2 This position is based on the following key assumptions:

- Core funding uplifted for inflation in 23/24;
- Additional non-ringfenced social care grant;
- Provision for pay awards FYE of 22/23 @ 7% & 4% in 23/24 (£9.0M) and 3% p.a. thereafter.
- Provision for contract inflation of 10% in 23/24 (£3.0M), and 4% thereafter.
- Provision for key service pressures, mainly within Children’s Social Care, in 23/24 (£11.0M).
- Provision for increases in the National Living Wage and inflation in Adults Social Care (£6.5M) partially offset by additional specific Adult Social Care grant.
- Provision for hospital discharges within Adult Social Care (£1.8M in the Better Care Fund)
- Provision for increased energy / fuel costs based on current estimates (£5.3M) in 23/24.
- Council Tax @ 3.9% in 23/24 (£4.1M) and 2% thereafter.
- Delivery of efficiency proposals totalling £7.3M in 23-24 (Section 4 refers).
- Future year deficits to be addressed via the development of a programme of transformational activity capable of delivering a minimum £15M by 25/26 (Section 4 refers).

7. UPDATED RESERVES STRATGEY

7.1 The Council maintains a rolling 3 years reserves strategy to align one-off resources to the MTFs planning period. A full update is provided at paper 2b as part of the 23/24 suite of budget papers.

7.2 Total reserves currently stand at approximately £488M [*£354M GF and £134M HRA*], with the vast majority of that already committed to previous policy and investment decisions [e.g., major capital investment such as the Glass Works, SEAM & Principal Towns; Directorate projects and initiatives, school balances, minimum revenue provision [debt], insurances and other statutory provisions].

7.3 Of that, it has been necessary to set aside an amount of £29M to support the budget and delivery of the transformation programme:

- Temporary Budget Mitigation - £19M [22/23 overspend & 23/24 smoothing]
- Transformation programme delivery - £10M

7.4 Over and above that the Council retains a Minimum Working Balance of £20M [contingency for unforeseen / emergency circumstances] that will only be used in extremis.

	Earmarked Under Statute REVENUE £M	Earmarked - Invest to Save/ Future Commitments REVENUE £M	Earmarked - Future Capital Investments CAPITAL £M	Resources Set Aside to Complete Schemes CAPITAL £M	Budget Mitigation REVENUE £M	Total Resources TOTAL £M
Sub Total – GF	24.844	95.897	177.611	26.348	29.000	353.700
Sub Total – Housing	7.000	-	125.590	1.500	-	134.090
GRAND TOTAL	31.844	95.897	303.201	27.848	29.000	487.790

8. RISKS & OPPORTUNITIES

8.1 The strategy set out above provides the framework to balance the Council's budgets over the period of the MTFs. However, this is predicated on the effective management of the following risks and opportunities:

Risks

1. The successful delivery of the programme of transformational activity.
2. Inflation remains at higher levels for longer than anticipated.
3. Health and social care reforms – aren't cost neutral [current assumption].
4. Demography & demand pressures are worse than forecast e.g., children's social care
5. Special Educational Needs & Disability (SEND) - risk that the Safety Valve programme doesn't yield any financial support.
6. Cost of living crisis – impact on demand for Council services / ability to collect core income streams deteriorates further.
7. Other national or local major policy initiatives e.g., bus franchising, education white paper, SEND green paper, environment bill etc

Opportunities

1. Council tax beyond currently assumed levels – whilst protecting the most vulnerable residents (see paper 2a).
2. Increase in fees & charges beyond the levels currently assumed – in line with the Council's fees & charges policy.
3. Pressures abate / improve e.g. energy costs and inflation.
4. Potential disposal of 'hero' assets.

- 8.2 The position will be reviewed iteratively considering the above / other data & intelligence and changes to the strategy proposed as appropriate.

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MTFS Detailed Forecast

	FORECAST 2023/24		FORECAST 2024/25		FORECAST 2025/26	
		£m		£m		£m
EXPENDITURE:						
Revised Base Position		211.395		230.422		237.029
2. Fixed and Ongoing (already reported)						
Pay Award, National Insurance 1.25% increase	9.011		3.411		3.411	
		9.011		3.411		3.411
3. Demographic and Demand						
Energy Cost issues	5.300		2.000		1.000	
Children's Social Care (Demographics/additional social workers)	7.000		0.200		0.200	
Adult Social Care National Living Wage /Inflationary Increases	6.532		1.832		1.832	
Adults Social Care - Demographics					0.605	
Waste - Demographics / HWRC	0.900		0.200		0.200	
Home To School - Demographics	1.200		0.200		0.200	
Adult Social Care Discharge to Assess						
Other Inflation (inc BSF)	3.015		1.415		1.415	
Financing Capital New Starts Programme & MRP	0.570		0.570		0.570	
Legal	0.500					
Car Park Income	0.500					
Customer Services	0.150					
Provision for Youth Zone	0.700					
		26.367		6.417		6.022
4. Provisions						
Release of Energy provision	-1.300					
Demography Provision	-2.000					
Base Budget Review/Reprofiling	-5.715		-3.221		3.000	
		-9.015		-3.221		3.000
5. One-Off investment						
Temporary One-off resources (reserves)						
TOTAL EXPENDITURE BEFORE EFFICIENCIES		237.758		237.029		249.462
RESOURCES:						
8. Core Resources						
<u>Council Tax</u>						
Council Tax Income inc Base	107.930		113.330		116.955	
Council Tax Collection Fund Surplus	3.572		3.572		3.572	
		111.502		116.902		120.527
<u>Business Rates Retention (BRR) scheme</u>						
Local Share - Business Rates (net 50% share)	25.414		28.414		31.414	
Business Rate Collection Fund Surplus	1.000		1.000		1.000	
S31 Grant for 2% Capping - Local Share	3.910		6.910		6.910	
Local Share - Top Up Grant	32.735		32.735		32.735	
S31 Grant for 2% Capping - Top Up	1.302		1.302		1.302	
Revenue Support Grant (RSG)	13.429		15.196		15.196	
		77.790		85.557		88.557
<u>S31 Grant</u>						
Services Grant	3.925		2.212		0.000	
		3.925		2.212		0.000
<u>Additional Changes</u>						
IBCF	3.350		3.350		3.350	
Public Health Grant	0.300		0.300		0.300	
Market Sustainability Grant	0.836		2.900		4.345	
Social Care grant	13.692		13.692		13.692	
		18.178		20.242		21.687
Reserves				5.509		
Core Resources b/f		211.395		230.422		230.771
9. Change in Resources						
<u>Council Tax</u>						
Council Tax increase in tax base @ 800	1.300		1.325		1.385	
Council Tax increase (@ 3.9% in 23/24 + 2% in future years)	4.100		2.300		2.300	
		5.400		3.625		3.685
<u>Business Rates Retention (BRR) scheme</u>						
Local Share Business Rate Growth /Multiplier	3.000		3.000		1.100	
S31 grant for CPI cap - Top Up	3.000					
Changes to RSG	1.767					
		7.767		3.000		1.100
<u>Other Specific Funding</u>						
Services Grant	-1.713		-2.212			
Market Sustainability Grant	2.064		1.445			
		0.351		-0.767		
Reserves		5.509		-5.509		
TOTAL RESOURCES		230.422		230.771		235.556
NET SHORTFALL		7.336		6.258		13.906
SHORTFALL IF PERMANENT SAVINGS ANNUALLY		7.336		6.258		7.648
6. Efficiency Proposals						
2023-24 Efficiency Programme		-7.336				
Shortfall after efficiencies		0.000		6.258		7.648

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BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/24 COUNCIL TAX OPTIONS

1. Introduction

1.1 This report considers the calculation and options for setting Council Tax levels for 2023/24.

2. Basis of Council Tax Calculation

2.1 The following stages are involved in determining options for setting the Council Tax:

- 1) Determining the Council Tax base;
- 2) A review of past performance in collecting Council Tax;
- 3) Identifying the potential impact on the Council's Medium Term Financial Strategy of various Council Tax increases; and
- 4) Options for setting the Council Tax in the context of national and local policy.

Step 1 – Determining the council tax base

2.2 The Council Tax Base represents the estimated number of chargeable dwellings in the area, expressed in terms of Band D equivalent properties after allowing for disabled persons relief, discounts and other statutory adjustments.

2.3 The calculation of the tax base is further complicated by the Government's Local Government Finance reforms that took effect from 1st April 2013. These changes are summarised below.

Technical Changes to Council Tax

2.4 Since 2013/14, local authorities have been afforded discretion to charge Council Tax on second homes and empty properties. The Council's current policy is as follows:

- A discount of 0% to be applied to second homes and empty furnished homes;
- A discount of 25% to be applied to properties that are vacant and undergoing repair or major structural alterations for up to 12 months, or 6 months after the completion of works, whichever is shorter;
- A discount of 8.3% (1 month) to be applied to properties that are vacant from the date the property becomes empty. This discount is only available to landlords of rented accommodation.
- A 100% premium to be charged on properties which have been empty and unfurnished for in excess of two years;
- A 200% premium to be charged on properties which have been empty and unfurnished for in excess of five years; and

- A 300% premium to be charged on properties which have been empty and unfurnished for in excess of ten years.

2.5 The 2023/24 Council Tax Base report approved in January 2023 (Cab.11.1.2023/7 refers) set a tax base of 66,446.80.

Step 2 - Review of performance in collecting council tax

2.6 Cabinet receive regular updates in relation to Council Tax collection. The cost of living crisis and ongoing recovery from the pandemic has clearly adversely impacted collection rates, though the precise impact is difficult to determine within any accuracy, particularly because collection rates have been masked to some extent by temporary one-off Government support measures and increased LCTS awards.

2.7 As at the end of Q2 [in 2022/23], the collection rate has improved slightly when compared to Q1. It remains to be seen what the impact of the cost of living crisis will be over the winter months though it is considered that the estimated 95% collection rate is achievable. Collection rates will continue to be closely monitored throughout 2023/24 with updates reported to Cabinet as appropriate.

Step 3 – Potential Council Tax Yields 2023/24

2.8 Table 1 below provides information on the estimated yields that could be generated based on the currently estimated Council Tax base and different levels of Council Tax increase.

Table 1 – Council Tax Options (2023/24)

% Increase	0% £M	1% £m	1.50% £M	1.90% £M	2.50% £m	2.90% £M	3.50% £M	3.90% £M	4.90% £M
Council Tax Income	109.076	110.167	110.712	111.148	111.803	112.239	112.893	113.330	114.420
Collection Fund Surplus	3.572	3.572	3.572	3.572	3.572	3.572	3.572	3.572	3.572
Total Council Tax Income	112.648	113.739	114.284	114.72	115.375	115.811	116.465	116.902	117.992

2.9 Each 1% increase in the Band D Council Tax generates additional income of approximately **£1.090M** per annum recurrently (0.5% = £0.545M).

2.10 Table 2 provides an analysis of the impact of the various increases on council tax bills for council services for each band.

Table 2 – Indicative 2023/24 Council Tax Levels for BMBC Services

% Increase	0.00%	1.00%	1.50%	1.90%	2.50%	2.90%	3.50%	3.90%	4.90%
Band A-	911.97	921.09	925.65	929.30	934.77	938.42	943.89	947.54	956.66
Band A	1094.37	1,105.31	1,110.79	1,115.16	1,121.73	1,126.11	1,132.67	1,137.05	1,147.99
Band B	1,276.76	1,289.53	1,295.91	1,301.02	1,308.68	1,313.79	1,321.45	1,326.55	1,339.32
Band C	1,459.16	1,473.75	1,481.05	1,486.88	1,495.64	1,501.48	1,510.23	1,516.07	1,530.66
Band D	1,641.55	1,657.97	1,666.17	1,672.74	1,682.59	1,689.15	1,699.00	1,705.57	1,721.99
Band E	2,006.34	2,026.40	2,036.44	2,044.46	2,056.50	2,064.52	2,076.56	2,084.59	2,104.65
Band F	2,371.13	2,394.84	2,406.70	2,416.18	2,430.41	2,439.89	2,454.12	2,463.60	2,487.32
Band G	2,735.92	2,763.28	2,776.96	2,787.90	2,804.32	2,815.26	2,831.68	2,842.62	2,869.98
Band H	3,283.10	3,315.93	3,332.35	3,345.48	3,365.18	3,378.31	3,398.01	3,411.14	3,443.97

- 2.11 It should be noted that the final overall Council Tax increase for properties in the borough will depend on the precepts levied by the Police and Fire Authorities. These are currently being finalised by the respective authorities. If the maximum allowable increases are made during 2023/24 (assumed to be £15 for Police and £5 for Fire) this will equate to an additional 1.0% in the overall headline Council Tax increase.

Step 4 – Options for setting council tax in the context of national and local policy

Options for 2023/24

Council Tax Referendums and Council Tax Capping

General Services

- 2.12 Schedule 5 of the Localism Act introduced a new chapter into the 1992 Local Government Finance Act, making provision for Council Tax referendums to be held if an authority increases its Council Tax by an amount exceeding the principle determined by the Secretary of State and agreed by Parliament.
- 2.13 The Chancellor announced in the 2022 Autumn statement that the Council Tax for general (core) services threshold would increase from 2% to 3%. The referendum principles have therefore increased to 3% increase before the requirement to hold a referendum. There remains the option to increase core Council Tax above 3% subject to holding a referendum. The cost of holding a referendum is estimated to be around £0.5M so any additional income received for increases above 3% would be needed to cover this cost.

Additional Flexibility for Adult Social Care Pressures

- 2.14 Members will recall the further flexibilities Government made to local authorities around the Adult Social Care (ASC) precept. This flexibility was offered in recognition of the increasing demand and cost for ASC services and permitted authorities to introduce total increases of 6% over the period 2017-2021.

- 2.15 As part of the one-year settlement for 2021 and because of the impact of the pandemic, the Government announced flexibility for a further ASC precept of up to 3% which could be spread over the following 2 years. The Council took the decision to increase the ASC precept by 1.5% in 2021/22.
- 2.16 An additional 1% increase in the ASC precept [over and above the remaining 1.5% carried forward from 2021/22] was announced in the 2022 local government finance settlement, giving overall potential flexibility to increase the ASC precept in 2022/23 by 2.5%. The Council increased the ASC precept by 2% in 2022/23.
- 2.17 The Chancellor announced as part of his Autumn Statement in November 2022 that Councils can increase the ASC precept in 2023/24 by 2%.
- 2.18 Table 3 below provides an analysis of the impact of an additional 3.90% increase (2% for ASC plus 1.9% for Core Service) on Council Tax bills across each charging band.

Table 3 – Indicative 2023/24 Council Tax Levels at 3.90%

% Increase	0.00%	ADULT SOCIAL CARE PRECEPT		GENERAL INCREASE		CUMULATIVE INCREASE		2023/24 TOTAL	
		2.00%		1.90%		3.90%			
BAND	Annual Charge	Annual Increase	Weekly Increase	Annual Increase	Weekly Increase	Annual Increase	Weekly Increase	Annual Cost	Weekly Cost
Band A-	911.97	18.24	0.35	17.33	0.33	35.57	0.68	947.54	18.22
Band A	1,094.37	21.89	0.42	20.79	0.40	42.68	0.82	1,137.05	21.87
Band B	1,276.76	25.54	0.49	24.26	0.47	49.79	0.96	1,326.55	25.51
Band C	1,459.16	29.18	0.56	27.72	0.53	56.91	1.09	1,516.07	29.16
Band D	1,641.55	32.83	0.63	31.19	0.60	64.02	1.23	1,705.57	32.80
Band E	2,006.34	40.13	0.77	38.12	0.73	78.25	1.50	2,084.59	40.09
Band F	2,371.13	47.42	0.91	45.05	0.87	92.47	1.78	2,463.60	47.38
Band G	2,735.92	54.72	1.05	51.98	1.00	106.70	2.05	2,842.62	54.67
Band H	3,283.10	65.66	1.26	62.38	1.20	128.04	2.46	3,411.14	65.60

Local Council Tax Support Scheme

- 2.19 The Local Council Tax Support Scheme (LCTS) was introduced in 2013/14. Funding for the scheme forms part of the overall resources allocated to the Council as part of the Local Government Finance Settlement.
- 2.20 Following a public consultation in Autumn 2019, the Council approved a new scheme to be implemented from 1st April 2020. The current scheme uses 4 income bands applied to different household circumstances / composition. The income considered in assessing eligibility for LCTS is attached at Appendix 1 – this being applied to the banding structure to determine the overall level of support to be awarded.

Band	Single Income		Couple Income		Family 1 Child Income		Family 2+ Children Income	
	From	To	From	To	From	To	From	To
1	£0.00	£86.00	£0.00	£135.00	£0.00	£213.00	£0.00	£290.00
2	£86.01	£127.00	£135.01	£175.00	£213.01	£254.00	£290.01	£331.00

3	£127.01	£168.00	£175.01	£216.00	£254.01	£294.00	£331.01	£371.00
4	£168.01	£209.00	£216.01	£257.00	£294.01	£335.00	£371.01	£412.00

2.21 During the Covid 19 pandemic there was a significant increase in the number of households in Barnsley claiming LCTS. As the country exited from restrictions during 2021 it was envisaged that the number of claims would begin to reduce with the tax base being adjusted accordingly. This has not been the case and levels have remained consistent throughout the last financial year.

2.22 In 2022/23 the LCTS scheme was adjusted to provide further support to its most vulnerable residents and all protection to eligible claimants from any subsequent increase in council tax which had been agreed for 2022/23. The levels of LCTS discount were increased across the 4 income bands for working age LCTS claimants with an average additional top up payment of £125 per household.

2.23 The current cost of living crisis is adding additional pressures to all household budgets and is having a particularly detrimental impact on the most vulnerable households and their ability to pay Council Tax. The following additional support is to be provided to these vulnerable groups as a one-off cost of living payment in 23/24 will be fully funded by the Council.

- Working Age LCTS claimants in Band 1, will receive an additional one-off discount to increase their LCTS award to 100% and will not have any Council Tax to pay in 2023/24.
- The remaining Working Age claimants in LCTS Bands 2, 3 and 4 will be protected from the proposed 3.9% increase and also receive a one-off discount of £50 which will be used to reduce their Council Tax bill for 2023/24.
- Pensioners in receipt of Council Tax Support will be protected from the proposed 3.9% increase in Council Tax as a one off measure in 23/24.

This will provide additional support to around 18,000 households across the Borough.

Conclusion

2.24 The cost of living crisis and the ongoing recovery from the pandemic are placing significant financial strain on the Council. These issues are also impacting households across the Borough. In considering any council tax increase for 23/24 Members will need to give careful consideration as to whether to:

- Increase Council Tax over and above the referendum cap and hold a referendum.
- Increase Council Tax up to the existing 3% referendum cap for general (core) services (proposal to increase by 1.9%).
- Take the opportunity to increase the ASC precept by 2% to fund Adult Social Care pressures.

Local Council Tax Support Eligibility Criteria

Type of Income Source claimant received	Included or disregarded	Amount disregarded
Passported benefits (Jobseekers Allowance income-based, Employment Support Allowance income-related, Income Support)	Disregarded	All income received by applicants receiving passported benefits are disregarded
Jobseekers Allowance Contribution-based (JSA C)	Included	None
Employment Support Allowance Contribution-based (ESA C)	Included	None
Work Related Activity Component of ESA C	Included	None
Support Component of ESA C	Disregarded	Fully disregarded
Carers Allowance	Disregarded	Fully disregarded
Disability Living Allowance (DLA)	Disregarded	Fully disregarded
Personal Independence Payment (PIP)	Disregarded	Fully disregarded
Attendance Allowance	Disregarded	Fully disregarded
Armed Forces Independence Payment	Disregarded	Fully disregarded
Severe Disablement Allowance	Disregarded	Fully disregarded
Bereavement Support Payment	Disregarded	Fully disregarded
Guardians Allowance	Disregarded	Fully disregarded
Child Benefit	Disregarded	Fully disregarded
Child Maintenance	Disregarded	Fully disregarded
DLA/PIP paid for a child	Disregarded	Fully Disregarded
Child Tax Credit	Included	None
Working Tax Credit	Included	None
Industrial Injuries Benefit	Included	None
Statutory Maternity/Paternity/Adoption Allowance	Included	None
Statutory Sick Pay	Included	None
Earned income	Partial	£25 per week
Self-employed Earnings (Minimum Income Floor applies for self-employed earners)	Partial	£25 per week
Occupational/Private Pensions	Included	None
State Retirement Pension	Included	None
War Pensions	Disregarded	Fully disregarded
Student Finance	Partial	£693 per year plus £10 per week
Income from boarders/lodgers	Partial	£20 per week
Universal Credit:		
Standard Allowance	Included	None
Child Element	Included	None
Disabled Child Element	Disregarded	Fully Disregarded
Housing Element	Disregarded	Fully Disregarded
Limited Capacity for Work	Included	None
Limited Capability for Work Related Activity	Disregarded	Fully Disregarded
Child Care Element	Disregarded	Fully Disregarded
Earned Income assessed by Universal Credit	Included	None
Unearned income assessed by Universal Credit	Included	None

RESERVES STRATEGY 2023 - 2026**1. Purpose of Report**

- 1.1 The purpose of the report is to set out the Council's Reserves Strategy for the period of the MTFS [23/24 to 25/26].
- 1.2 The report provides i) the Council's reserves strategy, ii) an updated reserves position, iii) a list of the existing commitments / investments to be funded from reserves and iv) the level of uncommitted reserves along with a recommended approach for investment.

2. Recommendations

- 2.1 Note the updated reserves position shown in Table 1 including anticipated future resources [Appendix i refers].**
- 2.2 Note the existing commitments summarised in Table 2 and described throughout Section 4 of this report [Appendices ii - vi refer].**
- 2.3 Note that £29M of reserves have been set aside to temporarily bridge budget shortfalls anticipated in 22/23 & 23/24 [£13.5M & £5.5M respectively] together with a further £10M set aside to deliver the transformation programme over the life of the MTFS.**
- 2.4 Note that a Minimum Working Balance of £20M will also be retained as a contingency for unforeseen events / emergency situations.**

3. Background**Reserves Strategy**

- 3.1 The Council has a medium-term financial planning framework that incorporates a rolling 3-year forecast and reserves strategy.
- 3.2 One of the key components of the reserves strategy is to maximise balances and one-off resources. This is achieved through a range of strategies & activities including:
- The 23/24 budget and transformation proposals include the development of a refreshed Asset Management Strategy & Delivery Plan to ensure value for money in the use of the Council's significant asset portfolio, an element of which will involve the use of disposal proceeds [capital receipts] to pare down the Council's debt financing costs.
 - Implementing other strategies (e.g., External Funding, Commercial, Digital Barnsley) to ensure the Council maximises and efficiently uses its available resources and in turn 'frees up' cash for one off investments: and
 - Through robust financial management delivers year end underspends to bolster the Council's reserves position wherever possible.
- 3.3 The Council's strategy for using reserves to deliver the objectives outlined in the MTFS [Section 2] and Capital Investment Strategy [Section 6] is based on the clear principle that ongoing spending requirements must be matched with ongoing income. As such, reserves may only be used as a temporary bridging strategy as a means to achieve this end and in addition should only be used in exceptional circumstances.

- 3.4 The current macro-economic circumstances [recession, anticipated low levels of economic growth in the future, unsustainable national debt levels, persistent high levels of inflation, increasing interest rates] are having a huge and ‘front loaded’ impact on the Council’s expenditure and income levels resulting in severe budget pressures in the current financial year [22/23] and beyond. Consequently, it has been necessary to set aside £19M of reserves to support the budget over 22/23 and 23/24 [£13.5M & £5.5M respectively]. The S151 Officer supports this course of action *only* on the basis that a robust and deliverable transformation programme capable of delivering the savings identified in the MTFS is put in place [MTFS report at Section 2 refers].
- 3.5 This is over and above reserves that have previously been set aside in line with the Capital Investment Strategy:
- Setting aside sums required by statute (e.g., Minimum Working Balance).
 - Investing in priority development / regeneration schemes.
 - Investing in ‘one off’ expenditure that delivers ongoing efficiencies / service improvement e.g., the Council’s Transformation & Service Review programme; and
 - Setting aside provisions to fund one off service pressures / commitments (e.g., insurance liabilities).

Updated Reserves Position

- 3.6 In view of the Council’s financial challenges a fundamental review of all existing earmarked reserves has been undertaken as part of this set of budget proposals. An extension of the MTFS planning period to 25/26 has also been reflected in the revised position.
- 3.7 Table 1 below summarises the Council’s reserves & balances as of 1 April 2022 along with assumptions around future resources. The position is in line with the Council’s 21/22 audited Statement of Accounts (SOA). A full breakdown of projected future resources is also provided at Appendix i.

Table 1: Total Available Resources 22/23-25/26 (as of 1 April 2022)

	1 st April 2022 £M	Anticipated Future Resources £M	Total Balances £M
Reserves	217.132	-	217.132
Grants & Contributions	1.300	65.472	66.772
Borrowing	41.088	10.000	51.088
Capital Receipts	18.708	-	18.708
Sub Total - GF	278.228	75.472	353.700
Reserves	46.962	40.333	87.295
Grants & Contributions	7.373	2.163	9.536
Borrowing	-	30.000	30.000
Capital Receipts	6.385	0.874	7.259
Sub Total - Housing	60.720	73.370	134.090
GRAND TOTAL	338.948	148.842	487.790
	SOA	Appendix i	

Future Anticipated Resources

- 3.8 The Council prudently estimates the resources that are expected in future periods that are either earmarked to fund current commitments or are available for consideration for future investment.

3.9 In respect of the General Fund:

A further £10M of borrowing approval has been considered by extending the MTFS to 25/26.

Grants are expected totalling £65.5M mainly relating to key Government funding streams such as the Towns Fund and Transforming Cities Fund.

3.10 In respect of Housing:

As part of the HRA business planning process, resources are earmarked annually from the HRA to fund the Council's core capital programme, with resources totalling £40.3M [£20.9M in 22/23 and £19.4M in 23/24] earmarked for this purpose.

Grants are expected totalling £2.2M relating to Brownfield monies (£0.4M) to support the Goldthorpe Market scheme and £1.8M of Social Housing Decarb Fund Phase 2 monies, anticipated from the Council's recent bid.

As part of the HRA 23/24 budget, provision has been made for borrowing of c.£30M to support the Council's energy efficiency targets relating to upgrading all Council stock to a minimum energy rating of EPC C; and finally

Capital receipts totalling £0.9M which relate to the Council's share of the receipts from the sale of Council housing stock in 22/23, are to be released to support the HRA capital programme.

3.11 These resources are shown in Appendix i to this report.

4. Current Use of Reserves

4.1 As shown at Table 1, the total level of reserves and balances available through to 25/26 is estimated at £487.8M. However, previous Council decisions have already committed the vast majority of this.

Table 2: Current Use of Available Resources 2022/23-2025/26 (as of 1 April 2022)

	Earmarked Under Statute REVENUE £M	Earmarked - Invest to Save/ Future Commitments REVENUE £M	Earmarked - Future Capital Investments CAPITAL £M	Resources Set Aside to Complete Schemes CAPITAL £M	Budget Mitigation REVENUE £M	Total Resources TOTAL £M
Sub Total – GF	24.844	95.894	177.614	26.348	29.000	353.700
Sub Total – Housing	7.000	-	125.590	1.500	-	134.090
GRAND TOTAL	31.844	95.894	303.204	27.848	29.000	487.790
Appendix	ii	iii	iv	v	vi	

Resources Earmarked under Statute

4.2 Certain resources are required to be earmarked under statute or are recommended to support good financial practice e.g., Minimum Working Balance (MWB). Table 3 provides a summary:

Table 3: Earmarked Resources under Statute (as of 1st April 2022)

Investment	Amount £M	Description
General Fund		
Minimum Working Balance	20.0	MWB set aside as a contingency for unforeseen events.
School Balances	4.8	Reserves held by maintained schools.
Sub Total - GF	24.8	
Housing		
Minimum Working Balance	7.0	MWB set aside as a contingency for unforeseen events.
Sub Total - Housing	7.0	
TOTAL	31.8	

Resources Earmarked for Invest to Save/ Future Commitments

- 4.3 Cabinet has previously approved reserves to be set aside to fund invest to save schemes or to provide for known commitments / pressures such as those agreed during 2022 to support investment in Children's Social Care. Table 4 highlights the most significant examples under this category with a full list provided at Appendix iii.

Table 4: Earmarked for Revenue Commitments/Investment (as of 1st April 2022)

Investment	Amount £M	Description
Capital financing	19.1	Resources earmarked in accordance with the agreed Treasury Management Strategy (e.g., MRP/ BSF).
Social care	10.0	Resources set aside to fund future priorities and pressures in social care / CSC development plan.
Budget mitigation / organisational re-design	10.0	Reserves set aside to fund costs (e.g., redundancy & pensions) associated with planning for 2030.
Insurance fund	6.2	Resources earmarked to cover uninsured losses.
Directorate investment / commitments	50.6	Investments / commitments approved for individual Directorate priorities
Sub Total - GF	95.9	
Sub Total - Housing	-	
TOTAL	95.9	

Resources Earmarked for Capital Investments

- 4.4 Cabinet have previously approved capital investment funded from reserves. Such investments include the Glassworks with other notable schemes set out in Table 5 with a full list provided at Appendix iv.

