

REPORT TO THE HEALTH & WELLBEING BOARD

5th JUNE 2018

HEALTH PROTECTION

Report Sponsor: Julia Burrows
Report Author: Rebecca Clarke
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1. Purpose of Report

- 1.1 This report outlines the role and scope health protection work being undertaken in Barnsley. It also describes the system where a range of organisations have responsibility to respond to threats to the health of the population.

2. Recommendations

- 2.1. Health and Wellbeing Board members are asked to:-
1. Note the system around health protection and the need for organisations to cooperate to contribute to health protection work.
 2. To agree the Health Protection Board minutes be received by the Health and Wellbeing Board by exception along with an annual update on the Boards activity to provide assurance that the health of the residents of Barnsley is being protected in a proactive and effective way.

3. Introduction/ Background

- 3.1 Health Protection includes activities intended to protect individuals, groups and populations from infectious diseases and environmental hazards. This work includes preparing for and responding to public health emergencies, for example pandemic flu. Health Protection operates across a wide range of organisations responsible for specific components. Achieving success in health protection relies on strong working relationships at a local level.
- 3.2 The scope of the health protection work for the population of Barnsley (whether resident, working or visiting) is as follows;
- Vaccine preventable diseases and Immunisation programmes
 - National screening programmes
 - Infection, Prevention and Control including Health Care Associated Infections (HCAIs)
 - Communicable disease control including Tuberculosis (TB), blood borne viruses, gastro-intestinal infections (GI) and seasonal influenza
 - Public Health aspects of emergency planning and preparedness (including severe weather, pandemic influenza)
 - Environmental hazards and control, biological, chemical, radiological and nuclear, including air and water quality, food safety

- Sexually Transmitted Infections including HIV and Hepatitis
- Substance Misuse and blood borne viruses

3.3. A well-functioning health protection system means that the people of Barnsley are, as far as possible, protected from risk of harm from environmental hazards or infectious diseases. This will mean that prevention, preparation, reactive work and enforcement will be effective in reducing risk of harm.

4. Responsibilities of organisations across Barnsley

4.1. Health protection operates across the system where a range of organisations have responsibility to respond to threats to the health of the population. This has potential to increase the risk of lack of communication, coordination, leadership or governance of health protection. Figure 1 outlines the organisation and individual health protection responsibilities.

Figure 1: Organisation and individual health protection responsibilities

Public Health England	Provides advice to protect and improve the nation’s health and wellbeing, for example, vaccination and immunisation, advice and support on prevention and control of communicable diseases and management of outbreaks.
Barnsley Council	<p>Delivers a range of health protection functions including: environmental health regulation and enforcement, and providing support to the public and businesses about adherence to law and codes of practice in relation to areas such as health and safety, food standards and animal health. A number of these roles relate to statutory responsibilities. These Regulatory Services functions (trading standards, food hygiene and safety, animal health and pollution control) will transfer to Public Health from 1st August 2018.</p> <p>Barnsley Council also provides and commissions and services which provide health protection and health promotion including sexual health services and the public health nursing service.</p> <p>Barnsley Clinical Commissioning Group (BCCG) and Barnsley Metropolitan Borough Council (BMBC) are working together to provide a Community Infection Prevention and Control Commissioning Advisory Service. The aim service is to prevent infections through provision of comprehensive high quality evidence-based infection control support in the community.</p>
Director of Public Health	Statutory duty under the Health and Social Care Act 2012 and associated regulations, to provide information and

