

MEETING:	Full Council
DATE:	Thursday, 27 February 2020
TIME:	10.00 am
VENUE:	Council Chamber, Barnsley Town Hall

MINUTES

Present

The Mayor (Councillor Markham)

- Central Ward - Councillors D. Birkinshaw, Bruff and Dyson
- Cudworth Ward - Councillors Hayward, Houghton CBE and Wraith MBE
- Darfield Ward - Councillors Saunders
- Darton East Ward - Councillors Charlesworth, Hunt and Spence
- Darton West Ward - Councillors A. Cave, T. Cave and Howard
- Dearne North Ward - Councillors Gardiner, Gollick and Phillips
- Dearne South Ward - Councillors Danforth, C. Johnson and Noble
- Dodworth Ward - Councillors P. Birkinshaw, Fielding and Wright
- Hoyland Milton Ward - Councillors Franklin and Shepherd
- Kingstone Ward - Councillors Mitchell, Murray and Williams
- Monk Bretton Ward - Councillors Green and Richardson
- North East Ward - Councillors Cherryholme, Ennis OBE and Higginbottom
- Old Town Ward - Councillors Lofts, Newing and Pickering
- Penistone East Ward - Councillors Barnard, Hand-Davis and Wilson
- Penistone West Ward - Councillors Greenhough and Kitching
- Rockingham Ward - Councillors Andrews BEM and Sumner
- Royston Ward - Councillors Makinson
- St. Helen's Ward - Councillors Leech, Platts and Tattersall
- Stairfoot Ward - Councillors Bowler, Gillis and W. Johnson
- Wombwell Ward - Councillors Frost and Daniel Griffin
- Worsbrough Ward - Councillors Carr, Clarke and Lodge

214. Declarations of Interests

There were no declarations of pecuniary or non-pecuniary interest from Members in respect of items on the agenda.

215. Suspension of Standing Orders

Moved by Councillor Sir Steve Houghton CBE – Seconded by Councillor Andrews BEM; and

RESOLVED that Standing Order No 13(5) of the council be suspended in respect of the consideration of the Budget insofar as it relates to restrictions on Members speaking more than once.

216. The Council's Medium Term Financial Strategy 2020/21 - 2022/23 (Cab.5.2.2020/6)

(A) 2020/21 Budget Proposals; and (B) Council Tax 2020/21

The 2020/21 Budget Proposals and the proposed Council Tax 2020/21 were:

Moved by Councillor Gardiner – Seconded by Councillor Franklin.

The following Amendment, submitted in accordance with Standing Order No 8, was:

Moved by Councillor Kitching – Seconded by Councillor Fielding:

The Liberal Democrat Group recognises the hard work of the Finance Team in again bringing forward a balanced budget. We recognise that this is a financially well managed Council and that prudent decisions have allowed the Council to remain in good financial shape despite ongoing challenges in funding right across local government.

Our amendments therefore do not seek to undermine the budget, but to bring focus to some key priority areas which we – and the communities we serve – believe require more investment going forward.

We seek to set up a parks and green spaces investment fund to improve our public parks, playgrounds and open green spaces; a community safety fund for each Area Council; and to properly fund efforts to tackle the climate emergency.

1 Area Council Community Safety Fund

- (i) Emerging investment priority R35 allocates an extra £10,000 to each Ward Alliance totalling £210,000.
- (ii) While we welcome this extra funding for communities, we would like to reallocate this spending specifically for local road safety initiatives which would be welcomed by residents across the borough
- (iii) We would invest the £210,000 into Area Council Safety funds as devolved Area Council Budget. This would be ring-fenced for use by

ward members in conjunction with Area Council Officers on local road safety priority initiatives

2 Parks and Green Spaces Investment Scheme

- (i) The Penny Pie Park scheme remains highly unpopular, ineffective, costly and unnecessary
- (ii) We would therefore cease all spending on the Penny Pie Park scheme immediately, saving approximately £1.6m from the capital budget
- (iii) This money will be used to create a Parks and Green Spaces Investment Scheme, improving play equipment and park spaces across the borough, with a goal of achieving more Green Flag Parks

3 Tackling climate change

- (i) The Liberal Democrat Group believes that investment of £780,000 on positive environmental impact/Zero Carbon objectives is insufficient
- (ii) We would cease Council spending on Trade Union Convenors, saving £237,000 of revenue budget
- (iii) This money will be spent on tackling the climate emergency, specifically on a more ambitious plan to increase tree cover across the borough
- (iv) Emerging investment priority R17 TREE 2020 allocates £345,000 of revenue budget to the Council's tree planting programme for the coming year. This proposal would add the £237,000 to this, giving £582,000
- (v) This increased investment would be underpinned by the development of a robust, ambitious, borough-wide tree planting strategy

Upon being put to the vote the Amendment was lost.