Table 5: Earmarked for Capital Commitments/Investment (as of 1st April 2022)

Investment	Amount £M	Description
Glassworks	37.6	This amount reflects the <u>remaining</u> reserves set aside to fund completion of the development [including the bridge].
Towns Fund - Goldthorpe	25.2	Grant resources relating to the Towns Fund deal at Goldthorpe
The Seam	23.4	Resources set aside to develop the 'Seam'.
Transforming Cities Fund	22.8	Grant relating to a range of Transforming Cities schemes.
Principal Towns	12.0	Remaining resources set aside to complete the Principal Towns programme
Royston Primary School	6.1	Resources set aside to fund a primary school in Royston
Youth Zone	5.0	Council contribution towards the construction of a Youth Zone
Additional Highways Programme	4.1	Resources set aside for additional works on the highways, over and above monies received from SYMCA

Investment	Amount £M	Description
Affordable Warmth	3.0	Monies set aside for the continuation of the Affordable Warmth Programme, assisting residents in energy efficiency e.g., boilers / insulation etc
Other	38.4	Various other capital priorities (see Appendix iv).
Sub Total - GF	177.6	
EPC C Works	33.6	Monies set aside for investment in upgrading the Council's stock to EPC C energy efficiency standards
Existing Decency Works (inc. 22/23)	21.4	22/23 Decency works
Decency Works 23/24	20.4	23/24 Decency works
Development at St Michaels Avenue	5.5	The scheme seeks to build 37 new housing properties of which 18 will be affordable.
Development at Billingley View	2.6	Social housing development at Billingley View, Bolton on Dearne
Goldthorpe Market Phase 1	2.3	Social housing development at the old market site in Goldthorpe
Other housing priorities	39.8	Various housing development schemes including the Council's new build programme (See Appendix iv).
Sub Total Housing	125.6	
TOTAL	303.2	

Capital Contingency / Resources Set Aside to Complete Existing Schemes

- 4.5 The Council has set aside a reserve to deal with any additional costs required to complete schemes that are already in delivery. This is particularly pertinent, given the current economic climate and prevailing high levels of inflation. It is therefore considered prudent to maintain the remaining balance of **£17.8M** [£16.3M General Fund and £1.5M HRA] in view of recent supply chain issues and the upward pressure seen across many of the Council's recent construction projects. Appendix v refers.
- 4.6 Furthermore, the Council is holding **£10M** to support its Gain Share / Renewal Fund capital investments from SYMCA. These capital investment priorities are described in the Capital Programme report at Section 6 of this budget pack.

Budget Mitigation & Support

- 4.7 As outlined in paragraph 3.4 above, it has been necessary to set aside **£19M** of reserves to support the budget over 22/23 and 23/24 [£13.5M & £5.5M respectively]. Furthermore, a further **£10M** has been identified and earmarked to support the Council's transformation programme over the life of the MTFs period. Appendix vi refers.

Conclusion

- 4.8 The Council's reserves and balances position remains healthy over the life of the MTFs. These reserves have all been earmarked for existing and future priorities, with Minimum Working Balances (£27M, being £20M General Fund and £7M HRA) and a capital contingency being retained for unforeseen events (£17.8M).

Table 6: Resources Available

	Current Resources £M	Future Resources Available £M	Total Resources Available £M	Committed £M	Available Resources £M
Sub Total – GF	278.228	75.472	353.700	(353.700)	-
Sub Total – Housing	60.720	73.370	134.090	(134.090)	-
GRAND TOTAL	338.948	148.842	487.790	(487.790)	-

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APPENDIX i

Anticipated Future Resources

	TYPE	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	TOTAL £M
GENERAL FUND						
Capital Grants & Contributions	Grants	65.472	-	-	-	65.472
MTFS 25/26 Borrowing	Borrowing	-	-	-	10.000	10.000
TOTAL GENERAL FUND		65.472	-	-	10.000	75.472
HOUSING						
MRR	Reserves	20.907	19.426	-	-	40.333
Capital Grants & Contributions	Grants	-	2.163	-	-	2.163
Borrowing	Borrowing	-	30.000	-	-	30.000
Capital Receipts	Capital Receipts	0.874	-	-	-	0.874
TOTAL HOUSING		21.781	51.589	-	-	73.370
TOTAL ANTICIPATED FUTURE RESOURCES		87.253	51.589	-	10.000	148.842

APPENDIX ii

Earmarked for Invest to Save / Future Commitments (as of 1st April 2022)

Investment	Amount £M	Description
General Fund:		
Minimum Working Balance	20.000	MWB set aside as a contingency for unforeseen events
School Balances	4.844	Balances held for maintained schools
Sub Total - GF	24.844	
Housing:		
Minimum Working Balance	7.000	MWB set aside as a contingency for unforeseen events
Sub Total - HRA	7.000	
TOTAL	31.844	

APPENDIX iii

Earmarked for Revenue Commitments/Investment (as of 1st April 2022)

Investment	Amount £M	Amount £M
General Fund:		
Provision for MRP Policy/BSF/PFI - Future Years		19.098
Social Care Demography / Other Pressures		10.000
Barnsley 2030 Budget Mitigation /Downsizing Costs		10.000
Insurance Fund Reserve		6.198
Sub Total – Investment in Specific Corporate Priorities		45.296
Directorate Investments/Commitments:		
CHILDRENS Investments/Commitments	4.066	
GROWTH & SUSTAINABILITY Investments/Commitments	4.802	
PLACE HEALTH & ADULT SOCIAL CARE Investments/Commitments	12.296	
PUBLIC HEALTH & COMMUNITIES Investments/Commitments	6.400	
CORE Investments/Commitments	6.604	
CORPORATE Investments/Commitments	16.430	
Sub Total – Directorate Investments/Commitments		50.598
Sub Total - GF		95.894

Investment	Amount £M	Amount £M
Housing:		
Sub Total - Housing		0.000
TOTAL		95.894

APPENDIX iv**Earmarked for Capital Commitments/Investment (as of 1st April 2022)**

Investment	Amount £M	Amount £M
General Fund:		
Glassworks (PH1,PH2,Public Realm & Bridge)		37.641
The Seam		23.404
Transforming Cities		22.771
Towns Fund - Goldthorpe		25.185
Royston Primary School		6.100
Principal Towns Programme		12.037
Youth Zone		5.000
Additional Highways Works		6.089
Affordable Warmth		3.000
Other Corporate Priorities:		
Landlord Responsibilities	5.000	
Worsbrough Res Works	3.297	
Property Investment Fund	2.929	
Penny Pie Park Bridge	2.901	
Hoyland Parkside Sporting Facilities	2.487	
Town Centre Retail	2.000	
Match Funding Historic High Streets Heritage Action Zone (HHS HAZ) Bid	1.951	
Capital Feasibility	1.785	
Street Lighting LED Replacement	1.623	
Worksmart Full Rollout	1.500	
Emergency Active Travel	1.125	
Fit For Purpose IT Infrastructure	1.065	
New Council's owned Children's Residential Home	1.000	
Libraries Review	1.000	
Highway Improvement - Dearne Town link-road (J36 Goldthorpe)	0.941	
Town Centre Parking Strategy - Phase 1	0.908	
Eastern Gateway	0.549	
Nave	0.500	
J36	0.500	
Eldon Street Public Realm	0.500	
Investment in Wi-Fi Connectivity at Visitor Attractions	0.493	
Wentworth and Stainborough - National Trust - Revenue	0.430	
Commerce House	0.400	

APPENDIX iv**Earmarked for Capital Commitments/Investment (as of 1st April 2022)**

Investment	Amount £M	Amount £M
Other GF Schemes (Individually less than £0.400M)	3.503	
Sub Total – Other Corporate Priorities		38.387
Sub Total - GF		179.614

Investment	Amount £M	Amount £M
Housing:		
EPC C Works		33.600
Existing Decency Works (inc. 22/23)		21.366
Decency Works 23/24		20.394
St Michael's Avenue		5.514
Billingley View		2.641
Goldthorpe Market Phase 1		2.322
Other Housing Priorities:		
Minimum Level of MRR	7.500	
Future Years (MTFS Capital Programme)	4.000	
Social Housing Decarb Fund Phase 2	3.600	
Goldthorpe pre-1919 Housing Strategy	3.000	
Neighbourhoods / Environmental Works	2.000	
Sprinkler Systems to 4 independent living schemes	1.987	
Catchup Repairs - Programmed Replacements	1.920	
Smoke and CO Alarms	1.625	
Fire Safety Budget - High Rise in Scope Buildings	1.500	
Customer Services IT System	1.311	
Princess Street - Floor Replacement	1.200	
Water Ingress 3 X High Rise	1.150	
Laites Lane	1.132	
Lang Avenue Flooding Resilience Works All Properties - Private & HRA	1.007	
Social Housing Decarbonisation Fund - Match	1.000	
Installation of Solar PV	1.000	
Unallocated 1-4-1 Receipts	0.756	
Spandrel Panels	0.600	
Asbestos Removal Aldham House & Royston	0.600	

APPENDIX iv

Earmarked for Capital Commitments/Investment (as of 1st April 2022)

Investment	Amount £M	Amount £M
Non-Traditional Archetype Fire Works	0.500	
Other Housing Schemes (Individually less than £0.400M)	2.365	
Sub Total – Other Housing Priorities		39.753
Sub Total - Housing		125.590
TOTAL		305.204

APPENDIX v

Set Aside to Complete Schemes

	Amount £M
General Fund:	
Capital Contingency	14.348
Resources to Support Gain Share / Renewal Fund	10.000
Housing:	
Capital Contingency	1.500
TOTAL	25.848

APPENDIX vi

Budget Mitigation

	Amount £M
General Fund:	
MTFS 22/23 & 23/24 Mitigation	19.000
Transformation Programme	10.000
Sub Total - GF	29.000
Housing:	
	0.000
Sub Total - Housing	0.000
TOTAL	29.000

**TREASURY MANAGEMENT STRATEGY AND POLICY STATEMENT
2023/24**

INDEX

	Paragraph
1. EXECUTIVE SUMMARY	1.1 - 1.11
2. CAPITAL EXPENDITURE PLANS & CAPITAL PRUDENTIAL INDICATORS	2.1 - 2.11
3. BORROWING STRATEGY	3.1 - 3.17
4. ANNUAL INVESTMENT STRATEGY	4.1 - 4.26
5. APPENDICES:	
A Treasury Management Policy Statement 2023/24	
B MRP Policy Statement 2023/24	
C Prudential and Treasury Indicators 2023/24	
D Definition of Terms	

1 EXECUTIVE SUMMARY

BACKGROUND

1.1 This document has been prepared in accordance with the Local Government Act 2003, which stipulates that local authorities must 'have regard to' the following guidance:

- The **Prudential Code** (CIPFA);
- The **Treasury Management Code** (CIPFA);
- **Statutory Guidance on Minimum Revenue Provision** (DLUHC), and
- **Statutory Guidance on Local Authority Investments** (DLUHC).

1.2 In line with the recommendations of these codes, the Treasury Management Strategy sets out the following each year for approval by Full Council:

The Treasury Management Policy Statement The Council's overall policies, practices and objectives in relation to treasury management
The Council's Capital Expenditure Plans The Council's indicative capital programme over the planning period
The MRP Policy Statement How capital expenditure will be charged to revenue over time
The Council's Borrowing Strategy How its ongoing borrowing requirement will be managed, with regard to interest rate and refinancing risk
The Annual Investment Strategy How any surplus cash will be managed, with regard to the principles of Security, Liquidity and Yield
The Council's Prudential and Treasury Indicators The limits and indicators designed to help monitor and control treasury management risk

1.3 CIPFA published updated Treasury Management and Prudential Codes in December 2021 and full implementation of the reporting changes is required by local authorities from 2023/24. To comply with the code changes, the Council therefore must have regard to these Codes of Practice when preparing the following Treasury Management Strategy Statement and Annual Investment Strategy, and also related reports during the financial year which are taken to Full Council for approval. The updates and changes are summarised as follows:

- The Council's risk appetite and our governance processes for managing risk are defined;
- The adoption of a new liability benchmark treasury indicator to support the financing risk management of the capital financing requirement (CFR);

- No borrowing is undertaken to finance capital expenditure to invest primarily for commercial return;
- Increases in CFR and borrowing are undertaken solely for purposes directly related to the functions of the Authority;
- The Council's capital plans and investment plans are affordable and proportionate, and all borrowing is within prudent and sustainable levels;
- The inclusion of a high-level summary of the Council's investment policy in relation to environmental, social and governance aspects;
- The risks and rewards of significant investments are assessed over the **long term** (20 to 30 years);
- Treasury Management decisions are in accordance with good professional practice;
- A review of the knowledge and skills register for officers and members involved in the treasury management function. Ensuring that the Council has access to expertise in all areas of investment and capital expenditure, and to involve members in making informed decisions.

1.4 In addition to the above, the DLUHC are planning to provide further clarity in relation to the Minimum Revenue Provision regulations and guidance so that all local authorities understand the need and value in ensuring revenue is set aside annually in respect of their CFR. The latest indications are that any changes will take effect from 2024/25 at the earliest.

1.5 If required, the Strategy will be revised accordingly to reflect any changes to legislation outlined in the paragraphs above.

OBJECTIVES

1.6 The objectives of the Treasury Management Strategy are to:

- Ensure the Council's capital expenditure plans are prudent, affordable and sustainable over the longer-term;
- Ensure that sufficient cash is available when needed to meet the Council's spending commitments;
- Manage the Council's exposure to interest rate and refinancing risk whilst maximising value for money; and
- Manage the investment of temporary surplus cash in a way that preserves the capital invested.

THE COUNCIL'S BORROWING STRATEGY

1.7 Within the context of increasing economic uncertainty and interest rate volatility, the proposed strategy is to:

- **Maintain an appropriate proportion of fixed rate borrowing** in order to limit the Council's exposure to interest rate risk (proposed targets in section 3);
- **Maintain a balanced maturity profile on long and short-term borrowing** in order to limit the Council's exposure to refinancing risk (proposed limits in Appendix C), and
- **Maintain an appropriate level of internal borrowing** in order to reduce the Council's financing costs.

THE ANNUAL INVESTMENT STRATEGY

- 1.8 In order to safely manage the Council's temporary surplus cash, the proposed strategy is to:
- **Invest only in secure products and counterparties** in order to minimise the risk of loss (proposed limits in section 4);
 - **Maintain an appropriate balance of liquid funds** to ensure that sufficient cash is available when needed; and
 - **Within this context, seek to optimise performance** in terms of yield.

TREASURY MANAGEMENT REPORTING

- 1.9 The Council is currently required to receive and approve the following treasury reports each year, which incorporate a variety of policies, estimates and actuals.
- Prudential and treasury indicators and treasury strategy** (this report)
 - The first, and most important report is forward looking and covers:
 - the capital plans (including prudential indicators);
 - a minimum revenue provision (MRP) policy (how residual capital expenditure is charged to revenue over time);
 - the Treasury Management Strategy (how the investments and borrowings are to be organised), including treasury indicators; and
 - an Annual Investment Strategy (the parameters on how investments are to be managed).
 - Quarterly treasury management reports** – These are primarily progress reports and will update members on the capital position, amending prudential indicators as necessary, and whether any policies require revision.
 - An annual treasury report** – This is a backward-looking review document and provides details of a selection of actual prudential and treasury indicators and actual treasury operations compared to the estimates within the strategy.

TRAINING

1.10 The CIPFA Treasury Management Code requires that staff and members with responsibility for treasury management receive adequate training. The Council carries out the following to monitor and review knowledge and skills:

- Provide training sessions for new Council members together with periodic training sessions at Audit and Governance Committee.
- Hold quarterly Treasury Management Panel meetings to discuss the latest treasury position in detail with panel members.
- Keep the CIPFA Treasury Management Skills Assessment up to date to identify any gaps in knowledge, plus regular communication with officers and Council members to encourage them to highlight training needs on an ongoing basis.
- The training needs of treasury management officers are periodically reviewed through the PDR process.
- A formal record of the training received by officers central to the treasury function is maintained within the Treasury Management Practices.

TREASURY MANAGEMENT CONSULTANTS

1.11 The Council currently uses LINK Group as its external treasury management advisors. The Authority recognises that responsibility for treasury management decisions remain with the organisation at all times but there is value in employing external providers of treasury management services to acquire access to specialist skills and resources.

The Council will ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented and subject to regular review.

2 CAPITAL EXPENDITURE PLANS & CAPITAL PRUDENTIAL INDICATORS

- 2.1 The Council's capital expenditure plans are a key driver of its treasury management activities. The CIPFA 2021 Prudential and Treasury Management Codes require all local authorities to prepare a Capital Investment Strategy and this report should be considered alongside the TMSS. The two reports will provide a high-level long-term overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of Council services, together with how associated risks will be managed and the implications for future sustainability.
- 2.2 This section of the TMSS covers a range of prudential indicators designed both to inform members of future activity and to assess whether those plans are prudent, affordable and sustainable over the longer term and reflect the framework as set out in CIPFA's Prudential Code. The full suite of indicators can be found in Appendix C.

Estimates of Capital Expenditure

- 2.3 This indicator summarises the capital expenditure plans set out in the Council's Capital Investment Strategy. These plans are funded from a variety of sources including £108M from borrowing or finance lease (see Appendix C for further details):

Table 1 - Estimates of Capital Expenditure

	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)	Total (£M)
Indicative Capital Programme*	160.805	170.416	65.091	68.738	465.050
Funded from Borrowing / Finance Lease	22.972	34.953	9.848	40.613	108.386
Funded from Other Resources	137.833	135.463	55.243	28.125	356.664

* Includes new 2023 – 2026 investment subject to approval

Estimates of Capital Financing Requirement (CFR)

- 2.4 This indicator sets out the Council's CFR, which reflects the capital expenditure (both historic and planned) being funded from borrowing or other long-term liabilities. This includes the £108M identified in paragraph 2.3:

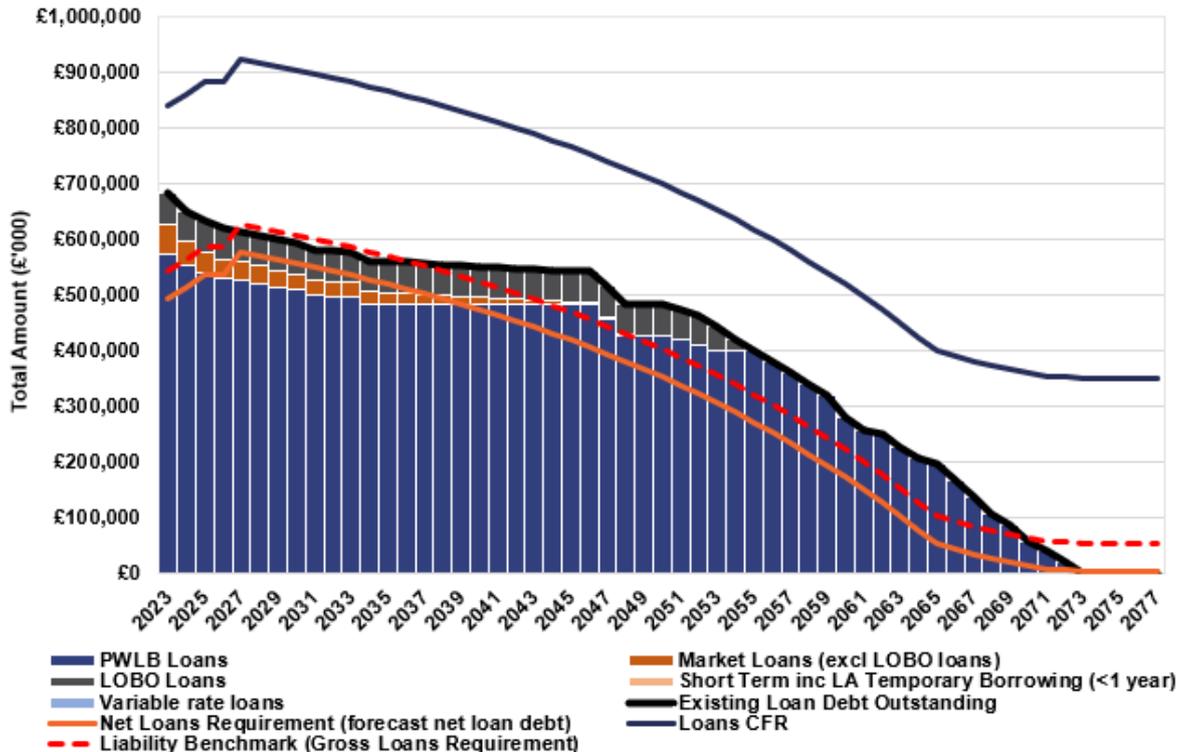
Table 2 - Estimates of Capital Financing Requirement

	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
Borrowing (Existing)	837.041	831.924	826.510	820.880
Other Long-Term Liabilities (Existing)	228.811	225.909	223.407	220.550
Planned Capital Investment (Cumulative)	22.972	57.925	67.773	108.386
Total Estimated CFR	1,088.824	1,115.758	1,117.690	1,149.816

- 2.5 New expenditure aside, the CFR will reduce over time via a statutory annual charge to the revenue account, known as the Minimum Revenue Provision (MRP). The Council's MRP policy is included in Appendix B.

Liability Benchmark

- 2.6 A new prudential indicator for 2023/24 is the Liability Benchmark (LB) which has been developed by CIPFA to provide a longer-term view of a local authority's debt position. The Council is required to estimate and measure the LB and report this to members within the quarterly treasury management updates. The LB is effectively the Net Borrowing Requirement of the Council plus a liquidity allowance.



- 2.7 The graph above shows the Council's Liability Benchmark as at 2022/23 which includes the following four balances:

- **Existing loan debt outstanding (blue stacked bars):** the Council's existing loans that are still outstanding in future years.
- **Loans CFR (blue line):** the loans CFR projected into the future based on approved prudential borrowing and planned MRP.
- **Net loans requirement (orange line):** the Council's gross loan debt less treasury management investments at the last financial year-end, projected into the future based on approved prudential borrowing, planned MRP and any other major cash flow forecasts.
- **Liability benchmark (broken red line):** the net loans requirement plus a short-term liquidity allowance.

- 2.8 It should be noted that **only approved prudential borrowing** (£108M as detailed in table 1) is included in the above calculations. In practice this means that the Loans CFR will peak after four years, as is demonstrated in the graph above. This creates a slight anomaly in the model given that all other inputs are projected forward for 50 years+.

- 2.9 CIPFA recommends that the optimum position for external borrowing should be at the level of the LB (i.e. all balance sheet resources should be used to maximise internal borrowing). If the outputs show future periods where external loans are less than the LB, then this indicates a borrowing requirement, thus identifying where the Council is exposed to interest rate, liquidity and refinancing risks. Conversely, where external loans exceed the LB then this will highlight an overborrowed position which will result in excess cash in the organisation requiring investment, thus exposing the Council to credit and reinvestment risks and a potential cost of carry.
- 2.10 Members are also asked to note that the LB calculation does not include targets for interest rate exposure and measures to mitigate the risk of rising borrowing costs. Further calculations are provided in the following borrowing strategy section which sets out the Council's interest rate exposure targets.
- 2.11 Additional updates on the LB position will be provided throughout the year and included as part of the treasury management training sessions delivered to members.

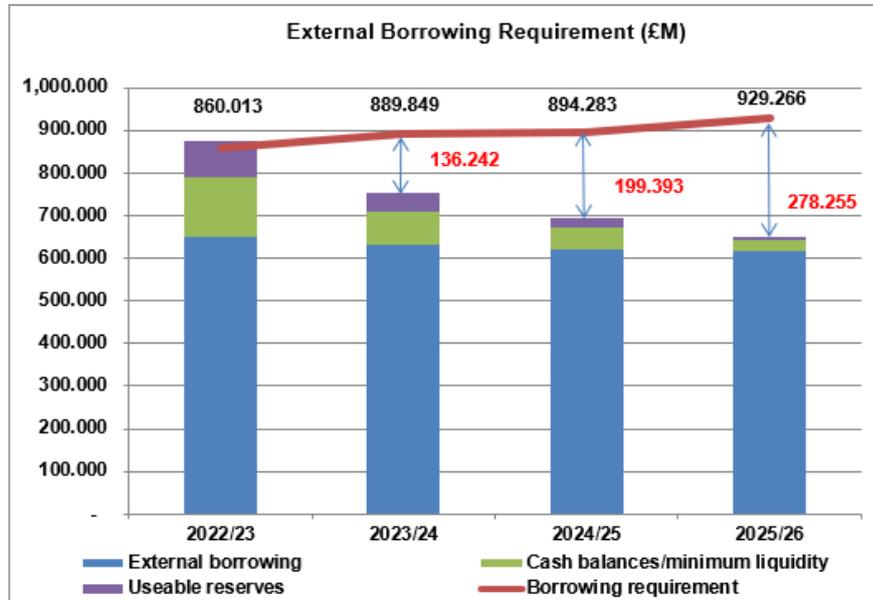
3 BORROWING STRATEGY

- 3.1 The capital expenditure plans set out in section 2 provide details of the capital activity across Council services and more detailed information can be found within the Capital Investment Strategy 2023/24.
- 3.2 The treasury management function will ensure that the Council's cash is organised in accordance with the relevant professional codes, so that sufficient cash is available to meet service activity and the plans included in the Capital Strategy. This will involve both the management of the cash flow and, where capital plans require, the organisation of appropriate borrowing facilities.
- 3.3 The Council's general policy objective is to ensure its level of debt is prudent, affordable and sustainable over the longer term. This requires the treasury function to keep financing costs to a minimum whilst addressing the key associated risks: interest rate risk and refinancing risk.
- 3.4 The following table compares the Council's expected borrowing position to its underlying borrowing need (**referred to as the Borrowing CFR**), to identify the extent to which the Council is under or over-borrowed. This excludes other long-term liabilities since each arrangement contains its own borrowing facility, therefore the Council is not required to borrow separately. The table also includes the use of a proportion of investment balances over the time period plus a minimum liquidity requirement, both of which are incorporated within the LB calculation in section 2.

Table 3 – Gross Borrowing and the Capital Financing Requirement

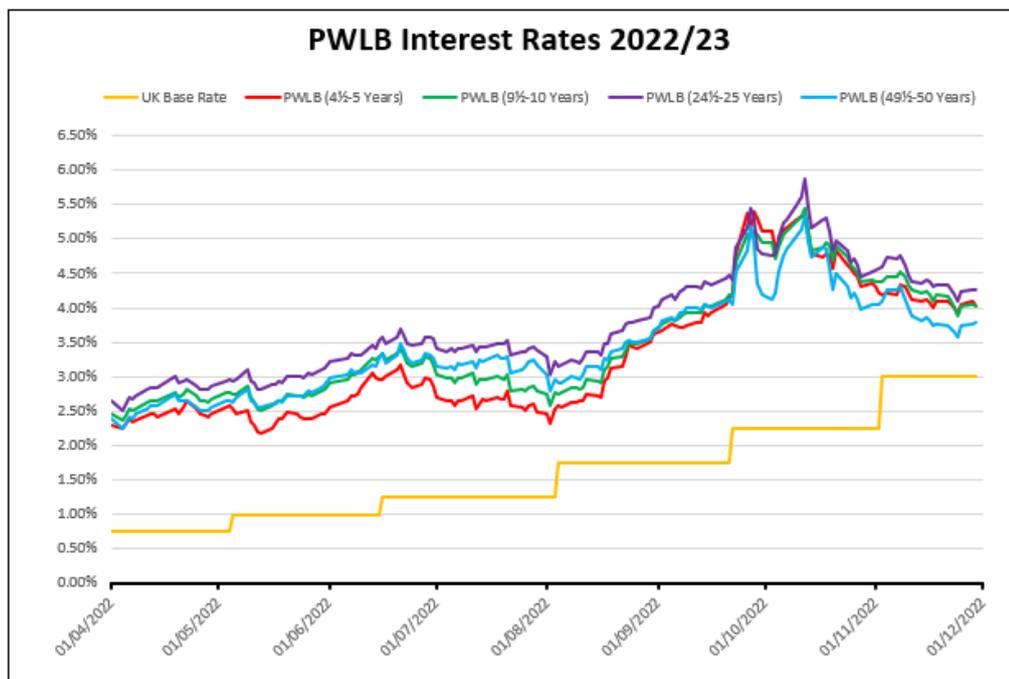
	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
Borrowing CFR	860.013	889.849	894.283	929.266
Gross Borrowing	(651.508)	(633.074)	(620.983)	(615.835)
Under-Borrowed Position	208.505	256.775	273.300	313.431
Support from Usable Reserves	(86.239)	(45.533)	(23.907)	(10.176)
Cash Balances / Minimum Liquidity Requirement	(139.030)	(75.000)	(50.000)	(25.000)
External Borrowing Requirement	(16.764)	136.242	199.393	278.255

- 3.5 This position is supported by the Council's usable reserves, which largely represent the resources set aside for investment in future years. By utilising the cash supporting these resources temporarily, the Council has the option to defer long-term borrowing until the related spending commitments occur (**also referred to as internal borrowing**). Whilst this is a cost-effective position, it is one that needs to be actively monitored and managed considering the Council's planned capital investment and the prevailing economic climate.
- 3.6 As illustrated by the following chart, the external borrowing requirement (represented by the blue arrows) is the total cumulative amount required over the period:



Interest Rate Risk

- 3.7 This is the risk of an adverse movement in interest rates which leads to a rise in borrowing costs or lost opportunity costs. The Council measures this risk against its temporary and variable rate borrowing and any requirement which has yet to be financed (i.e. its under-borrowed position).
- 3.8 Interest rates are a key driver of the Council's treasury management activities and as such are monitored by officers on a regular basis. As shown below, PWLB borrowing rates reacted to events in the financial markets during 2022 and have been on an upward trajectory since the beginning of the year. A period of high volatility occurred at the end of September 2022 following the 'mini budget' announcement by former Chancellor Kwasi Kwarteng. Movements in rates have become less volatile under the Sunak/Hunt government.



3.9 The Council has appointed LINK Group as its treasury advisor and part of their service is to assist the Council to formulate a view on interest rates. The table below includes the latest view (as at 8th November) which is for interest rates to remain elevated and peak at around 4.5% in Spring 2023, before falling back to lower levels by 2025/26. As there are so many variables at this time, caution must be exercised in respect of all interest rate forecasts.