	<p>advice to relevant organisations and to the public and has an oversight function to ensure that all parties discharge their roles effectively for the protection of the local population.</p>
NHS England (NHSE)	<p>Oversees Quality and Patient Safety of Barnsley CCG, including Health Care Acquired Infections (HCAIs) such as MRSA and Clostridium difficile.</p> <p>NHSE also is responsible for the co-ordination and support for the Local Health Resilience Partnership (LHRP), which along with preparedness, co-ordinates any NHS multi-agency response to an emergency</p> <p>Responsible for the commissioning of immunisation and screening services as well as specialised commissioning including HIV treatment services.</p>
Barnsley Clinical Commissioning Group	<p>Works with GP practices across Barnsley, commissions treatment services from providers, and holds community and acute healthcare providers to account for HCAIs.</p> <p>Joint commissioner for Community Infection Prevention and Control Commissioning Advisory Service with Barnsley Council.</p> <p>The CCG will support NHS England in:-</p> <ul style="list-style-type: none"> • the coordination of their local health economy. • discharging its EPRR functions and duties locally, including supporting health economy tactical coordination during incidents.
NHS organisations including GP practices, Barnsley District General Hospital and South West Yorkshire Partnership Foundation Trust	<p>Provide services that provide health promotion, and prevent and treat disease including: preventing and treating sexually transmitted infection; delivering immunisation programmes in schools; carrying out antenatal screening; and primary care delivering immunisations and treatment for infectious diseases.</p> <p>Reduce the risk of HCAIs through promotion of good infection prevention and control practices lead by Directors of Infection Prevention and Control.</p>
South Yorkshire Police (SYP) and South Yorkshire Fire and Rescue (SYFR)	<p>Work closely with partners on preparedness and respond to any emergencies and major incidents.</p>
Businesses,	<p>May be involved in health protection work through, for</p>

workplaces, schools and the voluntary sector	example, providing information and support to staff in the event of outbreaks, applying for permits to regulate against environmental hazards, vaccinations delivered through occupational health departments, and implementation of infection prevention and control policies in schools.
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5. What assurance mechanisms are in place to monitor and address health protection risks?

- 5.1 The Barnsley Health Protection Board chaired by the Director of Public Health meets on a quarterly basis includes a range of stakeholders outlined in Figure 1 to assess and make recommendations about work to mitigate risks to health. The purpose of the Health Protection Board is to provide assurance on behalf of the population of Barnsley that there are safe, effective and well-tested plans in place to protect the health of the population.
- 5.2 The Health Protection Board has made considerable progress over the year. Board members continually look for opportunities of inter-disciplinary and multi-agency joint working which will bring system wide improvements and improved outcomes for the population.
- 5.3 The Health Protection Board and partners remain vigilant, ensuring continuous surveillance and that multi-agency plans are fit for purpose to control any future incidents/outbreaks effectively. In the event of an outbreak, Barnsley Council and partner agencies will continue to work together to investigate the situation and put in place measures to protect the public's health.
- 5.4 The Health Protection Board's terms of reference are included in Appendix 1 for information.

Officer: Rebecca Clarke

Contact: rebeccaclarke@barnsley.gov.uk

Date: 18th May 2018

Barnsley Health Protection Board

Terms of Reference

Vision

The Health and Social Care Act 2012 placed a duty on local authorities in England to protect the health of the local population. This duty is discharged through the Director of Public Health in the local authority. The Barnsley Health and Wellbeing Board is the forum that was formerly established from 1st April 2013 to receive assurance on local strategies and plans to improve and protect the health of the population.

The Health Protection Board (HPB) is a sub-committee of the Barnsley Health and Wellbeing Board. It has responsibility to provide assurance that local health protection arrangements are effective. The HPB will escalate risk and progress in minimising threats to the health of the population to the Barnsley Health and Wellbeing Board. The HPB will take a system wide overview of stakeholders contributing to health protection in Barnsley and provide a whole system overview.

Purpose

- **Prevention:** There is a system in place to assure that appropriate preventative actions are being taken to protect the health of the population, based on identification of risks and assurance mechanisms put in place. These actions cover areas related to control and prevention of communicable diseases, including immunisation and vaccination, and screening. Assurance shall be received via minutes of meetings, reports/plans of various committees overseeing specific areas of work related to health protection.
- **Incidents and Outbreaks:** There is a system in place to assure that there are effective arrangements for dealing with health protection incidents and outbreaks with key risks identified and appropriate mitigation measures undertaken.
- **Surveillance:** There is an effective system for surveillance of diseases that pose a threat to the population, identifying key hazards and actions required for escalation, including Health Protection concerns from neighbouring areas.
- **Emergency Preparedness Response and Resilience:** Assurance to the HPB that there is a system in place to assure that there are adequate plans and preparedness in place to respond to major emergencies to protect the health of the population, with risks identified and a robust action plan to mitigate the risks.