Table 4 - Latest Interest Rate Projections (provided by Link Asset Services as at 08 Nov 22)

	Latest	Mar-23	Sep-23	Mar-24	Mar-25	Mar-26
UK Bank Rate	3.00%	4.25%	4.50%	4.00%	3.00%	2.50%
PWLB Certainty (50 Years)	4.00%	4.40%	4.20%	4.00%	3.40%	3.20%

3.10 In the interest of long-term budget certainty and mitigating interest rate risk, the proposed strategy is to maintain the proportion of fixed rate borrowing at 70% through to 2025/26 (see table 5 below). This proportion of fixed rate borrowing will create cost certainty for the Council in terms of the Medium-Term Financial Strategy, whilst also allowing flexibility to use the under borrowed position to minimise costs.

3.11 To deliver against the interest exposure targets, it is anticipated that the Council will need around £90M of fixed rate borrowing over the period to 2025/26 (table 5 contains further details). The remainder could be funded through temporary borrowing or internal cash resources.

3.12 The percentage borrowing targets will be kept under review and the timing of the requirement could be subject to change depending on interest rate movements and possible reprofiling of capital expenditure. In this event further advice will be provided to members by the Section 151 Officer. Adopting an agile approach to our treasury strategy is essential in the current climate and will enable the Council to achieve optimum value and help to manage risk exposure in the long-term.

Table 5 – External Borrowing Requirement

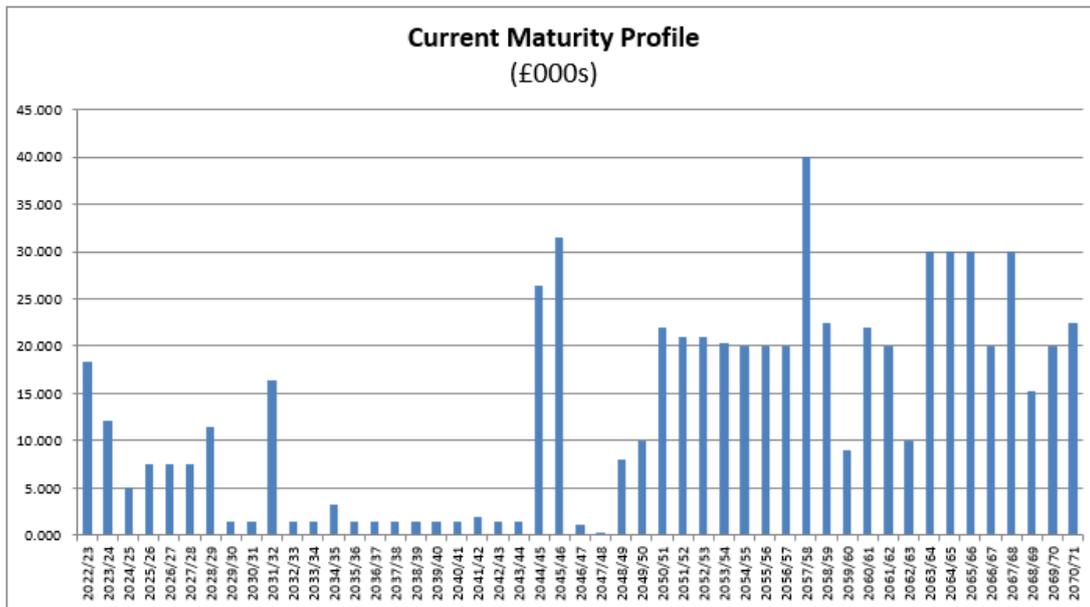
External Borrowing Requirement	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
Fixed Rate Borrowing Requirement	-	44.821	60.016	89.652
Temporary Borrowing Requirement	-	91.421	139.377	188.603
Total Borrowing Requirement (Cumulative)	-	136.242	199.393	278.255
Interest Rate Risk Exposure				
Limit on Variable Rate Borrowing/Unfinanced CFR	30%	30%	30%	30%
Fixed Rate Borrowing Target	70%	70%	70%	70%

3.13 In light of the above requirements, treasury officers will continue to monitor options for meeting the borrowing requirement and achieving best value for the Council considering a combination of the following:

- **Utilising cash balances** – utilising cash investment balances in lieu of external borrowing whilst ensuring that minimum liquidity requirements are maintained.
- **Deferred loans** - the Council may be able to access long-term, fixed rate funding from financial institutions such as banks, insurance companies and pension funds on a deferred drawdown basis. Whilst they may no longer be cheaper than the PWLB, deferred loans can provide protection from interest rate risk without the additional cost of carry and credit risk. However, as the forecast is for borrowing rates to decrease over next 2 to 3 years (table 4) it may not be advantageous at present to lock into a forward borrowing rate.
- **The Municipal Bonds Agency (MBA)** - the MBA was established in 2014 with the intention of providing an alternative source of funding to the PWLB. The MBA has made two bond issues for Lancashire CC and are aiming to launch a pooled bond issue. Barnsley has been a leading authority in promoting the MBA and has already committed to the next bond issue subject to 'due diligence' tests. Officers are monitoring the situation and any updates on the MBA bond launch will be reported.
- **PWLB borrowing** - the Council has access to long-term PWLB funding at the 'Certainty Rate' (providing loans at 0.2% below the usual rate). The latest forecasts (at table 4) show a gradual decline in PWLB rates during the forecast period to March 2026. There is likely to be unpredictable volatility during this period, as detailed previously in the report, and officers will continue to closely monitor long-term PWLB rates and assess opportunities for securing long-term funding at attractive rates.
- **Local authority loans** - the Council may be able to borrow from other local authorities for periods of up to 5 years, which would provide additional budget certainty over the term whilst providing a saving against current long-term PWLB rates. This would be carried out in small tranches to minimise the cost of carry and mitigate credit risk. Opportunities for inter-authority lending are assessed by treasury officers on an ongoing basis.

Refinancing Risk

- 3.14 This is risk of refinancing debt on unfavourable terms, due to either a lack of availability of replacement financing or an increase in interest rates. The Council measures this risk against the maturity profile on long and short-term borrowing.
- 3.15 To protect the Council from refinancing risk, officers will operate within the maturity limits set out in Appendix C, which typically* allow for up to £70M of maturing loans (on average) in any given year - £50M General Fund and £20M HRA. As shown below the Council has a balanced maturity profile which is currently well within this limit:



** With an additional allowance for temporary borrowing*

- 3.16 Included in the chart above are the Council's LOBO loans, which are subject to rate reviews every 6 months. Should the lender choose to increase the rate on these loans, the Council has the option to repay without penalty, however this would mean having to borrow an additional £55M to replace the principal repaid. The Council will continue to monitor the 'call dates' on its LOBO loans and should the option be triggered we will liaise with Link Group (our Treasury Management Advisors) as to the preferred course of action, however any new loan rate is highly unlikely to be advantageous to the Council. If the option was triggered, the borrowing requirement could be addressed through short-term loans from other local authorities.
- 3.17 If the Council does undertake borrowing, the recommendation is to borrow in small tranches to spread refinancing risk and to allow officers to invest the cash safely whilst it becomes required to meet the Council's spending commitments.

4 ANNUAL INVESTMENT STRATEGY

CONTEXT

- 4.1 The Council's general policy objective is to invest its surplus funds prudently, which involves managing a variety of risks as outlined later in this section. The Authority's investment priorities (in order) are as follows:
- the **security of capital**;
 - the **liquidity of investments**, and
 - **optimum yield commensurate with the above**
- 4.2 The Department of Levelling Up, Housing and Communities (DLUHC) and CIPFA have extended the meaning of 'investments' to include both financial and non-financial investments. This report deals solely with treasury (financial) investments, as managed by the treasury management function. Non-financial investments, essentially the purchase of income yielding assets, are covered in the Capital Strategy.
- 4.3 The borrowing of monies purely to invest or on-lend and make a return is considered unlawful. As such the Council will not engage in such activity and as per table 3 (paragraph 3.4) will keep external borrowing beneath the CFR.

STRATEGY

- 4.4 As outlined in the previous section, the Council may need to take out £90M of fixed rate borrowing over period to 2025/26, which may result in a temporary increase in cash balances. Within this context, the Council's investment strategy will be to:
- **Invest any temporary surplus cash in secure products and counterparties** in order to minimise the risk of loss;
 - **Maintain an appropriate balance of liquid funds** to ensure that sufficient cash is available when needed; and
 - **Within this context, seek to optimise performance** in terms of yield.
- 4.5 The guidance from DLUHC and CIPFA places a high priority on the management of risk. The Council has low risk appetite in terms of the investment of surplus cash balances and has adopted a prudent approach to managing investment risk. Further details of the associated risks are provided below:

Credit and Counterparty Risk (Security)

- 4.6 This is the risk of a third party being unable to meet its contractual obligations to the Council, which put simply is the risk of default on any principal or interest payable. This would clearly have a detrimental impact on the Council's resources.
- 4.7 In order to mitigate this risk, the Council maintains a list of approved counterparties and investment limits based on the creditworthiness service provided by LINK Group (further details are available on request). This

approach combines the credit ratings assigned by the three main rating agencies (Fitch, Moody's and Standard and Poor's) with a range of market factors to provide a suggested duration for investments, including:

- Credit 'watches' and 'outlooks' from the main rating agencies;
- Credit Default Swap (CDS) spreads to give early warning of likely changes in credit ratings; and
- Sovereign ratings to select counterparties from only the most creditworthy countries.

4.8 Members are asked to approve the investment counterparties and limits below:

Institution	Minimum Long-Term Rating (Fitch or Equivalent)	Maximum Amount	Maximum Duration
UK Government	AA-*	Unlimited	5 Years
Barclays Bank PLC (The Council's own bank)	A	£20M	Overnight**
Banks	A+	£20M (£20M per group)	1 Year
	A	£10M (£20M per group)	6 Months
	A-	£10M (£20M per group)	100 Days
Building Societies	A	£10M	6 Months
	A-	£10M	100 Days
Local Authorities	AA-***	£20M	2 Years
Money Market Funds (including VNAV)	AAA	£20M per fund	Overnight****

* The UK Sovereign Debt Rating has been placed on Negative Outlook by the three major rating agencies. The outcome of these reviews is currently unknown; should the UK's rating be downgraded the minimum rating will be amended accordingly.

**For liquidity purposes cash is placed with the Council's own bank (Barclays Bank PLC) on an overnight basis only.

*** Not all Local Authorities are separately rated, but they are deemed to be in line with the UK Government reflecting the likelihood of intervention in the event of severe financial difficulty.

**** Money Market Funds may be invested for longer periods than overnight, however funds can be withdrawn daily if required.

4.9 It should be noted that local authority creditworthiness is an ongoing issue, particularly in light of recent volatility within the economy. Whilst there are no issues foreseen from a credit perspective (there are regulations in place to avoid local authorities going bankrupt), officers recognise the reputational risk associated with such investments and will take this into consideration when deciding where to invest the Council's surplus cash. Local authorities with a Section 114 Notice are not deemed to be a safe investment by the Council and are avoided.

4.10 In addition to the use of credit ratings, the Council will be advised of information in movements in CDS and other market data on a weekly basis, which will be used to inform the amount and duration of new investments. If a downgrade results in the counterparty / investment scheme no longer meeting the

Council's minimum criteria (e.g. a credit rating below A-), it will be withdrawn from the approved list immediately and any outstanding investments not re-invested at maturity.

4.11 Members are also asked to approve the limits in the following table which consider the Council's total exposure to loans, non-specified investments and foreign countries. These limits are designed to protect the Council from undue credit / counterparty risk and are additional to those set out in paragraph 4.8:

Type	Maximum Amount	Comments
Total loans or investments with unrated entities / entities rated below A-	£20M	This limits the overall amount that can be invested with entities without credit ratings or those with credit ratings below A- and covers any loans awarded to / shares held in local businesses.
Total long-term investments	£20M	This limits the overall amount that can be invested for longer than 12 months and covers any investments with the UK Government or other local authorities.
Total non-specified investments	£40M	The total of the two limits above.
Total investments with institutions domiciled in foreign countries	£70M	This limits the overall amount that can be invested with institutions from outside the UK and is subject to a minimum sovereign credit rating of AA-.

4.12 The process for approving such investments is detailed in Treasury Management Practice Document 5: Organisation, Clarity and Segregation of Responsibilities and Dealing Arrangements, which requires prior authorisation from the Head of Financial Services and Deputy S151 Officer.

Price Risk (Security)

4.13 This is the risk of a reduction in value of funds invested, due to an adverse change in market conditions. Due to the low-risk strategy that the Council has adopted, the risk of credit loss in relation to its treasury investments is deemed low / immaterial (therefore no impact on the general fund), however officers will continue to monitor this position on a regular basis to identify any potential risks.

Legal and Regulatory Risk (Security)

4.14 This is the risk that the Council or an organisation which it is undertaking treasury management activities with, fails to act in accordance with its legal powers or regulatory requirements, causing reputational damage and / or resulting in financial loss.

4.15 In order to mitigate this risk, the Council adopts the recommendations of the statutory guidance and receives professional advice from its Treasury

Management advisers (LINK Group). Officers attend regular training updates to keep up to date with the latest developments and regulatory changes.

Liquidity Risk

- 4.16 This is the risk that cash is not available when needed to meet the Council's spending commitments, causing reputational damage, compromise service objectives and potentially lead to additional unbudgeted costs.
- 4.17 In line with the DLUHC investment advice on the liquidity of investments, the Council will aim to maintain an appropriate balance of liquid funds (i.e. the Barclays Flexible Interest-Bearing Current Account and Money Market Funds).
- 4.18 In accordance with the Council's low risk appetite, the majority of investment maturities are to be kept relatively short i.e. for periods less than 12 months (further details in the table at paragraph 4.8). While most cash balances are required in order to manage fluctuations in cash flow, where cash sums can be identified that could be invested for longer periods, the value to be obtained from longer-term investments will be carefully assessed.

Yield

- 4.19 The pursuit of optimum returns is a secondary priority to security and liquidity. This is particularly important in a period of significant political and economic uncertainty and the Council continues to maintain a low-risk appetite for investments. The Bank Rate is forecast to rise to around 4.0% by the end of 2023/24 (see table 4 – Latest Interest Rate Projections) and investment yields are therefore likely to increase as a result.

Diversification

- 4.20 Although the Council currently has a good spread of investment instruments, officers will continue to evaluate alternative investment options that meet the principles of security, liquidity and yield. Consideration will be given to alternative products and whether they are suitable for the investment portfolio. Proposals for new investment instruments will be taken to the Treasury Management Panel for discussion and where necessary, advice will be sought from LINK prior to making any investment decisions.
- 4.21 In addition to the core investment principles of security, liquidity and yield the Council will also seek to diversify investments to avoid concentration in specific banks, types of financial instrument, sovereign state etc. Consideration will also be given to the overall concentration of investments within each sector.
- 4.22 In order to diversify a portfolio largely invested in cash, investments will be placed with approved counterparties over a range of maturity periods. Maximum investment levels are set to ensure prudent diversification is achieved and these, together with minimum ratings and cash limits, are shown in the table at paragraph 4.8.

Environmental, Social and Governance (ESG) Considerations

- 4.23 In September 2019 Barnsley Cabinet declared a climate emergency to bring the effects of climate change to everyone's attention. Barnsley Council's existing Energy Strategy commits it to being zero carbon in its operations by 2040, with the aim of achieving this by 2035 or earlier if possible.
- 4.24 Changes to the CIPFA TM Code 2021 include ESG investment considerations which should be incorporated into the Council's treasury management practices and procedures. This is a developing area and the measurement of ESG considerations is more widely used in equity and bond markets rather than for short-term cash deposits that the Council uses.
- 4.25 Where possible, treasury officers will consider ESG investment options which are consistent with the Council's own environmental and climate change policies although it is recognised that this is currently difficult. Further information on this matter will be provided once it becomes available and any updates to the Annual Investment Strategy will be made as necessary.

Berneslai Homes

- 4.26 The funds of Berneslai Homes continue to be ring fenced in a segregated Barclays account, with clear separation from Council funds. Officers of the Council are responsible for the management of Berneslai Homes' cash balances, and the account is run in accordance with Treasury Management best practice and the effective management of risk.

TREASURY MANAGEMENT POLICY STATEMENT 2023/24**1 Introduction & Background**

- 1.1 The Treasury Management Code of Practice requires local authorities to produce a Treasury Management Policy and Strategy Statement on an annual basis.
- 1.2 The Council adopted the original CIPFA Code of Practice on 13th February 2002, and this resolution is carried through to the revised codes. Therefore, the Treasury Policy Statement for 2023/24 has been prepared in compliance with the latest Code which was published by CIPFA in December 2021 (with full implementation of the reporting changes required by local authorities from 2023/24).
- 1.3 The Council will create and maintain the following key documents in accordance with the revised Code of Practice and other relevant guidance:
 - The Treasury Management Policy Statement, outlining the key objectives of its Treasury Management activities;
 - The Treasury Management Strategy Statement including the Annual Investment Strategy setting out the specific expected Treasury Management activities for the forthcoming financial year;
 - Treasury Management Practices (TMPs) setting out the manner in which the Council will seek to achieve its objectives, and prescribing how it will manage and control those activities;
 - Prudential and Treasury Indicators as prescribed within the Prudential and Treasury Management Codes, and
 - The Capital Investment Strategy which sets the framework for all aspects of the Council's capital and investment expenditure including prioritisation, governance, planning, outcomes, management, funding and monitoring.
- 1.4 The Council will receive reports on its Treasury Management activities, including as a minimum, an annual strategy for the forthcoming year, an annual report after year end and interim quarterly reports.
- 1.5 The Council delegates responsibility for the implementation and monitoring of its Treasury Management policies and practices and for the execution and administration of Treasury Management decisions to the Section 151 Officer, who will act in accordance with the Council's Policy Statement and the CIPFA Treasury Management Code.
- 1.6 The Council nominates the Treasury Management Panel and the Audit Committee as being responsible for ensuring the effective scrutiny of the Treasury Management Strategy and Policies.
- 1.7 The Treasury Management Panel will meet on a quarterly basis (or as required) to monitor and review the Council's implementation of the Treasury Management Strategy and Policy. The Audit Committee will receive reports through which it will gain assurance regarding the effective implementation of the Strategy and Policy.

2. Policies and Objectives of Treasury Management Activities

2.1 The Council defines its Treasury Management activities as:

“the management of the organisation’s borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.”

2.2 Approved activities of the Treasury Management operation cover:

- Borrowing;
- Lending;
- Debt repayment and rescheduling;
- Consideration, approval and use of new financial instruments and treasury management techniques;
- Managing cash flow;
- Banking activities;
- Leasing, and
- Managing the risk associated with the Council’s Treasury Management activities.

2.3 The Council regards the successful identification, monitoring and control of risk to be the prime criteria by which the effectiveness of its Treasury Management activities will be measured. Accordingly, the analysis and reporting of Treasury Management activities will include their risk implications for the organisation.

2.4 This Council acknowledges that effective Treasury Management will provide support towards the achievement of its business and service objectives. It is therefore committed to the principles of achieving best value in Treasury Management, and to employing suitable performance measurement techniques, within the context of effective risk management.

2.5 The Council’s borrowing will be affordable, sustainable and prudent and consideration will be given to the management of interest rate risk and refinancing risk. The Section 151 Officer has delegated powers to select the most appropriate form of capital financing (including leasing arrangements) from the approved sources. Both the source and type of borrowing should allow the Council transparency and control over its debt.

2.6 The Council will not borrow more than (or in advance of) it’s needs purely in order to profit from the investment of the extra sums borrowed. Any decision to borrow in advance will be within the approved CFR estimates for the prescribed planning period. Moreover, future borrowing transactions will be considered carefully before they are undertaken to ensure that value for money can be demonstrated and that the Council can ensure the security of such funds. Borrowing in advance of need will only be undertaken when there is a clear business case for doing so.

2.7 The Council’s primary objective in relation to investment remains the security of capital. The liquidity of the Council’s investments and the yield earned remain important but secondary considerations.

2.8 The Annual Investment Strategy details the categories of investment the Council will invest in, maturity periods and criteria for selecting investment counterparties. Any revisions to these criteria will require Council approval.

3. Treasury Management Scheme of Delegation

Full Council

- Receiving and reviewing reports on treasury management policies, practices and activities, and
- Approval of the annual strategy.

Cabinet

- Approval of/amendments to the organisation's adopted clauses, treasury management policy statement and treasury management practices;
- Budget consideration and approval;
- Approval of the division of responsibilities; and
- Receiving and reviewing regular summary reports and acting on recommendations.

Treasury Management Panel / Audit Committee

- Approving the selection of external service providers and agreeing terms of appointment; and
- Reviewing the treasury management policy and procedures and making recommendations to the responsible body.

The S151 (responsible) officer

- Recommending clauses, treasury management policy/practices for approval, reviewing the same regularly, and monitoring compliance;
- Submitting regular treasury management policy reports;
- Submitting budgets and budget variations;
- Receiving and reviewing management information reports;
- Reviewing the performance of the treasury management function;
- Ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function;
- Ensuring the adequacy of internal audit, and liaising with external audit;
- Implementing the treasury management strategy and policies in compliance with member approvals, and
- Recommending the appointment of external service providers.

4. Policies on the use of Derivatives

4.1 The general power of competence in Section 1 of the Localism Act 2011 removes much of the uncertainty over local authorities' use of financial derivatives. The CIPFA Code requires authorities to clearly detail their policy on the use of derivatives in the TMSS. The Council will only use derivatives where they can be clearly demonstrated to reduce the overall level of financial risk.

- 4.2 Derivatives may be arranged with any organisation that meets the Council's approved investment criteria.
- 4.3 The Council will only use derivatives after seeking a legal opinion and ensuring that officers have the appropriate training to effectively manage their use.

2023/24 MINIMUM REVENUE PROVISION (MRP) STATEMENT

The Authority is required to make a prudent provision for debt repayment known as the Minimum Revenue Provision (MRP). Guidance on MRP has been issued by the Secretary of State and local authorities are required to “have regard” to such Guidance under Section 21(1A) of the Local Government Act 2003. The four MRP options available are:

- Option 1: Regulatory Method;
- Option 2: CFR Method;
- Option 3: Asset Life Method, and
- Option 4: Depreciation Method.

NB This does not preclude other prudent methods

MRP in 2023/24: Options 1 and 2 may only be used for General Fund supported expenditure. Methods of making prudent provision for General Fund self-financed expenditure include Options 3 and 4 (which may also be used for supported expenditure if the Authority chooses).

The MRP Statement is required to be submitted to the Authority before the start of the financial year for approval. Any revision of which must also be submitted to the Authority for approval. The Authority is recommended to approve the following statement:

- **For capital expenditure incurred before 1st April 2008, MRP will be determined in accordance with Option 3;**
- **For supported capital expenditure incurred after 1st April 2008, MRP will be determined in accordance with Option 3;**
- **For non-supported (prudentially borrowed) capital expenditure incurred after 1st April 2008, MRP will be determined in accordance with Option 3;**
- **Within Option 3, MRP is permitted to be calculated in one of two ways - equal instalments or on an annuity basis. The Authority has chosen to calculate MRP on an annuity basis, and**
- **MRP will normally commence in the financial year following the one in which expenditure is incurred. However, MRP Guidance permits local authorities to defer MRP until the financial year following the one in which the asset becomes operational. The Authority has chosen to employ this option for significant qualifying projects.**

MRP in respect of on balance sheet leases will match the annual principal repayment for the associated deferred liability, which will produce an MRP charge comparable to that under Option 3, in that it will run over the life of the lease term.

Changes introduced by the revised (DLUHC) guidance on MRP mean that any charges made over the statutory minimum revenue provision (MRP) can, if needed, be reclaimed in later years if deemed necessary or prudent. In order to do so this policy must disclose the cumulative overpayment made each year. To date, the Authority has not made any voluntary repayments over and above the statutory MRP.

On occasion, where the Council incurs capital expenditure that relates to capital loans or capital disposals, which results in capital receipts being received, the Council's policy is to prudently reduce the Capital Financing Requirement by the value of those receipts in the year they are received. The Council then adjusts the ongoing statutory minimum revenue provision that relates to that capital expenditure, prospectively over the remainder of the policy, to ensure that no overprovision occurs and that the full amount is repaid. Therefore, there are no overpayments that can be reclaimed at any point in the future.

PRUDENTIAL AND TREASURY INDICATORS 2022/23 – 2025/26**Estimates of Capital Expenditure (General Fund and HRA)**

This prudential indicator is a summary of the Council's capital expenditure plans, both those agreed previously, and those forming part of this budget cycle. Members are asked to approve the capital expenditure forecasts:

Capital Expenditure	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
General Fund	109.079	142.091	60.191	38.238
HRA	51.726	28.325	4.900	30.500
Other Long-Term Liabilities	-	-	-	-
Total	160.805	170.416	65.091	68.738

Estimates of Capital Financing Requirement (General Fund and HRA)

This indicator sets out the Council's CFR, which reflects the capital expenditure (both historic and planned) being funded from borrowing or other long-term liabilities (e.g. PFI schemes, finance leases). The Council is asked to approve the CFR projections below:

CFR	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
General Fund Borrowing	588.279	618.115	622.549	627.532
HRA Borrowing	271.734	271.734	271.734	301.734
Other Long-Term Liabilities	228.811	225.909	223.407	220.550
Total	1,088.824	1,115.758	1,117.690	1,149.816

The Operational Boundary (Overall)

This is the limit beyond which external debt is not normally expected to exceed, based on the Council's CFR (see above). The Council is asked to approve the limits set out below:

Operational Boundary (£M)	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
General Fund Debt	588.279	618.115	622.549	627.532
HRA Debt	271.734	271.734	271.734	301.734
Other Long-Term Liabilities	228.811	225.909	223.407	220.550
Total	1,088.824	1,115.758	1,117.690	1,149.816

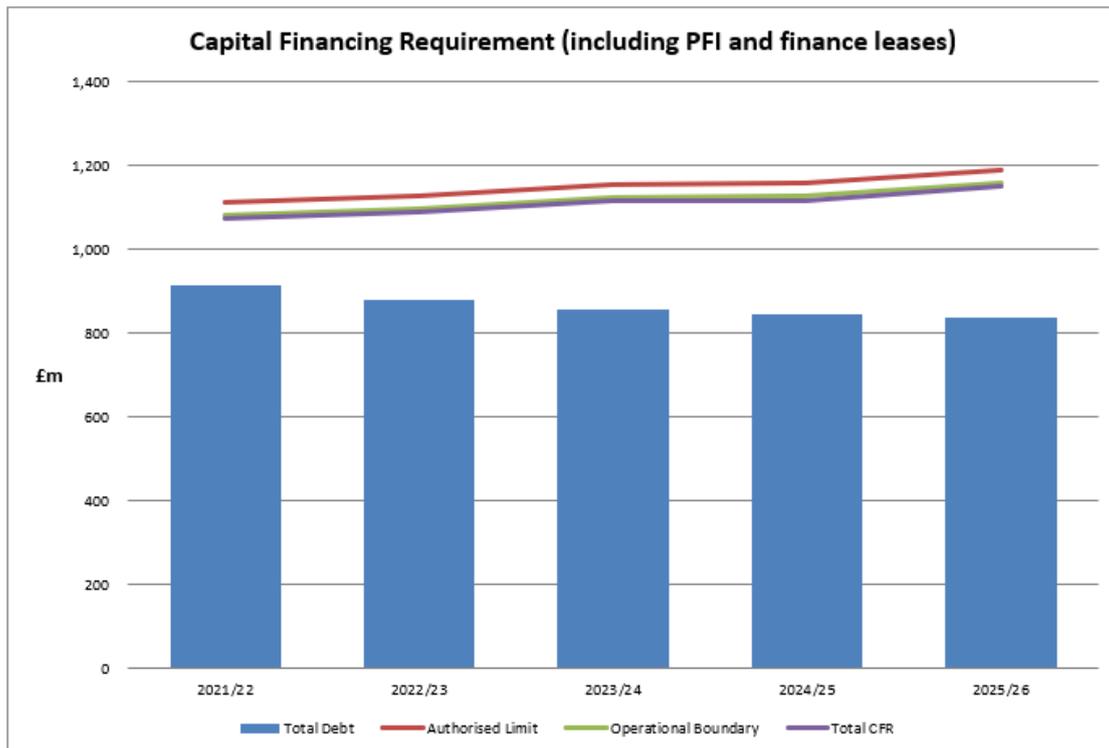
The Authorised Limit for External Debt (Overall)

A further key prudential indicator represents a control on the maximum level of borrowing. This represents a limit beyond which external debt is prohibited, and this limit needs to be set or revised by the full Council. It reflects the level of external debt which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. The authorised limit has been set at £30M above the operational boundary (£20M General Fund and £10M HRA).

This is the statutory limit determined under section 3 (1) of the Local Government Act 2003. The Government retains an option to control either the total of all councils' plans, or those of a specific council, although this power has not yet been exercised. The Council is asked to approve the following authorised limit:

Authorised Limit (£M)	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)	2025/26 (£M)
General Fund Debt	608.279	638.115	642.549	647.532
HRA Debt	281.734	281.734	281.734	311.734
Other Long-Term Liabilities	228.811	225.909	223.407	220.550
Total	1,118.824	1,145.758	1,147.690	1,179.816

From 1st April 2024, the Council is required to implement IFRS 16, replacing the previous accounting standard applied for leases. This standard removes the distinction between finance and operating leases which means that many of the Council's existing leases will now be brought onto the balance sheet, increasing the Council's CFR. Once analysis has been undertaken to identify the leases affected, the operational boundary and authorised limit will require adjustment to account for the increased CFR and any amendments to the Strategy will require approval by the Council mid-year.



Maturity Structure of Borrowing (General Fund and HRA)

These gross limits are set to reduce the Council's exposure to large, fixed rate sums falling due for refinancing and are required for upper and lower limits. The Council is asked to approve the following limits:

General Fund: Loan Maturity Structure (All Years)		
	Lower	Upper
Under 12 months	0%	50%
12 months to 2 years	0%	25%
2 years to 5 years	0%	25%
5 years to 10 years	0%	40%
10 years to 20 years	0%	75%
20 years to 30 years	0%	75%
30 years to 40 years	0%	75%
40 years to 50 years	0%	75%
HRA: Loan Maturity Structure (All Years)		
	Lower	Upper
Under 12 months	0%	25%
12 months to 2 years	0%	25%
2 years to 5 years	0%	25%
5 years to 10 years	0%	40%
10 years to 20 years	0%	75%
20 years to 30 years	0%	75%
30 years to 40 years	0%	75%
40 years to 50 years	0%	75%

Maximum Principal Sums Invested for more than 365 Days (General Fund)

These limits are set in relation to the Council's liquidity requirements and to reduce the need for early sale of an investment and are based on the availability of funds after each year-end. The Council is asked to approve the treasury indicator and limit:

(£M)	2022/23	2023/24	2024/25	2025/26
Principal Sums Invested > 365 Days	20.000	20.000	20.000	20.000

Ratio of Financing Costs to Net Revenue Streams (General Fund and HRA)

This indicator identifies the estimated trend in the cost of capital (borrowing and other long-term liabilities net of investment income) against the Council's net revenue streams.

Ratio of Financing Costs to Net Revenue Streams (%)	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
GF	20.13%	18.93%	18.57%	18.66%
HRA	40.73%	37.01%	38.16%	38.14%

DEFINITION OF TERMS

Treasury Management refers to the management of the organisation's borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.

CIPFA is the Chartered Institute of Public Finance and Accountancy - the leading accountancy body for the public services providing education and training in accountancy and financial management.

DLUHC is the Department for Levelling Up, Housing and Communities (formerly the MHCLG - Ministry of Housing, Communities and Local Government) - a ministerial department responsible for UK Government policy on housing and public services.

MRP refers to the Minimum Revenue Provision - a statutory annual charge to the revenue account for the repayment of debt (as measured by the Capital Financing Requirement).

Capital Financing Requirement (CFR) represents the authority's underlying indebtedness for capital purposes, based on historic capital expenditure which hasn't yet been financed (e.g. from grants, capital receipts or revenue contributions).

Debt refers to the sum of borrowing and other long-term liabilities.

Other Long-Term Liabilities mean the liabilities outstanding under credit arrangements (e.g. PFI contracts or finance leases).

Internal Borrowing / Under-Borrowed refers to the temporary use of cash resources (e.g. reserves earmarked for future capital expenditure or grants received in advance of expenditure) to avoid borrowing immediately, which seeks to reduce investment counterparty risk and create a short-term budget saving. The Council will replace these cash resources with external borrowing as these spending commitments occur.

Specified Investments are short-term investments (i.e. less than 12 months) denominated in pounds sterling with a high credit quality.

Non-Specified Investments refers to any financial investments (excluding loans) that do not meet the criteria to be treated as a specified investment.

Investments in Foreign Countries refer to investments placed with counterparties from countries outside the UK (subject to a minimum sovereign rating of AA-).

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BARNSELY METROPOLITAN BOROUGH COUNCIL

FEES AND CHARGES 2023/24

1. **Purpose of the report**

- 1.1 The purpose of this report is to update the Council's Fees and Charges Policy as well as outline the Council's proposed 2023/24 fees and charges which are an integral part of the 2023/24 Budget Process.

2. **Recommendation**

It is recommended that Cabinet:

2.1 Approve the new and existing fees and charges set out in Appendix 1 for implementation from 1st April 2023 or later in 2023/24 as applicable.

2.2 Note that additional reports will be submitted during the year, if any further amendments to fees & charges are required.

3. **Introduction & Background**

Work Undertaken on Fees & Charges

- 3.1 The Council is facing unprecedented financial pressures/challenges due to the current socio-economic climate. As noted in the MTFs update the Council is facing the most challenging financial position for a number of years. Pay, utilities, fuel and material costs are all rising exponentially. As at October 2023 CPI was 11.1%, the highest rate for over 30 years. This, and the potential impact to the public and other stakeholders has been considered in the review of on the proposed Fees & Charges for 2023/24.
- 3.2 All fees and charges for 2023/24 have been reviewed in line with of the updated Fees and Charges Policy, which is included at Appendix 2. This provides a corporate framework within which all decisions on implementation and / or changes to the levels of fees and charges are considered and approved.

Fees & Charges Policy

- 3.4 A significant element of the Council's activity is underpinned by income generated through a variety of fees and charges made in relation to such activities.
- 3.5 Whilst being an important element of the overall financing of the Council's services and activities, fees and charges can also have an important role in other areas such as:

- Demonstrating the value of a service;

- Discouraging abuse of a service;
- Strengthening service and corporate objectives; and
- Promoting and encouraging access to services.

3.6 Therefore, as well as ensuring that fees and charges are in line with Council objectives, it is also sound practice to ensure that the impact on service users of any change in fees and charges is appropriately evidenced. The objectives of any charging policy should also be clearly communicated to the public who should have the opportunity to hold the Council to account. The 2023/24 policy is available at Barnsley.gov.uk

4. **Existing Fees and Charges**

4.1 All service areas have undertaken a full review of the fees and charges under their respective remits. In line with the fees and charges policy with the following changes proposed:

Charge	Basis of changes proposed
Property Services	There are a wide range of fees and charges within property services at various rates dependant on the size and circumstances of each asset.
Learning & Skills	A 3.4% increase proposed following a market review.
Building Control	Proposed to increase fees by average CPI (in most cases) however where this is not the case reasons are identified on Appendix 1.
Music service	Increases are proposed in line with market intelligence.
Development Management	Increases in line with other local authorities and CPI principles used were necessary.
Markets (including districts) & Commercial Space management	A new charging mechanism is proposed for Outside and District Markets. (Barnsley indoor market is in line with existing 5-year lease terms).
Museums & Heritage Centres	A new charging strategy for Museums and Heritages Centres is proposed based on market intelligence, with new charges introduced where appropriate or increased by CPI accordingly.
Transport	Charges determined by size and scale of transport scheme being undertaken
Gypsy & Traveller Sites	Benchmarking with other LA's completed and a CPI increase is proposed.
Waste	The increases proposed are based upon the market intelligence or CPI where appropriate.
Stores/Depot – Material Recycling Plant	A review of the charging strategy for the Material Recycling Plant has been undertaken using market intelligence, and a price on application model is proposed to allow for market changes and seasonality.
Engineers / Highways licences, permits & Services / Traffic Signals	The increases proposed are based on a combination of CPI, market knowledge/intelligence and benchmarking. Where appropriate individual charges for some items is proposed.
Car Parking	A full review of car parking charging is ongoing with a future report to propose a new strategy.
Pest Control & Drainage	Fees and charges have reviewed in line with market intelligence.

Golf Course fees	A 5% increase in fees is proposed based on market intelligence.
Bereavement fees	Increases based upon either CPI or market intelligence.
Education, Early Start Provision & Safeguarding	An average 5% increase is proposed.
Registrars Marriages & Ceremonies	Charges have been increased (where not prescribed by law) by varying percentages based upon a baseline review with other neighbouring authorities.

- 4.2 All other charges have also been reviewed and either increased in line with inflation (rounded to nearest appropriate measurement) (10.1% used - September 22) or no changes have been made (e.g., where the charges are set by statute).
- 4.3 It should be noted that inflation is volatile, and the current socio-economic climate may result in F&C being reviewed at more regular intervals than in the past when the fiscal climate was more stable.
- 4.4 In accordance with the overall review it is recommended that the schedule of fees and charges as set out in Appendix 1 are implemented from the 1st of April 2023 or later in 2023/24 as applicable.

5. New Fees and Charges

- 5.1 In line with the Council's Commercial Strategy, a review of all new opportunities open to the Council for which a charge can be levied in accordance with the Council's Policy has been undertaken.
- 5.2 This review has identified the following new proposed fees and charges:

Charge	Basis of charges
Development Management – 2 new charges for Change of Use and Planning Policy Evidence Based & Land Allocation Discussions	Used benchmarking with similar local authorities and market intelligence to set the price.
Markets, District Markets & Com. Space Management	As detailed in 4.1
Arts & Events - Application to undertake filming / facilitation of film production	As per market value and benchmarked against other LA's of a similar size.
Museums & Heritage Centres	As detailed in 4.1
Pet Cremation – Extra Large Dog	New Charge based upon the costs this incurs and market intelligence
Registrars, Marriages & Ceremonies – New services / options	New charges to give more options and flexibility for registrars, marriages and ceremonies, the charges are based upon market intelligence and baselined with charges for neighbouring authorities.

- 5.3 It is recommended that these are implemented from 1st April 2023 as set out in Appendix 1 to this report.

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FEES & CHARGES PROPOSALS FOR 2023/24

APPENDIX 1

Fee / Charge description	Income type - (Statutory or Discretionary)	Basis of charge	Charge for 2023/24
GROWTH AND SUSTAINABILITY			
REGENERATION & CULTURE			
PROPERTY SERVICES			
Land and Building Rent; Maintenance, Service Charges	Discretionary	Market Value	Various rates
Allotment rent - with water	Discretionary	Per allotment	
Allotment rent - without water	Discretionary	Per allotment	
Garage rent	Discretionary	per site	
CLIS / Adult Learning			
Acorn Centre Service Charges	Discretionary		
Office Space	Discretionary	per sq. ft	
Workshops	Discretionary	per sq. ft	
Kendray Service Charges			
Office Space	Discretionary	per sq. ft	
Workshops	Discretionary	per sq. ft	
LEARNING AND SKILLS			
Tuition / course fees			
With SFA public subsidy	Discretionary		£3.00
Without SFA public subsidy	Discretionary		£6.00
With SFA public subsidy - in receipt of eligible means tested benefit	Discretionary		£1.50
Without SFA public subsidy - in receipt of eligible means tested benefit	Discretionary		£3.00
BUILDING CONTROL			
Building regulation application charges			
New housing			
1 Dwelling	Statutory	1 Dwelling	£625.00
2 Dwelling	Statutory	2 Dwelling	£875.00
3 Dwelling	Statutory	3 Dwelling	£1,125.00
4 Dwelling	Statutory	4 Dwelling	£1,350.00
5 Dwelling	Statutory	5 Dwelling	£1,600.00
6 or more Dwellings	Statutory	6 or more Dwellings	Determined individually
Sites containing one or more dwellings more than 300m2	Statutory	Varying number of dwellings	Determined individually
Domestic building works			
Attached/detached garage or carport, i.e. 36m2	Statutory	Domestic Building Type	£250.00
Attached/detached garage or carport, 36-100m2	Statutory	Domestic Building Type	£325.00
Conversion of a garage to a habitable room(s)	Statutory	Domestic Building Type	£291.67
Extension – floor area up to 10m ²	Statutory	Domestic Building Type	£341.67
Extension – floor area over 10m ² and up to 40m ²	Statutory	Domestic Building Type	£483.33
Extension 40 - 60m ²	Statutory	Domestic Building Type	£575.00
Extension 60 - 100m ²	Statutory	Domestic Building Type	£650.00
Replacement window/s & door/s to one property	Statutory	Domestic Building Type	£100.00
Replacement window/s & door/s to more than one property	Statutory	Domestic Building Type	Determined individually
Controlled domestic electrical work (not CPS)	Statutory	Domestic Building Type	£391.67
Renovation of a thermal element (non-structural)	Statutory	Domestic Building Type	£100.00
Renovation of a thermal element (structural)	Statutory	Domestic Building Type	£175.00
Rooms in a roof space including means of access	Statutory	Domestic Building Type	£483.33
Additional rooms in a roof space excluding means of access	Statutory	Domestic Building Type	£391.67
Other domestic work - estimated cost < £2,000	Statutory	Domestic Building Type	£158.33
Other domestic work - estimated cost £2,000 - £5,000	Statutory	Domestic Building Type	£241.67
Other domestic work - estimated cost £5,000 - £25,000	Statutory	Domestic Building Type	£358.33
Other domestic work - estimated cost £25,000 - £50,000	Statutory	Domestic Building Type	£516.67
Other domestic work - estimated cost > £50,000	Statutory	Domestic Building Type	Determined individually
Additional charge to above categories for electrical work not carried out by a registered 'Competent Person'	Statutory	Domestic Building Type	£275.00
Multiple Works scheme	Statutory	Domestic Building Type	Determined individually
Non-domestic building works			
Installation of < 20 windows and doors	Statutory	Domestic Building Type	£250.00
Installation of 20 - 50 windows and doors	Statutory	Domestic Building Type	Determined individually
Other non-domestic work - estimated cost < £2,000	Statutory	Domestic Building Type	£0.00
Other non-domestic work - estimated cost < £5,000	Statutory	Domestic Building Type	£283.22
Other non-domestic work - estimated cost £5,000 - £10,000	Statutory	Domestic Building Type	£375.00
Other non-domestic work - estimated cost £10,000 - £25,000	Statutory	Domestic Building Type	£483.33
Other non-domestic work - estimated cost £25,000 - £50,000	Statutory	Non-domestic Building Type	£525.00
Other non-domestic work - estimated > £50,000	Statutory	Domestic Building Type	Determined individually
Regularisation Applications - unauthorised works	Statutory	All Building Types	20% uplift on the above identified charges
Street naming & property numbering charges			
New property addresses on existing street			
1	Discretionary	1 property	£65.00
2 to 5	Discretionary	2 to 5 properties	£105.00
6 to 10	Discretionary	6 to 10 properties	£125.00
11 to 50	Discretionary	11 to 50 properties	£190.00
51+	Discretionary	51+ properties	£260.00
Change to a new development after notification			
1	Discretionary	1 property	£65.00
2 to 5	Discretionary	2 to 5 properties	£105.00
6 to 10	Discretionary	6 to 10 properties	£125.00
11 to 50	Discretionary	11 to 50 properties	£190.00
51+	Discretionary	51+ properties	£260.00
Re-addressing of properties on existing street	Discretionary	per property	£160.00
New property addresses requiring new street names:			
1	Discretionary	1 property	£95.00
2 to 5	Discretionary	2 to 5 properties	£125.00
6 to 10	Discretionary	6 to 10 properties	£180.00
11 to 50	Discretionary	11 to 50 properties	£260.00
51+	Discretionary	51+ properties	£345.00
MUSIC SERVICE			
Instrument Hire Theory	Discretionary	per term	£18.00
Instrument Hire Aural	Discretionary	per term	£16.00
Cont'n Lessons per term	Discretionary	per term	£39.00
Group Lessons per term	Discretionary	per term	£54.00
20 minute Individual Lessons per term	Discretionary	per term	£108.00
30 minute Individual Lessons per term	Discretionary	per term	£162.00
Ensemble Rehearsal Charge	Discretionary	per session (minimum 10 per term)	£32.00
Ensemble Performance Charge	Discretionary	per member of staff	£32.00

KS1 projects per year	Discretionary	per year	£1,296.00
KS2 full year projects	Discretionary	per year	£845.00
DEVELOPMENT MANAGEMENT			
Planning Application Fees	Statutory	Per application	Various rates
Admin charge for refunding application fee prior to validation	Statutory	Per application	£55 or 20% of the original fee (whichever is greater)
Householder Enquiry Forms	Discretionary	Per enquiry	£70.00
Minor Pre-application Advice	Discretionary	Per enquiry	£70.00
Residential pre-app - 1 to 5 dwellings	Discretionary	Per enquiry	£250.00
Residential pre-app - 6 to 19 dwellings	Discretionary	Per enquiry	£750.00
Residential pre app - 20 dwellings +	Discretionary	Per enquiry	£1,500.00
Non - residential pre-app : 0 to 99sqm of additional floorspace	Discretionary	Per enquiry	£125.00
Non - residential pre-app : 99 to 500sqm of additional floorspace	Discretionary	Per enquiry	£275.00
Non - residential pre-app: 500 - 4,999 sqm of additional floorspace	Discretionary	Per enquiry	£750.00
Non - residential pre app: 5,000 sqm + of additional floorspace	Discretionary	Per enquiry	£1,500.00
Change Of Use	Discretionary	Per enquiry	£200.00
Other pre-apps not within above categories	Discretionary	Per enquiry	30% of planning app fee or £1500.00 (whichever is lowest)
Listed Building & Conservation Area Advice	Discretionary	Hourly Rate	£125.00
Sec 106 Legal Agreement Enquires	Discretionary	Hourly Rate	£125.00
Planning Policy Evidence Based & Land Allocation Discussions	Discretionary	Hourly Rate	£125.00
MARKETS			
Barnsley Open Market - all stalls	Discretionary	Day Rate	See Below
Barnsley Central Sunday Market - all 8ft stalls	Discretionary	Day Rate	See Below
Barnsley Outdoor Market			
Pitch and Gazebo in Zone A - Regular Trader	Discretionary	Day Rate	£18.00
Pitch and Gazebo in Zone B - Regular Trader	Discretionary	Day Rate	£15.00
Pitch and Gazebo - Casual Trader	Discretionary	Day Rate	£21.00
Table hire	Discretionary	Day Rate	£2.50
Barnsley Glassworks Market			
Stall rental	Discretionary	Per annum per Square Foot	£31.00
Café rental	Discretionary	Per annum per Square Foot	£37.20
Market Kitchen Rental	Discretionary	10% or 15% of Turnover dependant on Business type	10% or 15% of Turnover
Basement storage	Discretionary	Per annum per Square Foot	£12.75
Service Charge	Discretionary	Per annum per Square Foot	£13.00
Trader car parking - Standard trader bay	Discretionary	Day Rate	£0.00
DISTRICT MARKETS			
Wombwell Market			
Wombwell - Stall 10 x 8	Discretionary	Day Rate	See Below
Pitch 3m x 3m - Regular Trader	Discretionary	Day Rate	£13.20
Pitch and Gazebo - Regular Trader	Discretionary	Day Rate	£17.00
Pitch 3m x 3m - Casual Trader	Discretionary	Day Rate	£17.00
Pitch and Gazebo - Casual Trader	Discretionary	Day Rate	£20.00
Hoyland Market			
Hoyland - A 11' stall	Discretionary	Day Rate	See Below
Market Stall - Regular Trader	Discretionary	Day Rate	£12.00
Pitch 3m x 3m - Regular Trader	Discretionary	Day Rate	£14.00
Pitch and Gazebo - Regular Trader	Discretionary	Day Rate	£17.00
Market Stall - Casual Trader	Discretionary	Day Rate	£15.00
Pitch 3m x 3m - Casual Trader	Discretionary	Day Rate	£17.00
Pitch and Gazebo - Casual Trader	Discretionary	Day Rate	£20.00
Goldthorpe Market			
Goldthorpe - A 9' stall	Discretionary	Day Rate	See Below
Temporary Market Rate	Discretionary	Day Rate	£10.00
Pitch 3m x 3m - Regular Trader	Discretionary	Day Rate	£13.00
Pitch and Gazebo - Regular Trader	Discretionary	Day Rate	£16.00
Pitch 3m x 3m - Casual Trader	Discretionary	Day Rate	£16.00
Pitch and Gazebo - Casual Trader	Discretionary	Day Rate	£19.00
Penistone Market			
Penistone - 2 metre stall	Discretionary	Day Rate	See Below
Penistone - 3 metre stall	Discretionary	Day Rate	See Below
Penistone - Building Hire	Discretionary	1/2 day rate	See Below
Pitch 2m x 3m - Regular Trader	Discretionary	Day Rate	£10.00
Pitch 3m x 3m - Regular Trader	Discretionary	Day Rate	£13.00
Pitch 2m x 3m - Casual Trader	Discretionary	Day Rate	£13.00
Pitch 3m x 3m - Casual Trader	Discretionary	Day Rate	£26.00
Table hire	Discretionary	Day Rate	£2.50
Penistone - Community Building Hire	Discretionary	1/2 day rate	£50.00
Penistone - Commercial Building Hire	Discretionary	Day Rate	£200.00
COMMERCIAL SPACE MANAGEMENT			
Barnsley from 4m x 4m (£8 per sqm)	Discretionary	Day Rate	£128.00
Wombwell Pitch from 3m x 3m (£8 per sqm)	Discretionary	Day Rate	£72.00
Barnsley 6m x 4m	Discretionary	Day Rate	See Below
Barnsley 8m x 4m	Discretionary	Day Rate	See Below
Hoyland	Discretionary	Day Rate	See Below
Goldthorpe	Discretionary	Day Rate	See Below
Penistone	Discretionary	Day Rate	See Below
Book to roam (leaflets)	Discretionary	Per distributor	See Below
Barnsley Roaming and Samples (up to 3 people)	Discretionary	Day Rate	£120.00
Principal Towns Roaming and Samples (up to 3 people)	Discretionary	Day Rate	£65.00
Daily Leaflet Permit	Discretionary	Per Distributor	£20.00
Monthly Leaflet Permit	Discretionary	Per Distributor	£50.00
Monthly Leaflet Permit	Discretionary	Additional badge	£35.00
Replacement for lost monthly permit	Discretionary	Per Distributor	£20.00
Quarterly Leaflet Permit	Discretionary	Per Distributor	£90.00
Quarterly Leaflet Permit	Discretionary	Additional badge	£45.00
Replacement for lost quarterly permit	Discretionary	Per Distributor	£20.00
MUSEUMS AND HERITAGE CENTRES			
Commission on Artists work sales	Discretionary	Commission on Artists work sales	40% + VAT
Cooper Gallery	Discretionary		
Sadler Room Hire Per Day	Discretionary	Per Day	£200 - £500
Sadler Room Hire Per hr within core hrs	Discretionary	Per Hour	£55.00

Sadler Room Hire Per hr outside core hrs	Discretionary	Per Hour Outside Core Hours	£75.00
Sadler Room Hire Charities - per day	Discretionary	Charity Full Day	£150 - £300
Sadler Room Hire Charities Per Hour	Discretionary	Charity Per Hour	£30.00
Sadler Room Hire Per hr outside core hrs	Discretionary	Charity Per hr outside core hrs	£35.00
Sadler Room Hire Gallery Hire (2 hours)	Discretionary	Gallery Hire (2 hours)	£550.00
Cannon Hall	Discretionary		
Spencer Wing Conference Hire	Discretionary	Per Day	£200 - £500
Spencer Wing Conference Hire	Discretionary	Per Day within core hours	£55.00
Spencer Wing Conference Hire	Discretionary	Per Hour outside core hours	£75.00
Spencer Wing Conference Hire	Discretionary	Charities full day	£150 - £300
Spencer Wing Conference Hire	Discretionary	Charity per hour within core hours	£30.00
Spencer Wing Conference Hire	Discretionary	Charities per hour outside core hours	£35.00
Experience Barnsley			
Hire of Learning Lab (office hours)	Discretionary	Per day	£225.00
Hire of Learning Lab	Discretionary	Per hr	£55 - £150
Hire of Learning Lab	Discretionary	Charities -full day	£150.00
Hire of Learning Lab	Discretionary	Per hr	£30 - £60
Hire of galleries (evening function)	Discretionary	Dependent on length (from)	£650.00
Victorian Wing	Discretionary	per day	£200 - £500
Victorian Wing	Discretionary	Per Hour	£55.00
Victorian Wing	Discretionary	Per Hour Outside Core Hours	£75.00
Victorian Wing	Discretionary	Charities Per Day	£150 - £300
Victorian Wing	Discretionary	Per Hour Charity within core hours	£30.00
Victorian Wing	Discretionary	Per Hour Charity outside or core hours	£35.00
Visitor Centre Meeting Room			
Private & Commercial Mon-Fri	Discretionary	Per day	£225.00
Charity Per Day	Discretionary	Per day	£150.00
Per Hour	Discretionary	Per hour	£55.00
Per Hours Out of Core Hours	Discretionary	Per Hour Outside Core Hours	£75.00
Per Hour Charity	Discretionary	Per hour	£30.00
Per Hour Charity Out of Hours	Discretionary	Per Hour Outside Core Hours	£35.00
Weekends and evenings	Discretionary	Per hour	£0.00
Ballroom Hire for ceremony	Discretionary	All prices are Plus VAT	£1250 - £1500
Deer Shelter for Ceremony	Discretionary	All prices are Plus VAT	£1500 - £1700
Library Hire for ceremony	Discretionary	All prices are Plus VAT	£1250 - £1500
Ballroom Hire for private functions	Discretionary	All prices are Plus VAT	£900 - £1600
Gallery Hire for functions	Discretionary	For 2 hours	£550.00
Drink Functions (Spencer wing)	Discretionary	Per Hour	£100 - £300
Car Parking at Cannon Hall		up to 2 hours - cars and minibuses	£1.00
	Discretionary	All day - cars and minibuses	£5.00
	Discretionary	Coaches	£5.00
	Discretionary	Motorcycles	Free
	Discretionary	Season Ticket (includes VAT)	£125.00
	Discretionary	Land Hire per day	£1250 - £3000
	Discretionary	per day per pitch (charities)	£50.00
	Discretionary	per day per pitch (charities)	£25.00
Land hire for commercial marketing or photography use	Discretionary	Land Hire per day	£500 - £2000
Walled Garden Exclusive use	Discretionary	2 hours	£1000 - £3000
North Range Hire	Discretionary	Full day	£200 - £500
North Range Hire		Per Hour Within Core Hours	£55.00
North Range Hire	Discretionary	Per Hour Outside Core Hours	£75.00
North Range Hire	Discretionary	Charities full day	£150 - £300
North Range Hire		Charities per hour within core hours	£30.00
North Range Hire	Discretionary	Charities per hour outside core hours	£35.00
Seminar Corridor Meeting Room	Discretionary	Full day	£80.00
Seminar Corridor Meeting Room	Discretionary	Per Hour Outside Core Hours	£20.00
Elsecar			
Building 21 - hire per hour weekdays	Discretionary	All prices are Plus VAT	£60 - £110
Building 21 - hire per hour weekdays (Charity)	Discretionary	All prices are Plus VAT	£35 - £75
Building 21 - hire all day	Discretionary	All prices are Plus VAT	£500 - £4500
Building 21 - Wedding Ceremony only	Discretionary	All prices are Plus VAT	£1500 - £2000
Building 21 - Wedding Ceremony and reception	Discretionary	All prices are Plus VAT	£2500 - £4500
Building 21 - Wedding reception only	Discretionary	All prices are Plus VAT	£2000 - £4500
Building 21 - kitchen and bar pitch hire (non wedding)	Discretionary	All prices are Plus VAT	£50 - £100
Stage Hire	Discretionary	Per day	£250 - £400
Tiered seating	Discretionary	Per day	£250 - £500
Trestle tables	Discretionary	Per table	£5.00
Additional chairs(over 50)	Discretionary	Per chair	£2.00
AV equipment	Discretionary	Per day	£0.00
Stage lighting	Discretionary	Per day	£0.00
Marketing support packages	Discretionary	Per event	From £50
Crash barriers	Discretionary	Per barrier per day	£20.00
Pitch Fee (outdoors)	Discretionary	Per day per pitch	£50.00
Pitch Fee (outdoors) Charity rate	Discretionary	Per day per pitch Charity Rate	£25.00
Hard based space outside	Discretionary	All prices are Plus VAT	£500.00
Worsbro Mill			
Season Ticket (incl VAT)	Discretionary	Includes VAT	£125.00
Car Parking	Discretionary	per hour	£1.00
Car Parking	Discretionary	per day	£3.00
Car Parking	Discretionary	per day coaches	£5.00
Land hire	Discretionary	Per day	£1250 - £3000
Pitch	Discretionary	Charities	£25.00
Pitch	Discretionary	Non-charities	£50.00
Classroom Hire (per day)	Discretionary	Non-charities	£65.00
Classroom Hire (per day)	Discretionary	Charities	£35.00
Archives			
Various copying, printing charges	Discretionary		£0.45 to £22.00
Bespoke digitisation orders (hourly rate)	Discretionary	Hourly fee	£28.00
Commercial use of images or documents	Discretionary	Various charges	£140 - £500
Low resolution images for use on the internet	Discretionary	Various charges	£10 - £250
Commercial use of exhibitions	Discretionary	Various charges	£80 - £200
Television - first broadcast	Discretionary	Plus VAT	£400.00
Television - for subsequent repeats	Discretionary	Plus VAT	£200.00
SCHOOL VISITS			
Visits per child (full day) Arts Award	Discretionary	Visits per child (full day) Arts Award	£13.50
Visits per child (full day)	Discretionary	Visits per child (full day)	£280 (£200 for groups under 20)
Half day per child	Discretionary	Half day per child	£160 (£120 for groups under 20)
Use of Learning Lab per hour	Discretionary	Use of Learning Lab per hour	£30.00