Wider Relationships

- **The South Yorkshire Local Resilience Forum** is responsible for ensuring the health response to any major incidents, in partnership with the Public Health response. The HPB will have a relationship with South Yorkshire LRP regarding the relevant Emergency Planning risks for Barnsley.
- **Safeguarding Adults Board (SAB):** There are local multi-agency arrangements in place to manage the safeguarding of infection control through the HPB and individual agency arrangements/structures. There are appropriate SAB representatives that are

involved in the work of health protection and its governance structures and to avoid duplication of effort and resource the SAB will be advised of strategic matters relevant to the protection of vulnerable adults. Public Health representative will present an annual report to the SAB on the work of the HPB and any matters relevant to the SAB by exception.

- **Barnsley Safeguarding Children Board (BSCB)** comprises of representatives from a range of statutory partners, whose role is to promote the safeguarding and wellbeing of local children, young people and families in Barnsley. The independently chaired BSCB provides a forum to hold partners to account and test effectiveness of multi agency working to safeguard children.
- **Public Health England (PHE)** is accountable for the prevention, surveillance and management of infections in the local working community with a variety of partners to ensure effective response.

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/199773/Health_Protection_in_Local_Authorities_Final.pdf

Scope

The scope of the HPB is to minimise local hazards to human health and to gain assurance that any threats are appropriately mitigated, therefore, the Board will receive risks that:

- relates to more than one organisation;
- is a concern only to one organisation but other organisations need to be informed;
- is a population concern either by volume and/or severity.

Functions

The function of the HPB is:

- to gain assurance that systems are fit for purpose in managing the interdependencies between organisations and programmes which have responsibility for providing health protection functions in Barnsley.
- to gain assurance that effective health protection data is obtained, assessed, and used appropriately so that appropriate action can be taken where necessary.
- to identify priorities for effective partnership working.
- to contribute to the Barnsley Health and Wellbeing Board annual report.
- to lead the Pandemic Influenza Planning and Response Group.

Reporting Processes

To the Health and Wellbeing Board in respect of risk escalation.

Core Membership

- Chair - Director of Public Health, BMBC
- Deputy Chair – Chief Nurse, NHS Barnsley Clinical Commissioning Group
- Service Director Public Health - Health Protection Lead, BMBC
- Public Health Principal – Health Protection, BMBC
- Head of Quality for Primary Care Commissioning, NHS Barnsley Clinical Commissioning Group
- PHE representative
- Emergency planning lead, BMBC
- Primary Care representative
- Environmental health leads
- NHS England, Yorkshire and The Humber Team

- Major providers of health and social care services in Barnsley Directors of Infection Prevention and Control
- Berneslai Homes representative

It is expected that core members will attend all meetings and representation will be from Executive Director level or equivalent where appropriate. Where they cannot, an appropriately competent deputy, with the relevant skills and delegated authority, should attend in their place.

Attendance of core members to Board meetings will be monitored and reported in the annual reports of the Board.

Co-opted attendees

As required for specific areas of work.

Quoracy

- Chair - Director of Public Health, BMBC
- Deputy Chair – Chief Nurse, NHS Barnsley Clinical Commissioning Group
- PHE representative
- At least one of the major providers of health care

Frequency of meetings

- Quarterly as a minimum and by exception as required.

Administration

The administration for the HPB will be provided by BMBC Public Health.

Practical Operation

Routine work identifies vulnerabilities, threats and how these can be mitigated. This is generally monitored through existing systems both in individual organisations and jointly e.g. LRF for emergency planning. Duplication of entries on existing systems is not required. For purposes of the Board, the focus is to highlight risks where there is an issue (often not being addressed) and other action by partners on Board (either individually or in partnership), is needed. Impact refers to impact on both population and /or organisational finance/reputation.

Review

The terms of reference for the HPB will be reviewed on a 12 monthly basis or as and when required

Review Date

July 2018