Talks and Tours on Site	Discretionary	Talks and Tours on Site	£50-£110
Outreach full day	Discretionary		£255 (£190 for groups under 20)
Outreach half day	Discretionary		£135 (£100 for groups under 20)
Virtual workshops	Discretionary		£65.00
Loan Box Hire per half term	Discretionary	Loan Box Hire 1/2 term	£55.00
PROFESSIONAL CONSULTANCY (CULTURE/LEISURE)	Discretionary	Per day + expenses (from)	From £350 per day
ARTS & EVENTS - Film (new charges)			
Application to undertake filming	Discretionary	Per application	£40.00
Facilitation of clearance to film small production	Discretionary	Per application	£55.00
Facilitation of clearance to film medium production	Discretionary	Per application	£70.00
Facilitation of clearance to film large production	Discretionary	Per application	£100.00
Facilitation of clearance to film major production	Discretionary	Per application	£130.00
TRANSPORT			
Section 38 / section 278 Highways Act 1980 & Commuted Sums	Discretionary	Based on size and scale of project	Variable
HOUSING			
Landlords Accreditation Scheme			
Landlords with more than 1 property	Discretionary	Per Landlord	£50.00
GYPSY & TRAVELLER SITES			
Pitch rents at Smithies Lane Gypsy & Traveller site (Small improved pitch)	Discretionary	per week per pitch	£89.50
Pitch rents at Smithies Lane Gypsy & Traveller site (Large improved pitch)	Discretionary	per week per pitch	£116.34
Hire of caravans (Ings Road site etc)	Discretionary	per week - 28ft caravan	£80.41
Hire of caravans (Ings Road site etc)	Discretionary	per week - 35ft caravan	£80.41
ENVIRONMENT & TRANSPORT			
WASTE			
Commercial waste collection			
Assisted Collection Registration Fee	Discretionary	per registration	£11.55
Others			
Zone B	Discretionary	Commercially Sensitive Information - available on request	Commercially Sensitive Information - available on request
Zone C	Discretionary		
charity a	Discretionary		
charity b	Discretionary		
charity c	Discretionary		
charity d	Discretionary		
Paper & card recycling per bin	Discretionary	Per Bin	£234.00
Commercial Waste Bin delivery (admin fee)	Discretionary	Per Bin	£29.00
Bin delivery charges (admin fee)	Discretionary	Per Bin	£29.00
Special (bulky) collection	Discretionary	up to 2 items	£24.00
1 to 2 items	Discretionary	each item above 2 (up to 12)	£7.50
Above 12 items	Discretionary	Above 12	Determined individually
Premium upgrade	Discretionary	Premium Upgrade	£15.00
Additional premium item	Discretionary	Additional premium item	£7.50
Residential Waste			
Provision of 4 new bins to houses on new development	Discretionary	Per bin	£120.00
FLEET			
MOT fees - general public	Statutory	Per Inspection - £5 discount available	£54.85
NEIGHBOURHOOD SERVICES			
Parcels of work	Discretionary	Individually priced	individually priced
Disposal of dead animals following RTA	Discretionary	per Animal	£34.00
TRANSPORT			
Transport (Day Care)	Discretionary	Per Journey	£2.75
STORES / DEPOT			
Weighbridge	Discretionary	Per use (Plus VAT)	£13.20
Material Recycling Plant			
Green Waste	Discretionary	Cost per ton	price per application
Clean Rubble Hard Core	Discretionary	Cost per ton	price per application
Sub soil/stone (i.e. mixed)	Discretionary	Cost per ton	price per application
Bulk Orders	Discretionary	Individually priced	individually priced
ENGINEERS			
Street Lighting - external	Discretionary	Individually priced	individually priced
Street Lighting Design	Discretionary	Individually priced	individually priced
Other (dropped crossings)	Discretionary	Individually priced	individually priced
Dropped Crossing licence	Discretionary	per licence	£307.00
Dropped Crossing Admin (included in licence)	Discretionary	per licence	£83.00
Other (signs)	Discretionary	Individually priced	individually priced
Other (Engineering Services external works)	Discretionary	Individually priced	individually priced
Mechanical sweeping - external	Discretionary	per hour	£84.00
Cesspit emptying - domestic	Discretionary	per visit	£353.00
Cesspit emptying-Domestic-additional load	Discretionary	per visit	£110.00
Cesspit emptying - industrial	Discretionary	per hour + disposal costs + vat	£125.00
Drain Clearance - 9:00am - 5:00am	Discretionary	per hour + vat	£118.00
Drain Clearance - outside normal hours	Discretionary	per hour + vat	£239.00
Preparation & site induction for mechanical sweeping & cesspit emptying where required	Discretionary	actual costs +10%	actual costs +10%
Professional Fee's - Engineering	Discretionary	Per hour	£183.00
Recycling	Discretionary	Per ton per material	individually priced
HIGHWAYS LICENCES, PERMITS AND SERVICES			
Licensing of builders' skips placed on the highway	Discretionary	Licence	£35.00
Licensing of builder's skips placed on the highway - retrospective license	Discretionary	Licence	£97.00
Licence charge for scaffolding and other structures on highways (Fixed)	Discretionary	First week	£222.00
	Discretionary	Subsequent weeks	£83.00
Licence charge for scaffolding and other structures on highways (Mobile)	Discretionary	Licence	£66.00
Licensing of builder's materials deposited on the highway	Discretionary	Licence	£14.00
License to dispense with erection of a hoarding	Discretionary	Licence	£99.00
Site inspections to monitor compliance with duties relating to the erection of hoardings	Discretionary	Licence	£64.00
Section 50 license to instal private apparatus in the highway	Discretionary	Licence	£524.00
Retrospective Section 50 Licence	Discretionary	Licence	£620.00
Various licences to make openings in the street or footway for constructing works, cellars or the admission of light into premises	Discretionary	Licence	£233.00
Section 171 licence to carry out highways works	Discretionary	Licence	£246.00

Additional Fee for retrospective issues of section 171 or 184 notice	Discretionary	Licence	£94.00
License to construct a vehicle crossing - use of private contractors	Discretionary	Licence	£246.00
License to construct a vehicle crossing - use of BMBC Engineering Services or private contractors	Discretionary	Licence	£83.00
Clearance of accident debris	Discretionary	Actual costs +10%	Actual costs +10%
Recovery of costs following accident / call out	Discretionary	Actual Costs	Actual Costs
Road Closure Orders (Planned)	Discretionary	Road Closure Order	£1,207.00
Road Closure Notice (Emergency)	Discretionary	Road Closure Notice	£886.00
Road Closure to the benefit of the highway authority carried out by a third party on a not for profit basis	Discretionary	Road Closure	£242.00
Road Closure Order (Special Events)	Discretionary	Road Closure Order	£1,207.00
Application for a traffic sign to specified land or premises (permanent)	Discretionary	Application	£63.00
Application for a traffic sign to specified land or premises (temporary)	Discretionary	Application	£65.00
Pavement café licences	Statutory	Licence	£540.00
Pavement café licences (continuation fee)	Statutory	Licence	£268.00
Consideration of applications for consent for overhead beams, Rails, wires, banners etc above the highway	Discretionary	Application	£119.00
Licence to Over sail the Highway with Tower Cranes etc	Discretionary	Licence	£113.00
Consideration of applications to buildings, structures, balconies etc over the highway	Discretionary	Application	£737.00
Licence to non-Statutory Undertakers to place and maintain apparatus in the Highway (New Roads and Street works Act)	Discretionary	Licence	£540.00
Charges for Demolition Notices	Discretionary	Demolition Notice	£359.00
Penalty charges to Statutory Undertakers for exceeding permitted licence to occupy the Highway (Section 74 New Roads and Street works Act)	Statutory	Variable	Variable
Bus lane enforcement	Discretionary	Per enfraction	£72.00
Increased Highways Act enforcement	Discretionary	Actual costs to clear the highway	Actual Costs
Weekly Inspection of scaffolding and hording	Discretionary	Inspection	£83.00
Retrospective Licenses for S184, S50 & Scaffold licenses would incur a charge of £80 additional to the normal license fee.	Discretionary	Licence	£95.00
Road Closure Orders (Planned) PROW Initial fee - dependant on dwelling numbers, sliding scale for more than 1 dwelling	Discretionary	Road closure order	£604.00
Road Closure Orders (Planned) PROW weekly fee	Discretionary	Road closure order	£112.00
Road Closure Orders (Planned) PROW Extension	Discretionary	Road closure order	£302.00
Road Closure Notice (Emergency) PROW	Discretionary	Road closure order	£302.00
Public Path Orders (Diversion Orders)	Discretionary	Dependant on dwelling numbers, sliding scale for more than 1 dwelling	minimum £3,296, maximum £5,665
Water Course Consenting	Statutory	Per Consent	£50.00
Section 81 Demolition Notices under the Building Act	Discretionary	per demolition notice	£359.00
Status Enquiries	Discretionary	per status enquiry	£73.00
Status Enquiries incl Highways DC	Discretionary	per status enquiry	£105.00
H-Markings Application Fee	Discretionary	Per request	£24.00
H-Markings Inspection Fee	Discretionary		£59.00
H-Markings Installation Fee - up to 6.0m in length	Discretionary		£223.00
H-Markings extra for markings over 6.0m in length	Discretionary		£47.00
H-Markings Renewal Fee	Discretionary		£118.00
Traffic Signals Only Application	Discretionary	Per application	£83.00
Permit scheme: Provisional Advance Authorisation on Road categories 0, 1, 2 or Traffic sensitive	Statutory	Application	£105.00
Permit scheme: Major Works permit on Road categories 0, 1, 2 or Traffic sensitive	Statutory	Application	£213.00
Permit scheme: Standard Activity permit on Road categories 0, 1, 2 or Traffic sensitive	Statutory	Application	£121.00
Permit scheme: Minor Activity Permit on Road categories 0, 1, 2 or Traffic sensitive	Statutory	Application	£65.00
Permit scheme: Immediate Activity Permit on Road categories 0, 1, 2 or Traffic sensitive	Statutory	Application	£57.00
Permit scheme: Provisional Advance Authorisation on Road categories 3, 4 and Non-traffic sensitive	Statutory	Application	£74.00
Permit scheme: Major Works permit on Road categories 3, 4 and Non-traffic sensitive	Statutory	Application	£150.00
Permit scheme: Standard Activity permit on Road categories 3, 4 and Non-traffic sensitive	Statutory	Application	£75.00
Permit scheme: Minor Activity Permit on Road categories 3, 4 and Non-traffic sensitive	Statutory	Application	£45.00
Permit scheme: Immediate Activity Permit on Road categories 3, 4 and Non-traffic sensitive	Statutory	Application	£40.00
TRAFFIC SIGNALS			
Switch Off / On Traffic Signals (Monday to Friday Daytime)	Discretionary	Application	£469.00
Switch Off / On Traffic Signals (Evenings & Weekends)	Discretionary	Application	£513.00
Switch Off / On Traffic Signals (Less than 5 days notice)	Discretionary	Application	£628.00
Bag Over Traffic Signals - Pelican / Puffin/Pegasus (Monday to Friday Daytime)	Discretionary	Application	£520.00
Bag Over Traffic Signals - Pelican / Puffin/Pegasus (Evenings & Weekends)	Discretionary	Application	£601.00
Bag Over Traffic Signals - Up to 4 arm junction (Monday to Friday Daytime)	Discretionary	Application	£607.00
Bag Over Traffic Signals - Up to 4 arm junction (Evenings & Weekends)	Discretionary	Application	£656.00
Bag Over Traffic Signals - Over 4 arm junction	Discretionary	Price on Application	Variable
Bag Over Traffic Signals (Less than 5 days notice) - Pelican / Puffin/Pegasus (Monday to Friday Daytime)	Discretionary	Application	£650.00
Bag Over Traffic Signals (Less than 5 days notice) - Pelican / Puffin/Pegasus (Evenings & Weekends)	Discretionary	Application	£751.00
Bag Over Traffic Signals (Less than 5 days notice) - Up to 4 arm junction (Monday to Friday Daytime)	Discretionary	Application	£759.00
Bag Over Traffic Signals (Less than 5 days notice) - Up to 4 arm junction (Evenings & Weekends)	Discretionary	Application	£818.00
Bag Over Traffic Signals (Less than 5 days notice) - Over 4 arm junction	Discretionary	Price on Application	Variable
Amendment of traffic signal removal from service change of date/time	Discretionary	Per Change	£40.00
Cancellation of traffic signal removal from service request (Less than two days notice)	Discretionary	Per Cancellation	Variable
Cancellation of traffic signal removal from service request (more than two days notice)	Discretionary	Per Cancellation	£86.00
Traffic Signal Engineer standing time (Monday to Friday Daytime)	Discretionary	Hourly Charge	£85.00
Traffic Signal Engineer standing time (Evenings & Weekends)	Discretionary	Hourly Charge	£100.00
Traffic Signal Scheme Design	Discretionary	Price on Application	Variable
RESIDENT PARKING ZONES			
Residents - First Permit	Discretionary	Residents - First Permit	£26.00
Residents - Second Permit	Discretionary	Residents - Second Permit	£52.00
Business - First Permit	Discretionary	Business - First Permit	£39.00
Business - Second Permit	Discretionary	Business - Second Permit	£77.50
CAR PARKING			
Off Street Parking			
Market Gate, Pontefract Road	Discretionary	available separately	available separately
Lambra Rd	Discretionary	available separately	available separately
Burleigh St, Joseph St, Pitt St	Discretionary	available separately	available separately

St Marys Place; Grahams Orchard	Discretionary	available separately	available separately
John St; Sackville St	Discretionary	available separately	available separately
Churchfield; County Way/Court House; Multi Storey; Mark Street	Discretionary	available separately	available separately
West Road Pogmoor	Discretionary	available separately	available separately
Wellington House	Discretionary	available separately	available separately
On Street parking			
Premium Parking	Discretionary	Per Hour	£0.90
Public Season Tickets	Discretionary	Per week	£28.00
	Discretionary	Per month	£104.00
	Discretionary	Per quarter	£292.00
	Discretionary	Per year	£978.00
Staff Discounted Season Tickets	Discretionary	Staff Season Ticket (per month)	£17.50 to £35.00
Charges for Fixed Penalty Notices	Discretionary	Fixed Penalty Notice and depends on severity of offence	£50 or £70
Parking place suspension	Discretionary	Estimated loss of parking revenue plus 10% to cover administration costs	Determined individually
Visitor Vouchers (residential)	Discretionary		£12.50
Replacements (manual change of circumstances)	Discretionary		£10.00
Bay Closures (Utilities) p.d.	Discretionary	Inner Town Centre	£50.00
Bay Closures (Utilities) p.d.	Discretionary	Outer Town Centre (less popular area)	£25.00
Reserved Bays (E.g., for Business)	Discretionary	Per year	£1,300.00
NHS Permits	Discretionary		£30.00
PEST CONTROL & DRAINAGE			
Pest Control Fees (Owner occupiers, B Homes, Private contracts)			
Rats & Mice (3 visits)	Discretionary	Rats & Mice (3 visits)	£126.00
Wasps, Bees, Flies Ants (1 visit)	Discretionary	Wasps, Bees, Flies Ants (1 visit)	£65.00
Fleas (1 visits)	Discretionary	Fleas (1 visits)	£120.00
Moles (3 visits)	Discretionary	Moles (3 visits)	£250.00
Cockroaches (2 visits)	Discretionary	Cockroaches (2 visits)	£250.00
Bed Bugs (2 visits)	Discretionary	Bed Bugs (2 visits)	£230.00
Squirrels (2 visits)	Discretionary	Squirrels (2 visits)	£230.00
Proofing premises for rodents	Discretionary	1 visit	
Others (per hour)	Discretionary	Others (per hour)	£80.00
Premium Upgrade	Discretionary	Premium Upgrade	
Call out fee	Discretionary	Call out fee	£40.00
SPORTS			
Golf Course - Green Fees	Discretionary	Per Round - weekdays	£20.00
Golf Course - Green Fees	Discretionary	Per Round - weekends	£25.00
Golf Course - Green Fees	Discretionary	Season Ticket (per annum)	£730.00
BEREAVEMENT SERVICES			
Purchase of right of burial in grave(dug for 2 only)	Discretionary	per burial / cremation	£1,030.00
Prew Purchase of right of burial in grave(dug for 2 only)	Discretionary	per burial / cremation	£1,200.00
Renew EROB for 50 years	Discretionary	per burial / cremation	£239.00
Interment fee	Discretionary	per burial / cremation	£999.00
Additional excavation charge for coffins exceeding 6'6" x 26"	Discretionary	per burial / cremation	£65.00
Additional grave space (for 3)	Discretionary	per burial / cremation	£280.00
Test dig grave	Discretionary	per burial / cremation	£110.00
Purchase of right of burial 4'6" x 2' (Childs grave for 1)	Discretionary	per burial / cremation	£287.00
Interment fee up to 18 yrs.	Discretionary	per burial / cremation	£298.00
Cremation of a child up to 18 yrs.	Discretionary	per burial / cremation	£287.00
Delivery charge to a cemetery	Discretionary	per burial / cremation	£25.00
Interment fee All caskets or urns containing ashes - 2ft depth in grave	Discretionary	per burial / cremation	£230.00
Interment fee All caskets or urns containing ashes - full depth engrave	Discretionary	per burial / cremation	£570.00
Interment Fee All caskets or urns containing ashes - cremation plots	Discretionary	per burial / cremation	£230.00
Exhumation fee of cremated remains (from a cemetery)	Discretionary	per burial / cremation	£260.00
purchase of a cremation plot	Discretionary	per burial / cremation	£420.00
Prepurchase of a cremation plot	Discretionary	per burial / cremation	£560.00
Vaulting All graves 9' x 4' - full depth	Discretionary	per burial / cremation	£245.00
Vaulting All graves 9' x 4' - to height of coffin	Discretionary	per burial / cremation	£50.00
Vaulting All graves 4'6" x 2' - full depth	Discretionary	per burial / cremation	£93.00
Vaulting All graves 4'6" x 2' - to height of coffin	Discretionary	per burial / cremation	£35.00
Flagging of graves	Discretionary	per burial / cremation	£150.00
Headstone Nc. Inscription, flower holders & photo illustrations	Discretionary	per burial / cremation	£250.00
Each additional inscription plus inspection	Discretionary	per burial / cremation	£70.00
Additional memorial vase	Discretionary	per burial / cremation	£70.00
Kerbstones (where permitted)	Discretionary	per burial / cremation	£200.00
Tablets Inc. Into kerb sets 18" x 18"	Discretionary	per burial / cremation	£145.00
Children's headstone	Discretionary	per burial / cremation	£93.00
Children's Kerbs	Discretionary	per burial / cremation	£93.00
Cremation (strewn)	Discretionary	per burial / cremation	£900.00
Double cremations (for second cremation)	Discretionary	per burial / cremation	£396.00
Medical referee fee	Discretionary	per burial / cremation	£20.00
Environmental levy Mercury abatement	Discretionary	per burial / cremation	£45.00
Direct Cremation	Discretionary	per burial / cremation	£395.00
Foetal Urn	Discretionary	per burial / cremation	£22.00
Card foetal urn	Discretionary	per burial / cremation	£6.00
Child or Baby urns inc. wooden baby urns	Discretionary	per burial / cremation	£22.00
Plastic urns	Discretionary	per burial / cremation	£22.00
Wooden casket	Discretionary	per burial / cremation	£55.00
Adult cardboard	Discretionary	per burial / cremation	£20.00
Interment of cremated remains	Discretionary	per burial / cremation	£110.00
Postage of ashes	Discretionary	per burial / cremation	£35.00
Disinter cremated remains from the crematorium grounds	Discretionary	per burial / cremation	£150.00
Cancelation fee	Discretionary	per burial / cremation	£26.00
Usage of chapel facilities for additional half hour	Discretionary	per burial / cremation	£120.00
Usage of chapel facilities for additional half hour or part thereof without prior notice	Discretionary	per burial / cremation	£182.00
Handling charge for non crematorium supplied Urns	Discretionary	per burial / cremation	£22.00
Book of remembrance 2 line entry	Discretionary	per burial / cremation	£85.00
Book of Remembrance 5 line entry	Discretionary	per burial / cremation	£150.00
Book of remembrance 8 line entry	Discretionary	per burial / cremation	£205.00
Any flower - only available with 5 or 8 line	Discretionary	per burial / cremation	£115.00
Any other memorial design - entries in book of remembrance	Discretionary	per burial / cremation	£150.00
Rose bush & plaque for 5 years (100mm x 55mm)	Discretionary	per burial / cremation	£160.00
Rose standard & plaque for 5 years (100mm x 55mm)	Discretionary	per burial / cremation	£185.00
Renew rose bush and plaque for 5 years	Discretionary	per burial / cremation	£99.00
Renew rose standard and plaque for 5 years	Discretionary	per burial / cremation	£128.00
Additional/joint plaque to existing rose (100mm x 55mm)	Discretionary	per burial / cremation	£69.00
Bronze plaque for 25 yrs. (175mm x 67mm)	Discretionary	per burial / cremation	£300.00

Renew bronze plaque for 25 years	Discretionary	per burial / cremation	£175.00
Replace bronze plaque with joint within first 10 years of lease period	Discretionary	per burial / cremation	£225.00
Bronze joint plaque for 25 yrs. (175mm x 67mm)	Discretionary	per burial / cremation	£300.00
Marble plaque for 10 yrs. (195mm x 147mm)	Discretionary	per burial / cremation	£380.00
Replace marble plaque	Discretionary	per burial / cremation	£323.00
Extra posy holder for marble plaque	Discretionary	per burial / cremation	£5.00
Renew marble with joint within first 5 years	Discretionary	per burial / cremation	£280.00
Renew marble	Discretionary	per burial / cremation	£230.00
Planter plaque for 10 yrs.	Discretionary	per burial / cremation	£370.00
Renew Planter plaque with joint within first 5 years	Discretionary	per burial / cremation	£315.00
replace planter plaque with joint	Discretionary	per burial / cremation	£370.00
Picture or emblem	Discretionary	per burial / cremation	£120.00
Memorial tree plaque for 15 yrs. (151mm x 100mm)	Discretionary	per burial / cremation	£280.00
Additional tree plaque to existing tree	Discretionary	per burial / cremation	£100.00
Renew memorial tree and plaque for 15 years	Discretionary	per burial / cremation	£180.00
Marble plaque baby memorial (295mm x 105mm)	Discretionary	per burial / cremation	£260.00
Penistone & Thurnscoe cemetery plaques (perpetuity 175mm x 67mm)	Discretionary	per burial / cremation	£280.00
Donation of railing for Wombwell cemetery	Discretionary	per burial / cremation	
Plaque for Garden seat (at home)	Discretionary	per burial / cremation	£66.00
Wombwell railing plaque	Discretionary	per burial / cremation	£60.00
baby memorial plaque Thurnscoe & Wombwell	Discretionary	per burial / cremation	£60.00
Sanctum 2000 15 years	Discretionary	per burial / cremation	£735.00
Renew sanctum 2000 10 years	Discretionary	per burial / cremation	£500.00
Hoyland New niche for 25 yrs.	Discretionary	per burial / cremation	£140.00
Hoyland Re-open niche	Discretionary	per burial / cremation	£105.00
Hoyland Memorial plaque for 25 yrs. (123mm x 73mm)	Discretionary	per burial / cremation	£141.00
Renew Hoyland columbarium niche for 25yrs	Discretionary	per burial / cremation	£90.00
Hoyland Renew wall plaque for 25 yrs.	Discretionary	per burial / cremation	£90.00
Memorial seat plaque for 15 yrs. (200mm x 63mm)	Discretionary	per burial / cremation	£280.00
Renew memorial seat plaque for 15 yrs.	Discretionary	per burial / cremation	£170.00
Extra plaque for garden seat	Discretionary	per burial / cremation	£60.00
Pet Cremation Fees			
Scatter Tube	Discretionary		
Rabbits & Small Pets	Discretionary		£69.00
Cat	Discretionary		£92.00
Small Dog	Discretionary		£145.00
Medium Sized Dog	Discretionary		£170.00
Large Dog	Discretionary		£210.00
Extra Large Dog	Discretionary		£300.00
Collect & Delivery	Discretionary		£60.00
Wooden Casket	Discretionary		£33.00
Same Day Cremation additional Charge	Discretionary		£50.00
PARKS SERVICES			
Fairs & Circuses	Discretionary		£225.00
Grange Lane	Discretionary		£440.00
Playground Inspections - Yearly	Discretionary	Per Inspection	£64.00
Playground Inspections - Bi Monthly	Discretionary	Per Inspection	£64.00
Football Pitch Adult	Discretionary	Per Season	£448.00
Football Pitch Junior	Discretionary	Per Season	£232.00
Football Cat A Adult	Discretionary	Per Season	£629.00
Football Cat A Junior	Discretionary	Per Season	£323.00
Football Cat B Adult	Discretionary	Per Season	£572.00
Football Cat B Junior	Discretionary	Per Season	£300.00
Football Cat C Adult	Discretionary	Per Season	£515.00
Football Cat C Junior	Discretionary	Per Season	£266.00
Mini Soccer	Discretionary	Per Season	£154.00
Cricket Pitch Rent Income	Discretionary	Per Season	£0.00
PLACE HEALTH & ADULT SOCIAL CARE			
Adult & Wellbeing			
ADULT ASSESSMENT AND CARE MANAGEMENT			
Client Care Contributions - covers charges made by service users eligible for social care support towards their assessed care costs (residential, nursing and community based care e.g. homecare).	Discretionary	Fees based on ability to pay	Determined individually
Community based support: Shared Lives	Discretionary	Board Payment per week	£50.00
	Discretionary	HB claim payment per week	£58.07
Provider Services			
Assisted Living Technology			
Alarm + Intercom	Discretionary	Weekly charge	£1.37
Alarm + Intercom + non timed telecare	Discretionary	Weekly charge	£1.94
Alarm + Intercom + timed telecare	Discretionary	Weekly charge	£2.47
non timed telecare only	Discretionary	Weekly charge	£0.58
timed telecare only	Discretionary	Weekly charge	£1.10
GSM Alarm + smoke alarm + intercom	Discretionary	Weekly charge	£3.20
Alarm 1 service user	Discretionary	Weekly charge	£3.53
Alarm 2 service users	Discretionary	Weekly charge	£5.43
Alarm3 service users	Discretionary	Weekly charge	£7.33
Alarm 4 service users	Discretionary	Weekly charge	£9.23
Alarm + 1 service user non timed telecare	Discretionary	Weekly charge	£4.11
Alarm 1 service user plus timed telecare	Discretionary	Weekly charge	£4.63
Alarm 1 service user	Discretionary	Weekly charge	£4.41
Alarm 2 service users	Discretionary	Weekly charge	£6.83
Alarm 3 service users	Discretionary	Weekly charge	£9.24
Alarm 4 service users	Discretionary	Weekly charge	£11.66
Alarm 5 service users	Discretionary	Weekly charge	£14.07
Alarm + non timed telecare 1 service user	Discretionary	Weekly charge	£4.99
Alarm + non timed telecare 2 service users	Discretionary	Weekly charge	£7.40
Alarm + non timed telecare 3 service users	Discretionary	Weekly charge	£9.82
Alarm + non timed telecare 4 service users	Discretionary	Weekly charge	£12.23
Alarm + non timed telecare 5 service users	Discretionary	Weekly charge	£14.65
Alarm + non timed telecare + mobile care 1 service user	Discretionary	Weekly charge	£6.04
Alarm + timed telecare 1 service user	Discretionary	Weekly charge	£5.51
Alarm + timed telecare 2 service users	Discretionary	Weekly charge	£7.93
Alarm + timed telecare 3 service users	Discretionary	Weekly charge	£10.34
Alarm + timed telecare 4 service users	Discretionary	Weekly charge	£12.76
Alarm + timed telecare 5 service users	Discretionary	Weekly charge	£16.22
Alarm + timed telecare 6 service users	Discretionary	Weekly charge	£18.64
Alarm + timed telecare + mobile care 1 service user	Discretionary	Weekly charge	£6.56
Alarm + mobile care 1 service user	Discretionary	Weekly charge	£5.46

Alarm + mobile care 2 service users	Discretionary	Weekly charge	£8.40
mobile care 1 service user	Discretionary	Weekly charge	£3.03
mobile care 2 service users	Discretionary	Weekly charge	£4.71
Smart hub 1 service user	Discretionary	Weekly charge	£7.19
Smart hub 2 service users	Discretionary	Weekly charge	£11.03
Smart hub 1 service user non timed telecare	Discretionary	Weekly charge	£7.77
Smart hub 2 service users non timed telecare	Discretionary	Weekly charge	£11.60
Smart hub 1 service user timed telecare	Discretionary	Weekly charge	£8.30
Smart hub 2 service user timed telecare	Discretionary	Weekly charge	£12.13
Lone Worker Charges	Discretionary	weekly charge/per person	£1.58
CHILDREN'S SERVICES			
EDUCATION & EARLY START PREVENTION			
Education Welfare			
EWO Buy Back for maintained schools / academies	Discretionary	Per Hour (Plus VAT where applicable)	£34.65
School Workforce Modernisation			
Tuition Fees - Governor Development (with buy back)	Discretionary	Per Governor	£68.25
Tuition Fees - Governor Development (outside buy back)	Discretionary	Per Governor	£52.50
School Organisation & Governance			
Governor Clerking for schools - full service - Primary	Discretionary	Per annum	£1,695.51
Governor Clerking for schools - partial service - Primary	Discretionary	Per annum	£1,489.23
Governor Clerking for schools - additional committee service - Primary	Discretionary	Per meeting	£130.17
Additional FGB - Primary	Discretionary	Per meeting	£201.87
Governor Clerking for schools - full secondary service	Discretionary	Per annum	£2,063.95
Governor Clerking for schools - partial service - Secondary	Discretionary	Per annum	£1,859.88
Governor Clerking for schools - additional committee service - Secondary	Discretionary	Per meeting	£156.65
Additional FGB - Secondary	Discretionary	Per meeting	£242.69
Confidential Meetings	Discretionary	Per meeting	£202.98
Bespoke Service	Discretionary	Per annum	£824.04
Admission services (Academy)	Discretionary	Charge per pupil	£0.49
Appeals - panel member cost	Discretionary	Per half day	£53.55
Appeal hearing	Discretionary	Per Full day	£382.20
Outdoor Education			
Educational Visits & Journeys (Academies, VA and Trust Schools)	Discretionary	Per Acad/VA/trust school: Negotiated fee around	£199.00
		Variable fee - pp on roll	£1.00
Education Psychology			
Schools: Additional provision	Discretionary	Minimum per day (under contract)	Ceased Trading
		Maximum per day (under contract)	
		Maximum per day on adhoc basis	
CHILDREN ASSESSMENT AND CARE MANAGEMENT			
Safeguarding			
Multi-agency child protection and safeguarding training - academies		Per person for non attendance at training courses and not cancelling within the agreement of the Cancellation Policy	No longer relevant
Multi-agency child protection and safeguarding training - schools & academies	Discretionary	Per person	£137.00
		Training session per hour	£84.00
Newsome Avenue Respite Care			
Day-care - Overnight stays for Children with Disabilities from other Authorities	Discretionary	Respite care per night	No longer relevant
PUBLIC HEALTH AND COMMUNITIES			
ENVIRONMENTAL AND TRADING STANDARDS			
Pollution Control			
Environmental Searches	Discretionary	Hourly rate	Variable
Misc. Fees & Charges	Discretionary	Various	Variable
PPC Permits			
	Statutory	Based on annual risk assessment	
Part 1 permit	Statutory	Low risk	£79.00
		Medium risk	£158.00
		High risk	£237.00
PVR Stage 2	Statutory	Low risk	£113.00
		Medium risk	£226.00
		High risk	£341.00
Part 2 Permit	Statutory	Low risk	£228.00
		Medium risk	£365.00
		High risk	£548.00
Part B Permit	Statutory	Low risk	£771.00
		Medium risk	£1161.00
		High risk	£1747.00
A2 Permit	Statutory	Low risk	£1343.00
		Medium risk	£1507.00
		High risk	£2230.00
Local Site Operator Contracts	Discretionary	Tendered contract	
Trading Standards			
Stamping Fees	Discretionary	Hourly rate	Variable
Second Hand Dealer Registration	Discretionary	Per registration	£19.25
Primary Authority Work	Discretionary	Hourly rate	Variable
Food Hygiene			
Reinspection Charge	Discretionary	Per inspection	£212.49
Premises Endorsement (no visit required)	Discretionary	Per certificate	£146.98
Health and Safety			
Skin Piercing Registrations (eg Tattooing, Acupuncture, Ear Piercing etc)	Discretionary	Per registration	£123.86
ANIMAL WELFARE			
Dog Warden Fees			
Dog Release Fee	Statutory	Per dog (plus rechargeable vets)	£50.00
Dog Release Kennelling Fee	Discretionary	Per dog (daily fee)	£15.00
Dog Surrender Fee	Discretionary	Per dog	£115.00
Animal Health - Licence Fees			
Home Dog Boarders	Statutory	Per licence	£280.00
Performing Animals	Statutory	Per licence	£185.00
Dangerous Wild Animals (+ vets fees)	Statutory	Per licence (plus rechargeable vets)	Variable
Dog Day Care (Low Volume)	Statutory	Per licence	£293.97
Dog Day Care (High Volume)	Statutory	Per licence	£407.00
Dog Breeders	Statutory	Per licence	£375.00
Pet Shops	Statutory	Per licence	£361.13
Boarding Kennels (Dogs / Cats)	Statutory	Per licence	£280.00
Greyhound Racing Track	Statutory	Per licence	£162.40

Hiring out of Horses (+ vets fees)	Statutory	Per licence (plus rechargeable vets fees)	£305.00
Zoo (+ vets fees)	Statutory	Per licence (plus rechargeable vets fees)	Variable
SAFER, STRONGER & HEALTHIER COMMUNITIES			
Safer Communities			
Abandoned vehicle	Statutory		£200.00
Vehicle for Sale on Highway	Statutory		£100.00
Vehicle Repairs on Road (Business)	Statutory		£100.00
Breach of PCSO	Statutory		£100.00
Depositing litter	Statutory		£100.00
Dog Fouling	Statutory		£100.00
Controlled Waste Documents	Statutory		£300.00
No Waste Transfer Notes	Statutory		£300.00
Graffiti	Statutory		£100.00
Flyposting	Statutory		£100.00
Duty of Care	Statutory		£200.00
Fly tipping	Statutory		£400.00
FPNS	Discretionary		£50.00
MEES False Presentation	Statutory		£1,000.00
MEES let Substandard Property Minimum Charge	Statutory		£2,000.00
MEES let Substandard Property Maximum Charge	Statutory		£4,000.00
Failure to Comply with Community Protection Notice	Statutory		£100.00
HMO License	Statutory		£505.00
Civil Penalty	Discretionary		Determined individually
Works in Default	Discretionary	Charged @ Cost	Determined individually
CORE SERVICES			
FINANCE			
School Meals	Discretionary		Commercially Sensitive
Summons	Statutory	Per Order	£28.00
Benefits/Taxation - Liability Order	Statutory	Per Summons	£52.00
Benefits/Taxation - Late Payment of Commercial Debts (Interest) Act 1998	Discretionary		
Prompt Payment Discount Scheme	Discretionary	Individual agreements with companies	N/A
Court of Protection Fees	Discretionary	Application	Set individually
Court of Protection Fees	Discretionary	Year 1 Management Fee	
Court of Protection Fees	Discretionary	Year 2 management Fee	
Court of Protection Fees	Discretionary	Management fee (assets <£16k)	
Court of Protection Fees	Discretionary	Annual property management fee	
Court of Protection Fees	Discretionary	Prep of OPG reports	
Payroll for schools	Discretionary	Per payslip	Commercially Sensitive
DPA Associated Administration Costs	Discretionary	Per DPA	£600.00
Property Valuation	Discretionary	Per DPA	£450.00
Redemption Fee	Discretionary	Per DPA	
Unregistered Property	Discretionary	Per DPA (Case dependent)	£250.00
Annual Finance Admin Cost	Discretionary	Per DPA	£100.00
BACS service	Discretionary	Per BACS File	Commercially Sensitive
Free school meals eligibility checking (Academy)	Discretionary		£160 (primary schools) £270 (secondary schools) plus £5.50 per eligible student
Procurement support to External Bodies (Category Manager)	Discretionary	Per hour	£64.75
	Discretionary	Per day	£479.16
Procurement support to External Bodies (Procurement Officer)	Discretionary	Per hour	£41.01
	Discretionary	Per day	£303.50
Internal Audit - Support to External Bodies	Discretionary	Per day - minimum	Commercially Sensitive
CSC Support Charges to Berneslai Homes	Discretionary		Commercially Sensitive
Insurance Charge to Berneslai Homes	Discretionary		Commercially Sensitive
IT			
Registrars			
Non Refundable booking fee	Discretionary		£35.00
Ceremony Amendment fee	Discretionary		£35.00
Notice of intention to marry (weekdays)	Statutory		£35.00
Reduction to 28-day notice period	Statutory		£60.00
Notice of intention to marry (Saturday)	Discretionary		£50.00
General Search	Statutory	General Search	£18.00
Certificates	Statutory	Per certificate	£11.00
Marriages (Register Office)	Statutory	Marriages (Register Office)	£46.00
Marriages / Ceremonies (Ceremony Suite):			
- Monday - Thursday	Discretionary	Per Ceremony	£200.00
- Friday	Discretionary	Per Ceremony	£220.00
- Saturday (am)	Discretionary	Per Ceremony	£235.00
- Saturday (pm)	Discretionary		£265.00
Twilight ceremony 5-6	Discretionary		£250.00
Mid range ceremony	Discretionary		£130.00
Ceremony room visit	Discretionary		£25.00
Marriages (Approved Premises)			
- Monday - Thursday	Discretionary	Per Ceremony	£365.00
- Friday	Discretionary	Per Ceremony	£475.00
- Saturday	Discretionary	Per Ceremony	£520.00
- Sunday	Discretionary	Per Ceremony	£520.00
- Bank Holiday	Discretionary	Per Ceremony	£550.00
Twilight ceremony 5-6	Discretionary		£550.00
Marriage ceremony religious building (registrar in attendance)	Statutory		£97.00
Non Stat Ceremony (Naming/Renewal of vows)			
Town Hall Monday -Thursday	Discretionary		£170.00
Town Hall - Friday & Saturday	Discretionary		£200.00
Approved premise	Discretionary	Per Ceremony	£250.00
Private citizenship ceremonies Town Hall	Discretionary	Per day - maximum	£140
Ceremony Premises Licence			
New premises or renewal	Discretionary		£1,650.00
Additional rooms	Discretionary	Per day - maximum	£55.00
Customer Experience			
Blue Badges		Per Badge	£10.00

DBS CHECKS / HUMAN RESOURCES / PERFORMANCE SERVICES			
Recruitment - DBS checks for Schools	Discretionary	Per check	£49.95
Recruitment - DBS checks Taxi Drivers	Discretionary	Per check	£60.00
Recruitment - DBS checks for BMBC Internal (cost centre)		Per check	£44.40
Recruitment - DBS checks for External Customers (Umbrellas)		Per Check	*£40 + Admin Fee
Recruitment - DBS checks for civil enforcement	Discretionary	Per check	£25.60
Occupational Health - Pre-Employment Checks: Engage	Discretionary	Per check	£17.89
Occupational Health - Pre-Employment Checks: Nurse follow-up	Discretionary		£36.92
Recruitment - online advertising External	Discretionary		Various rates
Recruitment - NS1 Form check	Discretionary	Per Check	£38.54
Recruitment - VC01 Form check	Discretionary	Per Check	£19.27
Recruitment - Barred List / Dfe check	Discretionary	Per Check	£6.61
Barnsley HR Services - Provision of HR Services	Discretionary	Per employee - fixed fee arrangement	£142.03
Barnsley HR Services - Provision of HR Services	Discretionary	Per hour - consultancy arrangement	£84.78
Health and Safety - Provision of health and safety services	Discretionary	Per hour. Fixed fee terms available.	£93.50
Health and Safety - Training Courses	Discretionary	Per delegate	£100.00 to £438.00
Research and Business Intelligence	Discretionary	Per SLA	Determined individually
OWI - Assessment Centre Qualification Fees	Discretionary	Per qualification: based on total cost of qualification	Determined individually
OWI - Workforce Development - Training Fees	Discretionary	Per qualification: based on total cost of qualification	Determined individually
LEGAL, ELECTIONS & GOVERNANCE			
Land Charge Searches - Various Types	Statutory	Dependant on type of Search	Determined individually
ENTERTAINMENT LICENCES			
Licence Fees - Premises, Alcohol & Gambling	Statutory	Per establishment	variable. Dependent on rateable value of premises
Licence Fees - Premises, sex establishments			
New application	Statutory	Per establishment	£234.00
Renewal	Statutory	Per establishment	£112.00
Variation	Statutory	Per establishment	£234.00
Transfer	Statutory	Per establishment	£34.00
HACKNEY CARRIAGE LICENCES			
Private hire vehicle	Statutory	Per licence application	£164.00
A Hackney Carriage vehicle	Statutory	Per licence application	£164.00
A 12 month driver licence	Statutory	Per licence application	£137.00
A 3 year driver licence	Statutory	Per licence application	£221.00
An Operator licence (1 year)	Statutory	Per licence application	£63.00
An Operator licence (1 year)	Statutory	Per licence application	£127.00

BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/24 BUDGET RECOMMENDATIONS

1. 2023/24 Revenue Budget, Capital Programme and Council Tax

1.1 Further to previous reports submitted by the Executive Director of Core Services and the Service Director Finance (S151 Officer).

RECOMMENDED:

1.2 That Cabinet are recommended:

- a) that the report of the Service Director Finance (S151 Officer), under Section 25 of the Local Government Act 2003 at **Section 1** be noted, that the 2023/24 budget proposals be agreed and that the Chief Executive and Senior Management Team (SMT), in consultation with Cabinet Spokespersons, submit, for early consideration, detailed plans that ensure the Council's ongoing financial sustainability in 23/24 and beyond.
- b) that the revised Medium Term Financial Strategy (MTFS) and Budget Forecast for 23/24 to 25/26 contained at **Section 2** (supported by the suite of background papers in **Sections 2a – 2d**) be noted and that these are monitored as part of the arrangements for the delivery of the MTFS.
- c) that provision of **£35.4M** to cover anticipated demographic and other cost pressures in 23/24:
 - Pay (£9.0M),
 - Energy (£5.3M),
 - Children's Social Care including the development plan costs (£7.0M),
 - Adult Social Care including hospital discharges (£6.5M),
 - Homes to School Transport (£1.2M),
 - Waste Services (£0.9M),
 - Inflation on major contracts e.g. PFI (£3.1M),
 - Funding borrowing costs (£0.6M),
 - Investment in legal resource (£0.5M),
 - Investment in car parking (£0.5M),
 - Youth zone running costs (£0.8M).

be approved for inclusion in the budget as identified at **Section 2**.

- d) that the budgetary provisions previously set aside in the 22/23 budget for demography, demand and energy costs totalling **£9.2M** be approved to be released to mitigate the above pressures.
- e) that the specific Adult Social Care grant of **£2.1M** received in the 2022 Local Government Finance Settlement be used to contribute to the funding of inflationary pressures in the care sector.
- f) that the increase in the Better Care Fund of **£1.9M** received in the 2022 Local Government Finance Settlement be used to fund the cost of hospital discharges.

- g) that **£7.5M** of additional general social care funding received in the 2022 Local Government Finance Settlement be set aside pending further assessment of the emerging financial risks relating to Childrens and Adults Social Care.
- h) that reserves totalling **£5.5M** be used to further mitigate the pressures above, strictly on the basis of this being a temporary bridging strategy to permanently aligning ongoing spend and income over the MTFs planning period.
- i) that the proposed efficiency savings in 23/24 highlighted in **Section 2** and detailed at **Section 4a – 4e** be approved for implementation and that Members also note the development of a transformation programme to help deliver balanced budget positions over the medium term (24/25 – 25/26).
- j) that the Council's reserves strategy and updated reserves position at **Section 2b** be noted.
- k) that the proposed changes to the 23/24 fees and charges policy and accompanying schedule of charges set out at **Section 2d** be approved.
- l) to submit to Council for approval the cash limited budgets for each Service with overall net expenditure for 23/24 of **£230.4M** as highlighted in **Section 5a**.
- m) to consider the budgets for all services and approve, for submission into Council, the 23/24 – 25/26 budget proposals presented at **Sections 5a – 5c**, subject to Cabinet receiving detailed implementation reports where appropriate.
- n) to consider and approve the changes to the schools funding formula including the transfer of funding from the schools block to the high needs block and approve the proposed 23/24 schools block budget as set out at **Section 5d**.
- o) that the capital investment schemes totalling £12.4M (**Section 6 Appendix 1**), be included within the capital programme and released subject to receiving further detailed business cases where appropriate.
- p) that £2M is provisionally set aside for additional investment in repairing the borough's highways (principal roads / side streets) and released subject to receiving a further detailed report on plans for its use.
- q) that the Chief Executive and SMT, in consultation with Cabinet Spokespersons, be required to submit reports into Cabinet, as a matter of urgency, in relation to the detailed General Fund Revenue Budget for 23/24 on any further action required to achieve an appropriately balanced budget in addition to those proposals set out above.
- r) that the Chief Executive and SMT be responsible for managing their respective budgets including ensuring the implementation of all approved saving proposals.
- s) that the Authority's SMT be charged with ensuring that the budget remains in balance and report regularly into Cabinet on budget / savings monitoring including any action required.
- t) that Cabinet and the Section 151 Officer be authorised to make any necessary technical adjustments to form the 23/24 budget.

- u) that appropriate consultation on the budget proposals takes place with the Trade Unions and representatives of Non-Domestic Ratepayers and that the views of consultees be considered by Cabinet and the Council.
- v) that the budget papers be submitted for the consideration of the full Council.

2. Council Tax 2023/24

RECOMMENDED:

2.1 that Cabinet note the contents of **Section 2a** (23/24 Council Tax options) and that:

- a) the Council Tax Collection Fund net surplus as at 31st March 2022 relating to BMBC of £3.6M be used to reduce the 23/24 Council Tax requirement, in line with statute.
- b) the 23/24 Band D Council Tax increase for Barnsley MBC services be set at 3.9% (1.9% for Core Council Services and an additional 2.0% for the Adult Social Care precept).
- c) the Band D Council Tax for Barnsley MBC's areas be determined following confirmation of the South Yorkshire Police and Crime Commissioner and South Yorkshire Fire Authority precepts for 23/24.
- d) the Band D Council Tax for areas of the Borough with Parish / Town Councils be determined following confirmation of individual parish precepts for 23/24.
- e) additional one off cost of living support be provided to all eligible working age local council tax support claimants in Band 1 of the scheme, equivalent to an amount that reduces those claimant's council tax bills to zero for the 23/24 financial year.
- f) additional one off cost of living support be provided to all eligible working age local council tax support claimants in Bands 2,3 & 4 of the scheme, equivalent to mitigating the full impact of the proposed 3.9% increase for 23/24 plus an additional £50 discount to further reduce the bills for all those eligible claimants.
- g) additional one off cost of living support equivalent to the 3.9% increase be provided to all eligible pensioners in receipt of council tax support, for the 23/24 financial year.

3. Treasury Management Strategy & Policy Statement 2023/24

RECOMMENDED:

3.1 that Cabinet approve the 23/24 Treasury Management Strategy and Policy Statement (included in the main papers at **Section 2c**) and specifically:

- a) approve the 23/24 Treasury Management Policy Statement (**Section 2c Appendix A**).
- b) approve the 23/24 Minimum Revenue Provision (MRP) Statement (**Section 2c Appendix B**).
- c) approve the 23/24 Borrowing Strategy at **Section 2c** including the full suite of Prudential and Treasury Indicators (**Section 2c Appendix C**).
- d) approve the 23/24 Annual Investment Strategy at **Section 2c**.

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BARNSELY METROPOLITAN BOROUGH COUNCIL
SUMMARY EFFICIENCY PROPOSALS
2023/2024

Directorate	Full Year Effect £
PLACE HEALTH & ADULTS	
Adult Social Care	3,010,000
Total Place Health & Adults	3,010,000
CHILDRENS SERVICES	
Education, Early Start and Prevention	283,000
Children's Social Care and Safeguarding	479,600
Total Children's	762,600
GROWTH & SUSTAINABILITY	
Regeneration & Culture	1,540,000
Highways & Engineering	200,000
Total Growth & Sustainability	1,740,000
PUBLIC HEALTH & COMMUNITIES	
Public Health	700,000
Communities	360,000
Public Health & Communities	1,060,000
CORE	
Finance	190,000
Business Improvement, HR & Comms	275,000
Customer Information & Digital Services	299,000
Legal & Governance	-
Total Core	764,000
TOTAL	7,336,600

Equality Impact assessments

Under Section 149 of the Equality Act 2010, the Council has a duty when exercising its functions to have 'due regard' to the need to eliminate discrimination and other conduct prohibited under the Act, and promote equality of opportunity and foster good relations between those who share a 'protected characteristic' and those who do not. This is the public sector equality duty.

The protected characteristics are: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, and, marriage and civil partnership.

The purpose of the duty is to assess whether a proposed decision disproportionately affects people with a protected characteristic. In other words, the indirect discriminatory effects of a proposed decision. Before the Council exercises its fees and charging powers, the impact on individuals or groups of individuals who share a protected characteristic must be carefully considered and properly factored into the decision making process using the Council's Equality Impact Assessment process.

We have assessed the proposed efficiency savings for 2023/24 to ensure that none of the protected characteristic groups have the potential to be disproportionately adversely affected.

All areas undertaking efficiency savings will separately also undertake an Equality Impact Assessment to ensure due regard is paid to our legal obligations. Mitigations will be considered if there is potential to disproportionately adversely affect a protected characteristic group.

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2023/2024 Efficiency Proposals PLACE HEALTH and ADULTS DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Re-design of the operational model of the Reablement Service	Develop and implement a revised operating model for the Reablement Service, embedding the Discharge to Assess requirements. This will provide people with a safe and effective discharge from hospital with a home first approach and prevent hospital admissions wherever possible. New service users would be referred into reablement at the first point of contact to proactively support people to regain or retain independence as far as possible, only moving into community and commissioned models of care where needed, with consideration given to the use of technology / equipment where possible. It is anticipated that reablement will reduce the level of statutory service being provisioned.	200,000
Review of the Adult Social Care operating model	Identify and understand customer journeys to inform the development of early intervention and prevention and strength based approach themes. Develop front door screening of referrals and embed strength or asset-based assessment processes into practice (such as utilising access to wider family networks, community and voluntary support pathways for referrals as well as equipment and digital offers to support service users to remain independent). It is envisaged that this would lead to a reduction in reliance on statutory support packages resulting in savings across care team budgets. in addition a review operational processes to secure service provision and safe care whilst ensuring cost effectiveness in the use of resources will also be undertaken to : (1) maximise CHC/FNC health funding / charging; (2) review of handed back care packages e.g. 2:1 homecare packages; (3) standardise out of hours cover and on-call arrangements.	1,000,000
Providing innovative support through our Shared Lives Service	Review of current management and processes within Shared Lives Service for cost effectiveness.	50,000
Review of operational processes	Full review of all operational processes within the Adults Social Care Business Unit, removing duplication and creating efficiency.	100,000
Sub - Total Review of ASC operating model (Reablement / Front Door /Shared lives)		1,350,000

2023/2024 Efficiency Proposals

PLACE HEALTH and ADULTS DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Targeted reviews of high cost care packages	A targeted review of high cost care packages (residential/nursing and community based support) above certain values across older people and working age adults will be undertaken ensuring that care packages are aligned to support plans and that changes in needs or progression following reviews of plans are reflected in care provision (including stepping down cases where it is safe to do so).	320,000
Review of Adult Community Support and Enablement Service (ACSES) Contract	The current ACSES contract was commissioned in 2017, under which 66 staff were transferred from the BMBC Supported Living Service to 2 of the framework providers, under TUPE Regulations. Staff turnover over time and negotiations with providers has resulted in cost reductions. A review has recently been undertaken of the actual real time costs of the transferred staff - it has identified areas of challenge / scope for further transfer of liability to the 2x providers. A revised TUPE rate has been calculated per hour of care based on the above review that would inform the upcoming procurement exercise.	200,000
Maximising the use of Disabled Facilities Grant to fund minor equipment and assisted living technology	DFG funds works / adaptations to homes aimed at promoting independence and to avoid residential care. However, minor adaptations and equipment is currently funded by the council via a contract with SWYPFT. It is proposed to maximise current flexibility in the DFG grant conditions to fully fund the SWYPFT minor equipment contract as well as the provision of alarms / sensors by the Assisted Living Technology Service (thereby releasing core / base funding). In addition, to improve best value, it is proposed to review the commissioning arrangement of the minor equipment contract via SWYPFT with a view of reducing the VAT costs / liability	340,000
Maximise the use of ASC winter pressures grant funding	The council receives £1.2m recurrent winter pressures grant funding as part of the IBCF - which is passported to meet ASC needs, in addition to MTFs funding provided to address demography and national living wage increases. It is proposed to maximise the use of the winter pressures funding to fund ASC baseline pressures (and to release corresponding core budget). Risk : would reduce the flexibility within ASC to sufficiently respond to any significant rise in demand or address cost pressures during the year. Also, there is the risk that the IBCF funding could be impacted by funding changes / decisions made by the Govt in future spending reviews. Such changes would be addressed as part for the Council's MTFs process	500,000
Sub - Total Review of ASC External Funding		840,000

2023/2024 Efficiency Proposals PLACE HEALTH and ADULTS DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Direct Payments - surplus balances clawback	Direct Payments are funds paid directly to eligible adults to be used to meet the needs in their support plan. It helps promote personal independence and control. Under the DP conditions, the Council can recover unclaimed or unutilised direct payment funds in managed accounts after a period of 3 months following an audit. It is proposed to reflect the impact of surplus DP balances clawback on the direct payments budget.	300,000
		3,010,000

**PHASE 1 TRANSFORMATION
PLACE HEALTH and ADULTS DIRECTORATE**

SERVICE AREA	DESCRIPTION
PHASE 1a	
PHASE 1b	
Better Lives Programme /Review of ASC Operating Model	<ul style="list-style-type: none"> - further roll out of the community reablement model / home first principles; - formalise “front door” offer (triaging, digitalisation and signposting to self-help options or early intervention pathways); - review and embed strength / asset-based assessment processes into practice; - Implement digital solutions to support service users to remain independent; - continuous improvement in operational processes.

BARNSELY METROPOLITAN BOROUGH COUNCIL
2023 /2024 Efficiency Proposals
CHILDREN'S DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Education, Early Start and Prevention		
Review of the Barnsley Multi-Systemic Therapy Service (MST)	The Barnsley MST service is delivered to 50 children across Barnsley and Rotherham. It provides intensive family and community-based intervention programmes for children and young people aged 11-17, where young people are at risk of care or custody. Rotherham have given notice to end the contract. Following a review of the service during 22/23 it is now proposed that Barnsley follows Rotherham Council in ending the contract.	170,000
Maximise use of Supporting Families Grant	The Council has been allocated around £1.1m of supporting families grant to provide targeted support to vulnerable families with multiple needs. It is proposed to maximise the use of this grant to fund existing family support posts in early start / family centres (thereby releasing core budget).	68,000
Targeted Youth Service	Deletion of a vacant post that is no longer required for service delivery.	45,000
		283,000
Children's Social Care and Safeguarding		
Develop Children in Care residential provision in Barnsley	Work is ongoing to secure a property to develop a Children in Care (CIC) residential provision within the borough. This will enable children to be cared for locally and help sustain family and social relationships and reduce missing from care episodes. In borough provision improves placement stability, timely consistent support and relationships, and wrap around services and interventions.	200,000
Increase Foster Care recruitment to ensure children are placed local to home, school and their communities.	Currently 71 children are in external fostering placements @ £850 per week (£44,200pa) By both reducing LAC admissions and placing children in internal foster care (£23,400pa) it is possible to create a cost avoidance of £20,800 per child pa. Placing 12 children in-house would achieve a cost saving of £249,600 pa. This equates to 6 – 8 additional foster carers	249,600
Student Placements	Barnsley has on average 30 student placement per year. Off set 71K predicted student income 21/22 (-40k to cover re-grades) achieving a saving of 30K.	30,000
		479,600
		762,600

**PHASE 1 TRANSFORMATION
CHILDRENS SERVICES DIRECTORATE**

SERVICE AREA	DESCRIPTION	Timeline
PHASE 1a		
Children in Care & Care Leavers	<ul style="list-style-type: none"> - further roll out of the community reablement model / home first principles; - formalise “front door” offer (triaging, digitalisation and signposting to self-help options or early intervention pathways); - review and embed strength / asset-based assessment processes into practice; - Implement digital solutions to support service users to remain independent; - continuous improvement in operational processes. 	Full business case required by 31st May 2023
PHASE 1b		
Early Start & Family Centres	<ul style="list-style-type: none"> - Re-alignment of the service structure across Early Start, Targeted Youth and Youth Justice services; - Co-location opportunities within the Family Centre Network (Family Hubs Framework delivery model); - Early intervention approach to reduce need for statutory services 	Full business case required by 30th September 2022
Early Start & Family Centres	<ul style="list-style-type: none"> - Re-align service structures across Early Start Families and Youth Justice services - Explore co-location opportunities, - Streamline business operating model, - Explore traded offer to schools 	Full business case required by 30th September 2022
Early Start & Family Centres	<ul style="list-style-type: none"> - Re-alignment of the service structure across Early Start, Targeted Youth and Youth Justice services; - Co-location opportunities within the Family Centre Network (Family Hubs Framework delivery model); - Early intervention approach to reduce need for statutory services 	Full business case required by 30th September 2022

BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/2024 Efficiency Proposals

GROWTH & SUSTAINABILITY DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Town centre buildings review	Further opportunity to revisit the Town Centre accommodation strategy using the learning and experiences from COVID19 i.e. home working options. Key considerations to include: <ul style="list-style-type: none"> •Re-purpose/disposal of surplus accommodation •Potential to change use of Gateway reviewing commercial angles / accelerate occupancy pipeline for DMC2 	500,000
Glassworks cultural venues	The three temporary cultural units at the Glassworks are set to be closed from January 2023 following the end of the last exhibition and these will be let as trading units. This will save on the running costs allocated to the units (4.2 FTEs and premises costs).	170,000
	Sub - Total Town Centre Buildings Review inc. GW cultural units	670,000
Review of Strategic Transport fees	Strategic transport currently charge S38 and S278 fees on active travel and sustainable transport schemes. £45.5m of new funding is expected to be received for active travel and sustainable transport schemes between now and 2027 through the SYMCA. Fees of 12% are receivable on this. The Local Plan also includes some large development schemes attracting S38 and S278 receipts into the BU4 strategic transport area.	300,000
Right to Buy	Currently the Council targets to sell 112 properties on average each year but generally sales reach 150. The Council currently charges an administration fee of £1500 on each sale. It is proposed to increase the target to reflect the increased sales being achieved.	50,000
Barnsley NORSE contract	The service has carried out a detailed strategic review of the contract with Barnsley NORSE for cleaning, catering, mobile catering and courier services. This looked at the services provided and resources committed by Norse on every building in the Borough. The review has generated savings through a combination of efficiencies and realignment of service provision including bringing some services back in house.	200,000

BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/2024 Efficiency Proposals

GROWTH & SUSTAINABILITY DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
MFDs contract renewal	The service is going to retender the MFDs contract. The level of printing reduced significantly during the Covid lockdown and the level has not increased significantly above that since returning to the office. The contract renewal therefore presents an opportunity to reduce the number of devices from 117 to 78. Also, some of the 78 will be smaller, lower spec devices which are cheaper. This should save in leasing costs and associated expenditure e.g. paper and electricity.	100,000
Sub - Total Contracts review in Facilities Management		300,000
Review of rents in industrial properties	A full rent review of the Council's investment properties (in particular industrial & commercial units but excluding DMC and DMC2) is being undertaken during 22/23. Industrial units are showing 100% occupancy and there is high demand for this type of space. A large number of the units are already due a rent review or will require one in the next two years.	70,000
Increased income from cultural venues	Increased visitor numbers across the Council's cultural venues has resulted in an increase in the income received for car parking. Also, the Cannon Hall boating concession should start to deliver improved performance from 2023/24 onwards.	50,000
Review of general fees and charges	The annual review of fees and charges is ongoing, but is expected to yeild a 3% uplift in income as a minimum.	100,000
		1,540,000
Review of general fees and charges	The annual review of fees and charges is ongoing, but is expected to yeild a 3% uplift in income as a minimum.	100,000

BARNSELY METROPOLITAN BOROUGH COUNCIL
2023/2024 Efficiency Proposals
GROWTH & SUSTAINABILITY DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 £
Review of overtime/agency costs	Overtime/agency/relief costs. The combined budget within Environment & Transport stands at around £2.6M A review of working practices is being undertaken to reduce the reliance on these sources of staffing / changing rates etc.	100,000
		200,000
		1,740,000

PHASE 1 TRANSFORMATION

GROWTH & SUSTAINABILITY DIRECTORATE

SERVICE AREA	DESCRIPTION	Timeline
PHASE 1a		
Property Services	<ul style="list-style-type: none"> - Baseline review of operating model (go hybrid) - introduce new technologies (self serve portal/ holistic asset management) - maximise commercial income within the portfolio drive further VFM in contracts 	Full business case required by 31st May 2023
Economic Development	<ul style="list-style-type: none"> - Review the delivery / staffing structure - Maximise external (grant) funding opportunities 	Full business case required by 31st May 2023
Waste, Recycling and Neighbourhoods	<ul style="list-style-type: none"> - Evaluate Statutory requirements, - Maximise efficiency of the service/workforce (Digital) - Explore alternative delivery models and commercial opportunities - Explore charging opportunities to raise external income 	Full business case required by 31st May 2023
Commercial & Operational Services	<ul style="list-style-type: none"> - Review of current operating model (including scope for digitisation) - Review charging model and capacity for income generation - Explore shared services with other LA's - Increase recycling opportunities 	Full business case required by 31st May 2023
PHASE 1b		
Culture & Visitor Economy	<ul style="list-style-type: none"> - Review operating model - Explore income & funding opportunities - Explore internal and external partnerships explore outsourcing and commissioning 	Full business case required by 30th September 2023
Employment & Skills	<ul style="list-style-type: none"> - A baseline review of service structure and operating model - Explore internal and external partnerships including outsourcing - Explore income and funding opportunities 	Full business case required by 30th September 2023
Strategic Transport	<ul style="list-style-type: none"> - Baseline review of structure & working practices - Review income / commercial generating potential - look at a invest for rewards model - Strategic scheme modelling 	Full business case required by 30th September 2023

<p>Bereavement, Environment, Sport & Transport (note Home to School Transport in Phase 2)</p>	<ul style="list-style-type: none"> - Review of operating model - Review current pricing / capacity for income generation & commercial opportunities - Explore shared services with other LA's 	<p>Full business case required by 30th September 2023</p>
<p>Highways & Engineering</p>	<ul style="list-style-type: none"> - Utilise outcome from recent peer review - Evaluate statutory responsibilities - Utilise workforce planning toolkit - Review charging model for highways - Evaluate future Highways pipeline and funding opportunities 	<p>Full business case required by 30th September 2023</p>

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BARNSLEY METROPOLITAN BOROUGH COUNCIL
2023/24 Efficiency Proposals
PUBLIC HEALTH and COMMUNITIES DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 Saving £
Review of Public Health ambitions aligned to 2030	The strategic review of Public Health and Regulatory Services including service realignment and transformation in preparation for the next phase of COVID-19 recovery and ambitions aligned to 2030 has been undertaken during 2022/23 with a new operating model to be put in place from 1st April 2023.	700,000
		700,000
Adjustment to the investment in town centre wardens	As part of the Town Centre Cleanliness Cabinet report October 2021, an allocation of £175k was made for an additional 4.5fte TC Warden capacity. Following a review over the last year it is now considered that an enhancement to town centre safety and security can be achieved with x2fte additional Town Centre wardens at a cost £75k.	100,000
Capitalisation of salary	Capitalisation of 0.5 fte Housing & Environment Officer From Sept 22 working on the Empty Homes Programme	20,000
SY Police Fortify team	A contributions is currently made to SY Police for the operation of the "Fortify" team which is designed to address serious and organised crime. This team consists of 1 Sgt and 6 PC's of which BMBC contributes to 5 of the PC's. Following the receipt of national funding by SY Police for this type of police work, the contribution from the Council is no longer required. The new fortify team will consist of 2 Sgt and 6PC's in 23/24 (an increase of 1 on current provision).	240,000
		360,000
		1,060,000

**PHASE 1 TRANSFORMATION
PUBLIC HEALTH and COMMUNITIES DIRECTORATE**

SERVICE AREA	DESCRIPTION	Timeline
PHASE 1a		
Safer Communities	<ul style="list-style-type: none"> - Streamline management costs and review business operating model, - Optimise external income - Reducing external expenditure 	Full business case required by 31st May 2023
PHASE 1b		
Stronger Communities	- Review operating model	Full business case required by 30th September 2023

BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/2024 Efficiency Proposals

CORE DIRECTORATE

Proposal Theme	Brief Description of Proposal	2023/24 Saving £
Registrars Income	Business Development Manager post has been employed to generate business for the Registrars Service - any increase in income would be used to fund the post in the first instance, however, any over and above the cost of the post would allow a base budget saving to be made.	TBD
Drop in zone to reduce expenses / car mileage.	A drop in zone has been developed for staff to attend Westgate for IT issues rather than the CID team visit the staff place of work and incurring expenses and mileage costs.	TBD
Service Desk Self Serve	The Council currently operates a Service Desk Self Serve via the logging of a issue via the Digital Hub as well as a telephone service help desk. It is proposed to passport all staff to use the digital hub and reduce the availability of the telephone help desk to save 1* G4 position.	11,000
Capitalisation of Project Managers	The Project Manager posts in CID are currently funded by base budget. The work these posts undertake is related to capital projects across the Authority. (3*Grade 10s & 1*G6)	188,000
Capitalisation of Applications and	All posts currently funded by base budget. Seek to capitalise apps and infrastructure work on projects such as Success Factors, Firewall and Server replacements etc	100,000
		299,000
Capitalisation of salaries	The recent increase in the number of external funding opportunities (e.g. levelling up, gainshare monies, shared prosperity, CRTS, council funded development) provides the opportunity to fund a number of positions in all service areas of the business unit.	100,000
Fraud - Invest to Save	The Council's Corporate Fraud team are able to recover through their various investigations and reviews e.g. benefits frauds, council tax fraud etc. There is an opportunity to set a financial target for the outcome of such investigations/reviews which can be used to fund a post within the structure currently funded via base budget.	50,000
Procurement	Successfully secured the E-Tendering contract management role for Yorkshire & Humber.	30,000
Procurement	Cancellation of Social Value portal contract	10,000
		190,000
Smart Working Programme	The full year effect efficiency of the new Smart Working programme implemented during 2022/23 was £750,000 with £500,000 delivered during 2022/23.	250,000
Corporate Health, Safety Emergency Resilience - system review	A programme of digitalisation and automation of Corporate Health, Safety & Emergency Resilience processes has been undertaken to release a Grade 4 post.	25,000
		275,000
		764,000

Other

Capitalisation

Capitalisation

Capitalisation

Other

Other

Other

**PHASE 1 TRANSFORMATION
CORE DIRECTORATE**

SERVICE AREA	DESCRIPTION	Timeline
PHASE 1a		
Strategic Procurement & Contract Management	<ul style="list-style-type: none"> - Review operating model / innovative procurement solutions - Improve end-to-end processes / use of tech - Improved contract management & supplier negotiation - Pure category procurement across the Council 	Full business case required by 31st May 2023
Service Design & Compliance	<ul style="list-style-type: none"> - Review operating model and scope for commercial opportunities within Registrars - Review of processes (e.g Information Governance and Freedom of Information requests) - Rationalisation of software solutions / licencing - More efficient IT commissioning and contract management 	Full business case required by 31st May 2023
Governance	-Rationalisation of processes within the Governance Team	Full business case required by 31st May 2023
Business Support	- Fundamental review of Business Support operating model inc. utilising enhanced technology for key processes	Full business case required by 31st May 2023
PHASE 1b		
Internal Audit, Anti Fraud & Assurance	<ul style="list-style-type: none"> - Review of existing operation in comparison with other LA's, - Explore external income opportunities, - Explore outsourcing and shared services 	Full business case required by 30th September 2023
Health, Safety & Community Resilience	- Review of operating model	Full business case required by 30th September 2023
Legal Services	- Review of operating model e.g commercial, property and planning teams	Full business case required by 30th September 2023

DIRECTORATE SUMMARY SPENDING PLANS 2023/2024

DIRECTORATE	OPENING 2023/24 RESOURCE ENVELOPE	ADD		SUB -TOTAL PRE EFFICIENCIES	LESS	REVISED 2023/24 RESOURCE ENVELOPE
		Pay	Demography & Demand		Efficiencies	
	£M	£M	£M		£M	
<u>PLACE HEALTH & ADULTS</u>						
Adults Assessment and Care Management	47.835	0.498	6.532	54.865	-3.010	51.855
TOTAL PLACE HEALTH & ADULTS	47.835	0.498	6.532	54.865	-3.010	51.855
<u>CHILDRENS DIRECTORATE</u>						
Education and Early Start Prevention	10.104	0.504		10.608	-0.283	10.325
Children Assessment and Care Management	33.057	0.449	7.000	40.506	-0.480	40.026
TOTAL CHILDRENS	43.161	0.953	7.000	51.114	-0.763	50.351
<u>GROWTH & SUSTAINABILITY</u>						
Regeneration and Culture	15.589	0.702	3.110	19.401	-1.540	17.861
Environment and Transport	34.760	0.695	3.725	39.180	-0.200	38.980
TOTAL GROWTH & SUSTAINABILITY	50.349	1.397	6.835	58.581	-1.740	56.841
<u>PUBLIC HEALTH & COMMUNITIES</u>						
Public Health	4.276	0.330	0.000	4.606	-0.700	3.906
Safer, Stronger & Healthier Communities	7.223	0.327		7.550	-0.360	7.190
TOTAL PUBLIC HEALTH & COMMUNITIES	11.499	0.657	0.000	12.156	-1.060	11.096
<u>CORE DIRECTORATE</u>						
Finance	3.743	0.365	1.286	5.394	-0.190	5.204
IT	7.596	0.221	0.150	7.967	-0.299	7.668
HR, Performance & Communications	4.799	0.353		5.152	-0.025	5.127
Legal & Governance	5.693	0.147	0.500	6.340		6.340
TOTAL CORE	21.831	1.086	1.936	24.853	-0.514	24.339
<u>CORPORATE BUDGETS</u>						
Levies	0.947	0.000		0.947		0.947
Corporate & Democratic Core	0.463	0.005		0.468		0.468
Capital Financing	19.271	0.000	0.570	19.841		19.841
Corporate Budgets & Provisions	16.039	4.415	-5.521	14.933	-0.250	14.683
TOTAL CORPORATE	36.720	4.420	-4.951	36.189	-0.250	35.939
TOTAL NET BUDGET	211.395	9.011	17.352	237.758	-7.337	230.421

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DIRECTORATE SUMMARY SPENDING PLANS 2024/25

DIRECTORATE	OPENING 2024/25 RESOURCE ENVELOPE	ADD		SUB -TOTAL PRE EFFICIENCIES	LESS	REVISED 2024/25 RESOURCE ENVELOPE
	£M	PAY £M	Demography & Demand £M		Efficiencies £M	
<u>PLACE HEALTH & ADULTS</u>						
Adults Assessment and Care Management	51.855	0.383	1.832	54.070	TBD	54.070
TOTAL PLACE HEALTH & ADULTS	51.855	0.383	1.832	54.070	TBD	54.070
<u>CHILDRENS DIRECTORATE</u>						
Education and Early Start Prevention	10.325	0.388		10.713	TBD	10.713
Children Assessment and Care Management	40.026	0.346	0.200	40.572	TBD	40.572
TOTAL CHILDRENS	50.351	0.734	0.200	51.285	TBD	51.285
<u>GROWTH & SUSTAINABILITY</u>						
Regeneration and Culture	17.861	0.541		18.402	TBD	18.402
Environment and Transport	38.980	0.535	0.750	40.265	TBD	40.265
TOTAL GROWTH & SUSTAINABILITY	56.841	1.076	0.750	58.667	TBD	58.667
<u>PUBLIC HEALTH & COMMUNITIES</u>						
Public Health	3.906	0.249		4.155	TBD	4.155
Safer, Stronger & Healthier Communities	7.190	0.257		7.447	TBD	7.447
TOTAL PUBLIC HEALTH & COMMUNITIES	11.096	0.506	0.000	11.602	TBD	11.602
<u>CORE DIRECTORATE</u>						
Finance	5.204	0.282	1.011	6.497	TBD	6.497
IT	7.668	0.170		7.838	TBD	7.838
HR, Performance & Communications	5.127	0.272		5.399	TBD	5.399
Legal & Governance	6.340	0.113		6.453	TBD	6.453
TOTAL CORE	24.339	0.837	1.011	26.187	TBD	26.187
<u>CORPORATE BUDGETS</u>						
Levies	0.947	0.000		0.947	TBD	0.947
Corporate & Democratic Core	0.468	0.004		0.472	TBD	0.472
Capital Financing	19.841	0.000	0.570	20.411	TBD	20.411
Corporate Budgets & Provisions	14.683	-0.129	-1.167	13.387	TBD	13.387
TOTAL CORPORATE	35.939	-0.125	-0.597	35.217	TBD	35.217
TOTAL NET BUDGET	230.421	3.411	3.196	237.028	TBD	237.028

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DIRECTORATE SUMMARY SPENDING PLANS 2025/26

DIRECTORATE	OPENING 2025/26 RESOURCE ENVELOPE	ADD		SUB -TOTAL PRE EFFICIENCIES	LESS	REVISED 2025/26 RESOURCE ENVELOPE
		Pay	Demography & Demand		Efficiencies	
	£M	£M	£M		£M	
<u>PLACE HEALTH & ADULTS</u>						
Adults Assessment and Care Management	54.070	0.331	2.437	56.838	TBD	56.838
TOTAL PLACE HEALTH & ADULTS	54.070	0.331	2.437	56.838	TBD	56.838
<u>CHILDRENS DIRECTORATE</u>						
Education and Early Start Prevention	10.713	0.335		11.048	TBD	11.048
Children Assessment and Care Management	40.572	0.299	0.200	41.071	TBD	41.071
TOTAL CHILDRENS	51.285	0.634	0.200	52.119	TBD	52.119
<u>GROWTH & SUSTAINABILITY</u>						
Regeneration and Culture	18.402	0.467		18.869	TBD	18.869
Environment and Transport	40.265	0.462	0.750	41.477	TBD	41.477
TOTAL GROWTH & SUSTAINABILITY	58.667	0.929	0.750	60.346	TBD	60.346
<u>PUBLIC HEALTH & COMMUNITIES</u>						
Public Health	4.155	0.222	0.000	4.377	TBD	4.377
Safer, Stronger & Healthier Communities	7.447	0.218		7.665	TBD	7.665
TOTAL PUBLIC HEALTH & COMMUNITIES	11.602	0.440	0.000	12.042	TBD	12.042
<u>CORE DIRECTORATE</u>						
Finance	6.497	0.243	0.470	7.210	TBD	7.210
IT	7.838	0.147		7.985	TBD	7.985
HR, Performance & Communications	5.399	0.234		5.633	TBD	5.633
Legal & Governance	6.453	0.098		6.551	TBD	6.551
TOTAL CORE	26.187	0.722	0.470	27.379	TBD	27.379
<u>CORPORATE BUDGETS</u>						
Levies	0.947	0.000		0.947	TBD	0.947
Corporate & Democratic Core	0.472	0.002		0.474	TBD	0.474
Capital Financing	20.411	0.000	0.570	20.981	TBD	20.981
Corporate Budgets & Provisions	13.387	0.353	4.595	18.335	TBD	18.335
TOTAL CORPORATE	35.217	0.355	5.165	40.737	TBD	40.737
TOTAL NET BUDGET	237.028	3.411	9.022	249.461	TBD	249.461

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BARNSELY METROPOLITAN BOROUGH COUNCIL

2023/24 SCHOOLS DELEGATED BUDGETS**1. Purpose of the Report**

- 1.1 To seek approval for the proposed 2023-24 schools' budget and for the transfer of schools' funding to the high needs budget, following consultation with schools and the Barnsley's Schools Forum.

2. Recommendations

- 2.1 That Cabinet approves the local schools funding formula and the proposed schools' budget as outlined in this report - subject to the outcome of the proposed the Disapplication Request (see para 2.2).
- 2.2 That Cabinet approves the transfer of funding (1%) from the schools' block (£1.8M) to the high needs block (subject to DfE's approval).

3. Schools Funding Settlement 2023/24

- 3.1 Details of the 2023/24 funding settlement for schools was announced on 16 December 2022. The total schools funding for Barnsley for 2023-24 is **£255.8M**. This equates to a **£16.8M** increase in funding compared to 2022-23. The table below compares Barnsley's DSG allocation for 2023/24 to the current year on an equivalent basis.

	2022-23* £M	2023-24 £M	Change £M
Baseline allocation*	185.346	190.953	5.607
Autumn Statement funding	-	6.317	6.317
Total Schools Block	185.346	197.269	11.924
High Needs Block	36.205	40.384	4.179
Early Years Block**	15.763	16.538	0.775
Central Schools Services	1.665	1.602	-0.063
	238.979	255.793	16.814

* supplementary grant £5.097M has been included in 22-23 to allow for a like for like comparison to 23-24 (as it has been rolled into the baseline allocation)

** 22/23 teachers' pay and pensions grants funding has been included within the Early Years baseline funding for 23/24

- 3.2 The following summarises the main funding changes in 2023-24:

- **Schools Block** – the increase in funding £11.9M can be explained by the impact of increase in pupil numbers £1.6M (as per the October 2022 schools census); increased funding through the National Funding Formula £4.0M; and the additional grant funding for schools as per the Autumn Statement £6.3M.

- **High Needs Block** – the £4.2M funding increase is due to increased funding through the high needs NFF £2.3M; additional grant funding for schools as per the Autumn Statement £1.4M; and the increase in pupils in special schools £0.5M.
- **Early years Block** – the increase in funding is mainly due to the 6% increase in the 3 & 4 year old early years funding rate (23/24 = £4.87). This increase is as a result of the changes / update to the Early Years national formula, as well as the roll in of the teachers pay and pension cost grant funding into the EY formula funding.

4. Barnsley's Schools Funding formula (2023/24)

4.1 A consultation exercise was undertaken in November 2022, which sought views on changes to Barnsley's schools' funding formula. The aim was to deliver on the Government's requirement of the further alignment of the local school's formulae to the national formula. The outcome of the consultation was reported to the Schools Forum on 13 December 2022.

4.2 The following, reflects the main proposed changes to the Barnsley's local funding formula for 2023-24:

- Increase in the basic entitlement unit funding for primary and secondary in line with the 2023-24 national formula values.
- Increase in the unit rates in the Barnsley's formula to the national formula level for the following funding factors: Deprivation; Low Prior Attainment; Mobility, sparsity and English as an Additional Language (EAL). In addition, where necessary the proportion of funding allocated through these factors will be aligned to the NFF.
- Inclusion of a new Split Site funding factor – with allocated funding based on distance and eligibility criteria (consistent with the DfE proposed criteria). This is in recognition of additional costs incurred by schools operating from more than one site.
- Increase in the Lump Sum factor to £128,000 per school to match the NFF amount.
- Continue to protect schools from adverse formula changes by setting the Minimum Funding Guarantee (MFG) at 0.5% (in line with the national formula).
- Growth funding will be managed outside the funding formula based on the Council's Pupil Growth criteria. The amount to be top sliced from the schools' block for 2023-24 is £588k (same as in 2022-23).

5. Funding transfer to high needs

- 5.1 Barnsley continues to face increased cost pressures in the high needs block, with a deficit projected for 2023-24. There is local flexibility for the transfer of funding from the schools to high needs block in 2023-24, subject to Schools Forum approval (NB DfE approval required for transfers above 0.5%).
- 5.2 The Council has consulted with schools and the Schools' Forum on the proposal to transfer 1% of the schools' funding to the high needs block. The transferred funding (£1.8M) will be used to fund the commissioning of new SEND places in local Barnsley schools – to stem the placements in costly independent settings.
- 5.3 The 1% funding transfer proposal was approved by the Schools' Forum on 13 December 2022. DfE approval of the proposal would not be confirmed till the end of February 2023. However, the attached school budget proposal put forward for assumes the 1% funding transfer.

6. Proposed 2023/24 Schools Delegated Budget

- 6.1 Submission of Barnsley's schools funding formula and confirmation of political ratification of the schools' budget is required by DfE. The table below outlines the proposed schools' budget for 2022/23 and reflect the changes to the formula as detailed in paragraph 4.2 and the 1% funding transfer as outlined in paragraph 5.3 (subject to DfE decision).

	2022/23 Budget	2023/24 Budget	Variance
	£'000	£'000	£'000
Schools block funding*	180,249	190,953	10,704
Growth fund	-588	-474	114
Funding transfer to high needs block**	-1,786	-1,877	-91
	177,875	188,602	10,727

* 22-23 school block funding excludes supplementary grant funding £5.097m

**23-24 funding transfer subject to DfE approval

1) Age Weighted Pupil Unit (AWPU)	125,319	132,695	7,376
2) Deprivation	17,619	20,141	2,522
3) English as an Additional Language	569	689	120
4) Mobility	75	80	5
5) Prior Attainment	11,443	11,633	190
6) Lump sum	10,674	11,264	590
7) Sparsity	24	29	5
8) Split Site(NEW)	-	26	26
9) Minimum pupil funding	1,001	528	-473
10) Minimum Funding Guarantee	1,040	194	-846
11) Rates	1,670	1,626	-44
12) PFI funding	8,441	9,696	1,256
	177,875	188,602	10,727

NB the autumn statement additional funding of £6.317m has been excluded from the table above – as it would be allocated as a separate grant funding to schools

2023/24 – 2026/27 CAPITAL INVESTMENT PROGRAMME**1. Purpose of Report**

- 1.1 To agree the 23/24 capital investment programme and future year emerging priorities.

2. Recommendations

It is recommended that:

- 2.1 Members note the Council's to identifying and prioritising capital investment needs;**
- 2.2 Members note the Council's current capital investment programme totalling £343.3M [General Fund £290.6M and Housing £52.7M];**
- 2.3 Members note the Council's overall highways capital funding totalling £72.3M over the 5 year period to 26/27, and approve the £7.1M for immediate consideration as part of the 23/24 highways maintenance programme and £44.8M, as set out at paragraphs 5.3 – 5.6 and detailed in Appendix 1;**
- 2.4 Members approve the Council's schools and disabled facilities grant allocations (£7.3M) for immediate consideration, as set out at paragraphs 5.7 – 5.13 and detailed in Appendix 2;**
- 2.5 Members note the Council's Housing Investment Programme for 2023/24 totalling £62.7M, described in paragraphs 5.14 – 5.15, already approved by Council on 2nd February 2023;**
- 2.6 Members note and agree 'in principle' the emerging capital investment priorities as outlined at paragraphs 5.16 - 5.17 – additional reports are to be submitted for Members' consideration as funding is confirmed;**
- 2.7 Members note the Council's approach to a maintaining live pipeline of capital investment proposals including health and safety / regulatory / business critical priorities, as outlined at paragraph 5.18.**

3. Background and Context

- 3.1 The proposed 23/24 Capital Investment Programme is largely derived via detailed consideration of the following three key strategies':
- **The Capital Investment Strategy 2023/24** – this strategy sets out the overall framework for identifying and prioritising the Council's capital investment priorities and seeks to align those priorities against all available resources.

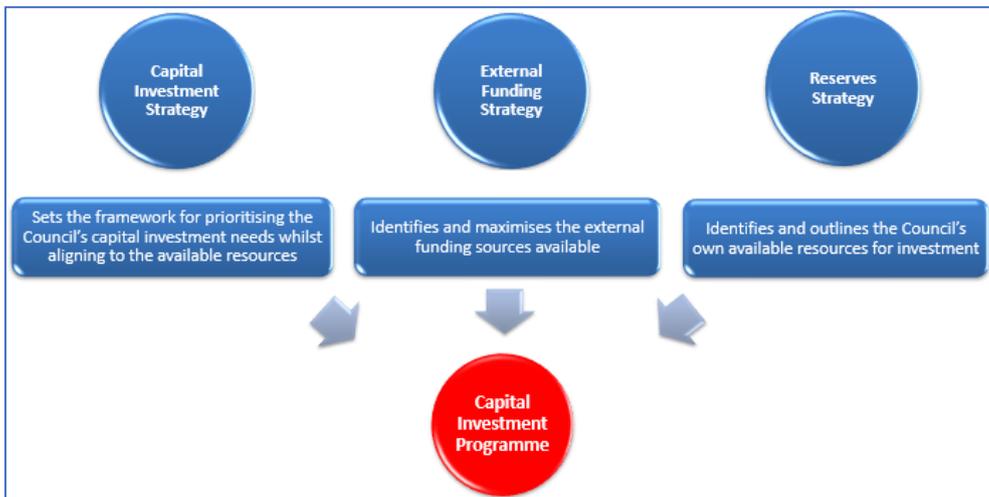
Members are asked to note that included within, and integral to this, is the Council's Place Based Investment Plan (PBIP).

The PBIP, which was approved by Cabinet in 2022, seeks to deliver the infrastructure and assets necessary to support the delivery of the Barnsley 2030 vision and wider South Yorkshire Renewal Fund Programme – which is reflected in the scheme proposals contained in this report.

- **The External Funding Strategy** – this strategy provides a framework that supports in identifying and then optimising all external funding opportunities in support of the Council’s strategic objectives; and
- **The Reserves Strategy 2023/24** – this strategy aims to maximise, and efficiently allocate, all available internal balances (e.g. year-end underspends) and “one off” resources (e.g. capital receipts) to support investment proposals that achieve the Council’s strategic objectives.

3.2 All three strategies work together to identify priorities and all available resource options (whether they be internal, external or combined) to progress our ‘pipeline’ of investment proposals that meet the Council’s priorities. The strategies also work to identify where any funding gaps or barriers, such as funding eligibility, exist.

3.3 The diagram below describes the interaction between these strategies when considering investment proposals.



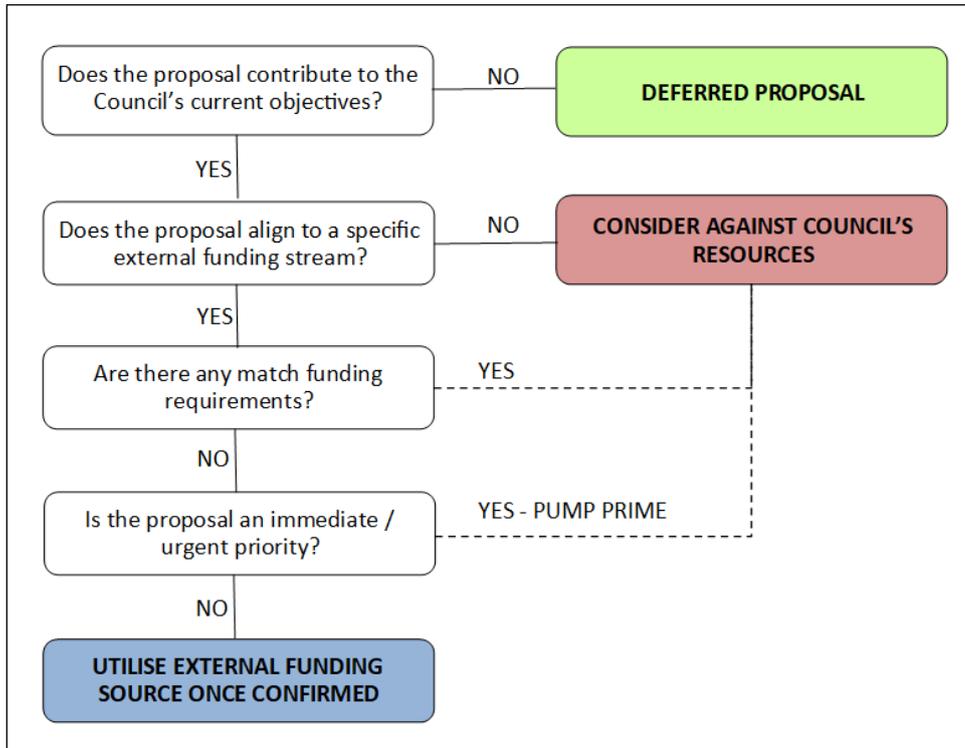
3.4 This report introduces the totality of investment proposals being considered as part of the 2023/24 to 2025/26 Capital Investment Programme and provides a more detailed overview of those resources currently available to support these proposals, along with identifying future funding gaps and opportunities.

4. **The Prioritisation Approach**

4.1 The Capital Investment and External Funding strategies set out the principles and processes which govern the prioritisation of the capital investment programme and it is within this context that all new investment proposals have been considered.

4.2 The approach is to assess the Council’s capital investment pipeline in terms of their relative contribution to the Council’s overall objectives [paragraph 4.3 refers]. A further analysis has then been undertaken to align each investment against

available external funding streams. These ordinarily have restrictions in respect of the type of expenditure that can be funded, and they have therefore been assessed against the various criteria to identify the most likely successful funding route.



4.3 To further refine the proposals into a list of priorities to progress, the assessment criteria also considers: (a) impact on corporate priorities & outcomes, (b) alignment to 2030 strategic themes / inclusive economy / SEP / zero 40 strategies, (c) return on investment – both financial & non-financial, (d) scope to lever in external funding / maximise resource position, (e) clearly defined and measurable outputs and outcomes and (f) a robust evidence base.

5. **Capital Programme and 23/24 Proposals**

Current Capital Programme

- 5.1 The Council's current capital programme total £343.3M, split between general fund investments of £290.6M and housing investments of £52.7M. These investments all relate to previous decisions taken by the Council and are fully funded.
- 5.2 After consideration of the 2023/24 investment proposals, the specific programmes will be added to the capital programme. This consolidated position is reflected in the Council's 23/24 Capital Investment Strategy.

2023/24 Proposals

Highways Capital Investment

- 5.3 The Council has allocated resources across the 5-year period 22/23 through 26/27, (£70.3M) as part of the City Region Sustainable Transport Settlement (CRSTS). This funding is split into two allocations:

- £25.5M being of 5 years' funding for the Council's highway maintenance programme – equating to c.£5.1M per annum; and
- £44.8M in respect of one-off strategic highways infrastructure projects.

5.4 The allocation for 23/24 totals £5.1M and comprises the Local and Neighbourhood Transport Programme (£1.1M) and a Transport Network Asset Maintenance Programme (£4.0M); both of which are available to invest in the Borough's highways maintenance needs. In addition, a further £2M has been provisionally set aside to repair the Borough's highways (principal roads / side streets). These resources will be released pending approval of further detailed reports.

5.5 The Council has developed a number of strategic infrastructure projects that relate to the £44.8M including active travel hubs and routes, quality bus corridors and improvements to key roundabouts. Appendix 1 details each scheme.

Table 1 – Highways Capital Investment

	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	2026/27 £M	TOTAL £M
Specific Funding to be Approved						
<u>Highways Maintenance</u>						
Local Highways Maintenance Programme	5.100	5.100 *	5.100	5.100	5.100	25.500
Additional Highways Investment 23/24	-	2.000	-	-	-	2.000
	5.100	7.100	5.100	5.100	5.100	27.500
<u>Strategic Infrastructure</u>						
Various Infrastructure Projects (Appendix 1)	0.290	4.945	22.290	17.118	0.150	44.793 *
	0.290	4.945	22.290	17.118	0.150	44.793
Total	5.390	12.045	27.390	22.218	5.250	72.293

* This report is seeking approval in principle of the £5.1M Local Highways Maintenance Programme for 23/24 monies, which is considered on an annual basis

5.6 It is recommended that the proposals that relate to specific annual government allocations are progressed immediately, in line with the Council's existing governance arrangements. **Recommendation 2.3 refers.**

Schools / Disabled Facilities Capital Investment

5.7 The Council also receives annual allocations to invest in its schools infrastructure and in disabled facilities in private properties

School Maintenance Programme

5.8 Anticipated resources in 23/24 (£0.7M) relate to investment and maintenance in the schools' stock, early years settings and children's centres (maintenance allowance).

School Admission / Basic Need Programme

- 5.9 In February 2021, the Government announced that the Council was not due to receive any 'Basic Need' resources for 22/23 or 23/24. This is determined by the Department for Education's annual Schools Capacity (SCAP) survey which assesses the number of places available in individual areas, overlaid by the ONS birth data to identify where shortfalls potentially exist in 4/5 years' time. This formula expects no shortfall of places in Barnsley and therefore no funding for 23/24.

School High Needs Provision (SEND)

- 5.10 This grant (estimated at £3.3M for 23/24) is provided to support the Council with the delivery of new and improved provision for children with special educational needs and disabilities within the Borough.
- 5.11 Members should note that as part of the safety valve programme and the Council's deficit reduction plan, the Council has submitted a joint bid with Sheffield City Council to develop a 200-place free special school near the border of both authorities. This school is to be funded directly by the Department for Education under the free school programme.

Disabled Facilities Programme (DFG)

- 5.12 The Council is expected to receive an estimated grant allocation totalling £3.4M for 23/24 relating to the DFG element of the Better Care Fund.

Table 2: Specific Funding - Schools / Disabled Facilities Capital Investment

	2023/24 £M
Specific Funding to be Approved	
School Maintenance Programme (indicative) *	0.667
School Admissions Programme	-
High Needs Provision (SEND)	3.278
Disabled Facilities Programme (indicative) *	3.377
Total	7.322

* Figures based on 2022/23 allocation as no indicative figures released by Central Government at the time of writing this report.

- 5.13 It is recommended that the proposals that relate to specific annual government allocations are progressed immediately, in line with the Council's existing governance arrangements. **Recommendation 2.4 refers.**

Housing Capital Investment

- 5.14 The Council's housing capital investment is considered as follows:

- Core Programme – including the annual Decency programme that maintains key components [kitchens, bathrooms, windows, doors, heating systems, roofs etc.] of c.1,200 house, and the supplementary programme that provides for structural works, disabled adaptations and major void works to the housing stock;
- Housing Growth / Added Value Investments – targeted investment based on the Council’s strategic housing priorities.

5.15 These schemes, already approved by Council on the 2nd February, are shown in Table 3 below.

Table 3: Housing Capital Investments

<u>Programme</u>	<u>Investment Proposal</u>	TOTAL £M
Core	HRA Decency Programme	14.849
Core	HRA Supplementary Works	5.545
Sub Total – Core Programme		20.394
Housing Growth / Added Value	Catchup Replacement Programme	2.630
Housing Growth / Added Value	Non-Traditional Archetype Fire Works	0.500
Housing Growth / Added Value	Social Housing Decarb Fund 2 – [Includes £1.8M Grant]	3.600
Housing Growth / Added Value	EPC C Works	33.600
Housing Growth / Added Value	Neighbourhood / Environmental Works	2.000
Sub Total - Housing Growth / Added Value		42.330
2023 - 2027 Capital Investments		62.724

Gain Share Capital Investment Proposals

5.16 The Council will shortly begin to receive funding to support the delivery of capital programmes in the form of Gainshare Allocations from South Yorkshire Mayoral Combined Authority (SYMCA). These funds will make a significant contribution to the delivery of the 2023/24 to 2025/26 capital investment priorities in Barnsley PBIP.

Funding will come from SYMCA via two main strands of Gainshare:

- i) **Accelerator Funding** – currently around £23m is held in residual Gainshare by the MCA. This is the total amount available across South Yorkshire to support ‘oven ready’ schemes – these are effectively those schemes that can be completed by 31 March 2024.

On the assumption that allocations from this ‘pot’ will be calculated based on the population, there is an expectation that Barnsley will receive in the region of £3.65m.

Officers provisionally have identified the following schemes as meeting funding the eligibility/criteria laid out by the MCA and in providing a significant contribution to the delivery of the Council’s Place Based Investment Plan (PBIP).

It should be noted that the total value of the proposals outlined below exceeds the £3.65m allocation, however they are presented on the basis that alternative funding options are currently being investigated for each scheme.

The schemes recommended for prioritisation are:

- **Barnsley Civic (circa £356k Gainshare required)** – extensive work is currently ongoing to fund the extensive restoration and refurbishment programme being delivered at the Civic.

Any funding received from accelerated gainshare would be added to funds already secured from Heritage England (£1.6m in Heritage Actions Zone Funding) and the £0.907m recently awarded from Levelling Up Round 2 (LUF2) and other Civic funding of £250k

These funds would support a range of scheme elements at the Civic including extensive restoration of the façade onto Eldon Street, improving public access into the theatre, the creation of office and cultural space to improve the commercial offer of the Civic with a view to ultimately supporting financial sustainability.

- **Town Centre Bridge (£2.5m Gainshare ask)** – this project seeks to deliver a high-quality pedestrian & cyclist accessible bridge spanning the main Sheffield to Leeds railway line (Hallam Line).

The bridge will link the existing public transport and parking provisions leading to the Glass Works and crucially will create a new active travel link into the town centre opening up access to the Glass Works scheme and other development sites including The Seam and the Eastern Gateway.

To date this Scheme has successfully attracted funding from Network Rail, the Government's Get Britain Building Fund and Transforming Cities (in addition to BMBC capital contributions).

- **Goldthorpe Housing Project (£2.17m Gainshare ask)** – this £9.596m project seeks to transform an area of pre-1919 terraced housing in the heart of Goldthorpe. The project, which is a key strand of the Town Deals Investment Plan for Goldthorpe, will include:

- the acquisition and demolition of existing stock (40 dwellings);
- the development of new, low carbon affordable homes for social rent (tbc);
- new communal green space and public realm;
- rear alleyway and boundary improvements;
- will be delivered alongside an energy retrofit programme for existing homes, across tenure.

To date, the scheme has attracted significant funding contributions from the Town Deal, the Council’s HRA, SYMCA Brownfield Fund (feasibility pot) and has a commitment from Homes England to support new affordable provision.

Accelerated gainshare would be used to meet the funding gap required to meet full scheme delivery – although mitigations exist to scale back the scheme scope should the requisite levels of funds not become available.

ii) **Longer-Term Equitable Funding Allocations** – the table below provides details of the funding allocations across South Yorkshire from the Long Term Gainshare devolved to the MCA.

Business Stock	Allocation Adjusted		26 Years		Annual	
	%	%	Capital £m	Revenue £m	Capital £m	Revenue £m
MCA		20.00%	£94	£62	£3.60	£2.40
BMBC	16.11%	12.89%	£60	£40	£2.32	£1.55
DMBC	23.42%	18.74%	£88	£58	£3.37	£2.25
RMBC	19.02%	15.22%	£71	£47	£2.74	£1.83
SCC	41.45%	33.16%	£155	£103	£5.97	£3.98
	100.00%	100.00%	£468	£312	£18.00	£12.00

For Barnsley this equates to a combined allocation over the 26 years period of:

- £60.32m in capital allocations; and
- £40.3m in revenue funding.

In order to deliver our Place Based Investment Plan at scale and pace, it is proposed that a strategy of rapid deployment of bringing forward capital allocations is explored i.e. funding to be utilised over a 3-5 year period, rather than over 26-year period of release.

On the basis that accelerated draw-down of capital funding is achievable, and the suggested approach is approved, the following schemes are proposed as emerging priorities - prioritisation being based on their alignment with of Barnsley’s PBIP and the MCA’s Strategic Economic Plan (SEP).

- **Principal Towns and Local Centres Programme (£20m gainshare required - £30M for Phase 3 in total)** – now approaching its third delivery phase, the key objective of the programme is to significantly improve the economies of a range of designated areas across the Borough and help our local high streets thrive.

Overall, sixteen centres across Barnsley are included in the programme.

The current prioritised investment programme includes new centres which will bring enterprise and business support to the high street, new

commercial property, and place-making programmes to bring buildings and spaces back into productive economic and social uses.

It should be noted that the Council has already committed £10m in funding to support this flagship programme and would be seeking to use £20m in Gainshare to complete the funding package required to support Phase 3.

It should be noted that Cabinet approved the first draw-down of funding against the Council's £10m capital contribution on 14 December 2022. Members agreeing to the 'in principle' release of up to £6.87m to support the Local Centres projects, strategic acquisitions and associated wider programme delivery costs.

These funds to be released subject to Principal Towns Programme Board approval, S151 Officer endorsement and the application of established capital programme governance processes to ensure robust, positive, and affordable outcomes in respect of business case and feasibility study work.

➤ **The Seam – Phase 1 Lower Court House (£20m Gainshare required)** – representing a key component of Barnsley's Place Based Investment Plan the Seam will deliver:

- Effective and Economical land usage including the replacement of extensive areas of surface parking with a new multi-storey car park.
- Enhanced active travel opportunities including the provision of an Active Travel Hub
- High-quality, innovative and low-carbon town centre living (170 units)
- A wider low – zero carbon environment
- Growth space for new businesses/increase commercial floorspace.
- Attractive green public spaces
- SMART Technology
- Strengthened physical connectivity to Barnsley College

Whilst significant external investment has already been secured for the delivery of Phase 1 (Lower Court House) via Future High Streets Funding along with investment from the Council the breadth of ambition for the site combined with a range of external cost pressures means that a further £20m will likely be required to deliver wider programme aspirations.

➤ **Town Centre Projects – (£10m Gainshare required)** - under the theme of 'making our urban centres fit for the future', the Barnsley *Place-based Investment Plan* identifies the contraction and consolidation of retail activity as a critical trend for the town's future and outlines the need for planning and investment to bring new reasons to visit and new higher-value activity.

Building on our Town Centre Plan, the Council wants to work with public and private sector partners to rationalise assets, bring in new higher-value activity and consolidate and maintain our position of revival of footfall and spend on the back of the opening of the Glass Works development.

The prioritised initial programme includes proposed investments with potential to deliver a range of core SY MCA economic outputs including: floorspace rationalisation; redeveloped commercial floorspace; enterprises receiving support and new jobs – as well as increased footfall and land and asset value uplift.

- **£10m Remaining Balance** - allocations to the above schemes total £50m. This would potentially leave a remaining capital balance of £10m. It is suggested that these funds be set aside to support strategic decision-making subject, for example, the outcome of our recent LUF Round 2 bids. Eventual usage could include for example:
 - Support the match-funding requirements or funding shortfalls should the LUF2 bids be successful; or
 - Gainshare could be used to support selected projects within the current LUF2 should the bids be unsuccessful

Levelling Up Round 2 Bid Submissions

The Council recently submitted two separate bids into the DHLUC Levelling Up Round 2, (LUF2) namely:

- Elsecar Forging Ahead (£15.974m LUF2 grant ask); and
- Barnsley Futures (£10.243m LUF2 grant ask).

Whilst the Elsecar bid was unsuccessful significant preparatory work has been undertaken that has resulted in robust design work to develop the individual schemes within the proposal (completed up to RIBA Stage 3).

Whilst the outcome of the bid application is disappointing this preparatory design work should place the Elsecar site in a strong position when bidding for future funding opportunities. In terms of funding, work remains ongoing to identify funding streams that will support the delivery of the vision at Elsecar.

Members are asked to note that project feasibility funding allocated to the Council by SYMCA was used to develop these schemes to RIBA3.

Whilst the outcome of the Elsecar bid was disappointing the Barnsley Futures bid was successful and the scheme was awarded the full LUF2 grant 'ask'. Below is a overview of the schemes to be funded:

Barnsley Futures – with a total LUF2 grant ask of £10.243m this bid comprises the following three scheme elements:

- **Youth Place and Space** – the scheme seeks to revamp the Youth Hub at the YMCA, offering new and improved social and learning spaces including new sports and catering facilities.

The Youth Hub will be complemented by the creation of a new Activity Park on brownfield land in the heart of the town. This will include a skate park, bike track, new active routes, and play spaces - transforming options for physical activity and providing safe active spaces for children and young people.

The Scheme will receive £5.304m in LUF2 funding towards a total scheme cost of £5.834m.

- **The Civic** – this scheme is referred to in paragraph 5.16 above. The Civic will receive £0.907m in LUF2 grant to toward the delivery of the wider £3.113m restoration and development scheme
- **The NAVE (Northern Academy of Vocal Excellence)** - Barnsley Youth Choir are proposing to develop a purpose-built centre of vocal excellence by transforming the vacant heritage courthouse building (formerly the Council's Computer Centre).

A total of £4.032m in LUF2 grant funding has been offered to support delivery of the scheme which has a total cost of £4.425m.

It should be noted that the total cost figure includes a balance of £0.393m representing the market value of the building as gifted by the Council to BYC via a Community Asset Transfer.

Brownfield Funding Bid Submissions

The South Yorkshire Mayoral Combined Authority (SYMCA) has been allocated £53.3M from Government to support the development of housing schemes on brownfield land (at least 3,300 new homes by the end of March 2025).

Members are asked to note that a bid for £2.5m has been submitted to support the road adoptions necessary on the Court House site to support potential future housing developments and the wider aspiration, of the Seam.

Cannon Hall Roof Bid: Museum and Estates Development (MEND) Fund Round 2

Members are asked to note that a bid was recently submitted to the Arts Council for MEND funding totalling £0.9m. to support extensive maintenance and restorative works to Cannon Hall roof. A 10% match funding requirement (£0.100m) will be required from the Council should the bid be successful.

A decision on the bid is expected by 31 March 2023.

UK Shared Prosperity Funding – Capital Allocations

Capital Funding Profile

Theme	2022/23 £M	2023/24 £M	2024/25 £M	Total £M
Communities & Place	0.088	0.199	0.742	1.029
Local Business Support	0	0.066	0.185	0.251
Total Capital Allocation	0.088	0.265	0.927	1.280

Members are asked to note that a separate report covering the Shared Prosperity Fund is scheduled for consideration at Cabinet on 22 February 2023.

Summary External Funding Opportunities

5.17 Table 3 summarise the external funding opportunities currently in development:

Table 3: External Funding Bids Currently Being Progressed

Source		Funding Confirmed £M	Decision Pending £M	Total £M
External Funding Bids:				
SYMCA	Sustainable Transport Settlement (CRSTS)	71.500	-	71.500
SYMCA	Gainshare - Accelerator Fund		3.650	3.650
SYMCA	Gainshare – Long Term (Capital)	60.000		60.000
DLUHC	LUF2 - Barnsley Central		10.243	10.243
DLUHC	LUF2 – Barnsley East/Elsecar		15.973	15.973
SYMCA	Brownfield Fund – The Seam		2.500	2.500
Arts Council	MEND – Cannon Hall Roof	-	0.900	0.900
SYMCA	Shared Prosperity Fund		1.281	1.281
Sub Total – External Funding Bids		131.50	34.547	166.047

Other Capital Requirements

Health & Safety / Regulatory / Business Critical Proposals

5.18 These proposals are ordinarily regulatory or statutory in nature but also include proposals that keep the Council safe and maintain / protect service delivery. Any proposals will be considered on an exceptions basis as they emerge and if agreed as a priority will be funded from the capital contingency reserve.

6. Conclusion and Next Steps

6.1 This report is seeking the formal approval of both the highways and schools / disabled facilities investments for 23/24 – 26/27 which totals £59.2M.

6.2 On the basis that the above £59.2M is approved, alongside the housing investment of £62.7M, as already approved by Members, the total revised capital programme totals **£465.2M**, aligned to the Council's Corporate Priorities.

	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	2026/27 £M	Total £M
Current Capital Investment Programme	148.6	128.3	41.5	24.9	-	343.3
<u>New Approvals</u>						
Highways Investment (Table 1)	0.3	12.0	22.3	17.1	0.2	51.9
Schools & Disabled Facilities Investment (Table 2)	-	7.3	-	-	-	7.3
Housing Investment (Table 3) *	-	28.1	4.6	30.0	-	62.7
Total New Approvals	0.3	47.4	26.9	47.1	0.2	121.9
Revised Capital Investment Programme	148.9	175.7	68.4	72.0	0.2	465.2

* Already Approved as part of 23/24 HRA Budget process

6.3 Progress against external funding bids will be reported as circumstances dictate.

APPENDIX 1 – HIGHWAYS INVESTMENT FOR APPROVAL

Proposal Name	Brief Description	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	2026/27 £M	TOTAL £M
ADDITIONAL HIGHWAYS INVESTMENT 23/24							
Council's Own Resources	A further £2M has been provisionally set aside to repair the Borough's highways (principal roads / side streets).	-	2.000	-	-	-	2.000
SUB TOTAL - ADDITIONAL HIGHWAYS INVESTMENT 23/24		-	2.000	-	-	-	2.000
LOCAL TRANSPORT PROGRAMME							
Local Transport Programme	Monies for maintenance of the Borough highways infrastructure including the Local and Neighbourhood Transport Complementary Programme (ITB) and the Transport Network Asset Maintenance (HMB)	-	5.100	-	-	-	5.100
SUB TOTAL – LOCAL TRANSPORT PROGRAMME		-	5.100	-	-	-	5.100
SYMCA SUSTAINABLE TRANSPORT SETTLEMENT (CRSTS)							
A635 Quality Bus Corridor - BRT	A bus priority scheme; also improves capacity on the overall network. Includes new bus lanes, bus shelters, active travel routes and improved links to the Trans-Pennine Trail	-	-	9.250	9.250	-	18.500
Royston Active Travel and Bus Priority Measure infrastructure scheme	Provision of infrastructure mitigation required to deliver 2 major Mixed Use (employment / residential) sites allocated in the Local Plan. MU3 and MU5 – which have been approved in the Royston Masterplan. The scheme will provide mitigation at several local junctions; provide active travel routes and an alternative bus priority route into the town centre. The full requested CRSTS request is for £14.2m, the scheme has been re-profiled to defer £12.2m into the next settlement period (2027 onwards)	-	0.080	1.920	-	-	2.000
A628 Bus and Active Travel priority corridor - Shafton to Barnsley Town Centre - Phase 1	Bus / AT priority scheme; also mitigation for Local Plan developments. Will also include Active Travel routes to tie into existing routes delivered through TCF / AT funding	-	0.159	3.400	4.228	0.150	7.937
River Dearne Long Route & Darton Active Travel Route	The proposed 'River Dearne Long Route' scheme consists of a package of measures which seeks to improve walking and cycling connectivity between A61 Gyratory at Old Mill Lane and A633 Grange Lane via A628 Pontefract Road. The list of interventions includes infrastructure improvements to 2.45km of off-road active travel route and improving widths to achieve LTN 1/20 and the higher MCA standards, Provision of Toucans crossing at Grange Lane and Pontefract Road, improvements to public realm, improvements to	0.252	1.050	0.798	-	-	2.100

Proposal Name	Brief Description	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	2026/27 £M	TOTAL £M
	lighting, incorporation of a dish channel to the existing steps within the park to allow easy access for cyclists. The 'M1 J38 Darton Active Travel Link' is a package of measures which seeks to promote walking and cycling connectivity between 'The Yorkshire Sculpture Park' located at J38 M1 and the proposed A61 Active Travel Link via Darton Rail Station. By linking to the proposed A61 Active Travel Link an uninterrupted walking and cycling route will be established connecting J38 with Barnsley Town Centre. The proposal will also complement the establishment of an Active Travel Hub at the Church Street car park (subject to a separate OBC / funding bid).						
Active Travel Hubs - Darton, Goldthorpe, The Seam (Barnsley Town Centre)	3 x Active Travel Hubs at priority locations Darton - The scheme will refurbish the existing building, make it DDA compliant, provide safe and secure storage for cyclists using the rail station and provide bike loan / hire for local residents. Goldthorpe - New Active Travel Hub at Goldthorpe Rail Station, located on Barnsley Road. The scheme will be DDA compliant and provide safe and secure storage for cyclists using the rail station and provide bike loan / hire for residents of Goldthorpe. The Seam - New Active Travel Hub at Courthouse Car Park (the development known as 'The Seam') The new Hub will be located close to the transport interchange on a site identified for low carbon town centre residential development and new green public realm and will provide more safe / secure cycle storage than at present and have the capacity for more e-bike / bike loan	-	3.256	-	-	-	3.256
Penistone Station Accessibility Improvements - Phase 1	The scheme will improve accessibility to the proposed Park and Ride scheme at the Penistone station. The creation of a Park and Ride site at Penistone station is a priority of South Yorkshire Passenger Transport Executive (SYPT), and follows other similar rail based park and ride facilities which have been built in recent years at Wombwell and Elsecar and which have proved very popular with commuters. This Park and Ride site will also complement the bid Kirklees Council have recently submitted to increase the number of trains on the Penistone Line, which connects Huddersfield with Sheffield via Barnsley. Services at Penistone are currently restricted to 2 trains per hour. In addition	-	0.120	3.600	2.280	-	6.000

Proposal Name	Brief Description	2022/23 £M	2023/24 £M	2024/25 £M	2025/26 £M	2026/27 £M	TOTAL £M
	the proposed scheme will also mitigate congestion from major housing allocations which are coming forward in Penistone.						
Town End Roundabout - Phase 1 (development)	The proposed scheme will see the development of a "Dutch style" roundabout at the existing Town End roundabout within Barnsley town centre on the A628. The existing roundabout will be replaced and existing priority for motorists will be removed and replaced with pedestrian and cyclist priority at crossing points.	-	0.080	2.360	0.560	-	3.000
A61 Active Travel - Barnsley – Royston via Smithies - Phase 1	An active travel scheme, already in the TCF programme which provides 7.5km of new on and off-road cycle routes. Includes new pedestrian / cycle crossings at key junctions. Also ties into the A61 Royston Bus Priority measures scheme being delivered by the SYPTE This element is to deck an existing disused rail bridge to provide better connectivity	0.038	0.190	0.872	0.800	-	1.900
Restoring Your Railway: North Barnsley to Wakefield via Royston (1)	The restoration proposal for the North Midland Line is to run passenger services from Barnsley to Wakefield Kirkgate via the semi-operational freight route from Wakefield to Lundwood. This could form the first phase of a more fundamental reinstatement between Lundwood and Barnsley and / or Lundwood and Swinton on disused tracks. Currently, the route is a single track, infrequently used freight line, which runs parallel to parts of the National Cycle Network. Restoring the railway on this route would include potentially double-tracking the freight route, ensuring it all adheres to modern passenger rail safety standards. The restoration of this route would create a new, connection between North Barnsley and Wakefield, potentially offering connections to Leeds and Huddersfield beyond. This reduced allocation would specifically be for the feasibility on the freight line.	-	0.010	0.090	-	-	0.100
SUB TOTAL – SYMCA SUSTAINABLE TRANSPORT SETTLEMENT (CRSTS)		0.290	4.945	22.290	17.118	0.150	44.793
GRAND TOTAL – HIGHWAYS CAPITAL INVESTMENT		0.290	12.045	22.290	17.118	0.150	51.893

APPENDIX 2 – SCHOOLS & DISABLED FACILITIES INVESTMENT FOR APPROVAL

Proposal Name	Brief Description	2023/24 £M
		-
School Maintenance	Monies ringfenced for maintenance the Council's schools' stock	0.667
High Needs Provision (SEN)	Monies ringfenced for providing additional school places	3.278
Disabled Facilities Grant	Monies earmarked for provision of disabled facilities grant to allow residents to adapt their own homes	3.377
GRAND TOTAL –		7.322

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**2023/24 SERVICE AND FINANCIAL PLANNING
REDUNDANCY COMPENSATION AND PROCEDURES**

1. Purpose of Report

- 1.1 To consider the maximum amount of compensation to be paid under the Discretionary Compensation Regulations 2006.
- 1.2 To consider the period of notice to be afforded to employees declared compulsorily redundant.

2. Recommendations

- 2.1 That for the purpose of the 2023/2024 budgetary procedures, payments in accordance with the Discretionary Compensation Regulations 2006 be up to a maximum of 30 weeks' actual pay based on the Statutory Redundancy Scheme.**
- 2.2 That any employee (excluding Teachers) declared redundant be afforded the maximum of 12 weeks' notice of termination of employment.**

3. Introduction/Background

- 3.1 The above regulations provide Local Authorities with the power to make discretionary one-off lump sum payments (enhanced redundancy payments) to employees who are made redundant.
- 3.2 With effect from 1 April 2007, the Council introduced a revised scheme of compensation using the Statutory Redundancy Scheme but based on actual pay.

4. Current Position

- 4.1 Employees are entitled by their contract of employment to receive a period of notice if their employment is to be terminated by reason of redundancy.
- 4.2 This period of notice is the greater of either that specified within their contract of employment or that specified by statute.
- 4.3 In previous years, the Council has agreed the maximum of 12 weeks' notice, irrespective of an employee's length of service, would be served on any employee declared compulsorily redundant. In addition to this, redeployment opportunities will be sought for affected employees during the statutory consultation period.
- 4.4 The advantage of affording 12 weeks' notice to all employees are:
 - (i) The maximum time will be available to pursue and achieve redeployment opportunities.

(ii) Successful redeployment will negate the need to make a redundancy payment (maximum up to 30 weeks' actual pay).

4.5 The disadvantage is if no redeployment opportunities exist, then there is a cost over and above what the contractual/statutory notice entitlement would have provided for employees with less than 12 years' service.

4.6 For the 2023/24 financial year, whilst we have commenced our initial service transformation reviews (phase 1), there are currently no known planned compulsory redundancies.

5. Options

5.1 To accept the report recommending payment up to a maximum of 30 weeks' actual pay to all employees who are redundant, and any employee declared compulsorily redundant to be offered the maximum of 12 weeks' notice of termination.

5.2 Not accept the report.

6. Local Area Implications

6.1 There are no direct Local Area implications.

7. Compatibility with European Convention on Human Rights

7.1 There are no implications.

8. Ensuring Social Inclusion

8.1 There are no implications.

9. Reduction of Crime and Disorder

9.1 There are no implications.

10. Risk Assessment

10.1 There are no implications.

11. Consultations

11.1 Service Director (Finance) and the Trade Unions have been consulted.

12. Proposal

12.1 It is recommended that Cabinet approve the recommendations of this report.

13. Glossary

13.1 None

14. List of Appendices

14.1 None

15. Background Papers

15.1 Discretionary Compensation Regulations 2006 – available for inspection from Human Resources.

Officer Contact: Michael Potter, Service Director Business Improvement, HR and Communications

Date: 11 January 2023

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COMMUNICATIONS

Our communications and marketing approach aligns to:

Our **vision**

Barnsley - the place of possibilities.

Our **priorities**



Our **culture.**

Enabling Barnsley.



Our narrative (aspirations, opportunities and challenges)

Managing our budget MTFS	Transform our services Service reviews	Manage our assets Asset Management Strategy	Support and grow our people People strategy
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Our **guiding principles**

- Clear and open
- Key messages
- The why?
- Benefit to people and to Barnsley

Our **focus in on:**

- Highlighting key areas of our significant cost pressures
- Engaging with employees in transforming our services, showing progress and achievements
- Partnership working
- Reputation management
- No Place for Hate
- Managing expectations

Enabling Barnsley.

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