The original motion was then put as the Substantive Motion and:

(A) 2020/21 BUDGET PROPOSALS

RESOLVED:-

- (i) that the report of the Service Director Finance (S151 Officer), under Section 25 of the Local Government Act 2003 at Section 1 be noted, that the 2020/21 budget proposals be agreed and that the Chief Executive and Senior Management Team (SMT), in consultation with Cabinet Spokespersons, submit, for early consideration, detailed plans that ensure the Council's ongoing financial sustainability for 2021/22 and beyond;
- (ii) that the revised Medium Term Financial Strategy (MTFS) and Forecast for 2020/21 to 2022/23 contained at Section 2a (supported by the suite of background papers in Sections 2b – 2g) be noted and monitored as part of the arrangements for the delivery of the MTFS;
- (iii) that the proposed efficiency savings in 2020/21 at Section 4a be approved for implementation and that the 2021/22 efficiency savings proposals at Section 4b be noted subject to further consideration in future budget processes taking account of any further Equality Impact Assessments;
- (iv) that the cash limited budgets for each service with overall net expenditure

for 2020/21 of £172.577M be approved;

- (v) that total additional one-off investments (capital and revenue) of £19.4M, including 2019/20 investments, as outlined at Section 5 be approved subject to further detailed reports on the proposals for its use;
- (vi) that provision be made to reflect a market supplement in the Council's care contracts to help address the pay and condition issues in the local care market;
- (vii) that the 2020/21 – 2022/23 budget proposals presented at Sections 6a – 6c be approved subject to Cabinet receiving detailed implementation reports where appropriate;
- (viii) that the changes to the schools funding formula including the transfer of funding from the schools block to the high needs block and the proposed 2020/21 schools block budget as set out at Section 6d be approved;
- (ix) that the new General Fund capital investment of £10.4M (Section 7 Appendix A) and specifically funded schemes of £13.5M (Section 7 Table 7) be included within the capital programme and released subject to further detailed reports on the proposals for their use;
- (x) that the Aggregated Equality Impact Assessment (Section 9) of the proposals be noted and the proposed mitigation actions in the report be approved;
- (xi) that the Chief Executive and SMT, in consultation with Cabinet Spokespersons, be required to submit reports into Cabinet, as a matter of urgency, in relation to the detailed General Fund Revenue Budget for 2020/21 on any further action required to achieve an appropriately balanced budget in addition to those proposals set out above;
- (xii) that the Chief Executive and SMT be responsible for managing their respective budgets including ensuring the implementation of savings proposals;
- (xiii) that the Authority's SMT be charged with ensuring that the budget remains in balance and report regularly into Cabinet on budget/savings monitoring including any action required;
- (xiv) that Cabinet and the Section 151 Officer be authorised to make any necessary technical adjustments to form the 2020/21 budget; and
- (xv) that appropriate consultation on the budget proposals takes place with the Trade Unions and representatives of Non Domestic Ratepayers and that the views of consultees be considered by Cabinet and the Council.

(B) COUNCIL TAX 2020/21

- (i) in respect of the Council Tax 2020/21 calculations:

- (a) that the Council Tax Collection Fund surplus relating to Barnsley M.B.C. of £3.200M be used to reduce the Council Tax Requirement for 2020/21;
- (b) that the Band D Council Tax for Barnsley M.B.C.'s services be set at £1,541.34 which includes the cumulative special precept earmarked specifically for Adult Social Care of £135.14; and
- (c) that the Band D Council Tax for Barnsley M.B.C.'s area be set at £1,813.97 including the Police and Fire precepts as set out in (ii)(c).
- (ii) that, in respect of the Council Tax 2020/21 declaration:
- (a) that it be noted that at its meeting of its Cabinet on the 8th January 2020 the Council made the following calculations for the year 2020/21 in accordance with Regulations made under Section 31(B) of the Local Government Finance Act 1992 as amended (the "Act"):-
- (1) in accordance with Section 31B (3) of the Local Government Act 1992, as amended, the number of adjusted Band D equivalent properties calculated by the Council as its Council Tax base for the year shall be 65,405.74 (Item T in the formula in Section 31B (1) of the Act);
- (2) that the number of adjusted Band D equivalent properties calculated by the Council, as the amounts of its Council Tax base for the year for dwellings in those parts of its area to which one or more special items relate shall be as follows:-

TABLE 1				
Column	A	B	C	D = C / B
Parish Area	Band D equivalent chargeable properties	95% of Band D equivalent chargeable properties	Precept Issued (after Council Tax Support Grant) (£)	Band D Equivalent Charge (£)
Billingley	97.10	92.25	1,532.00	16.61
Cawthorne	609.20	578.74	20,144.00	34.81
Dunford	248.20	235.79	8,346.00	35.40
Great Houghton	674.80	641.06	23,925.00	37.32
Gunthwaite and Ingbirchworth	298.10	283.20	5,736.00	20.25
High Hoyland	68.70	65.27	-	-
Hunshelf	161.60	153.52	5,000.00	32.57
Langsett	111.60	106.02	3,627.00	34.21
Little Houghton	191.90	182.31	4,359.00	23.91
Oxspring	470.20	446.69	19,530.00	43.72
Penistone	4,431.00	4,209.45	171,872.00	40.83
Shafton	969.80	921.31	36,658.00	39.79
Silkstone	1,214.30	1,153.59	74,832.00	64.87
Stainborough	163.90	155.71	4,797.00	30.81
Tankersley	666.90	633.56	14,163.00	22.35
Thurgoland	757.50	719.63	11,226.00	15.60
Wortley	304.20	288.99	7,796.00	26.98
Barnsley and Other Non-Parish Areas	57,409.10	54,538.65	-	-
Total	68,848.10	65,405.74	413,543.00	

- (b) that the following amounts be now calculated by the Council for the year 2020/21 in accordance with Sections 31-36 of the "the Act":-

- (1) £173,005,746 being the net aggregate amount the Council estimates for items set out in Section 31A (2) and 31A (3) of the Act taking into account all Precepts issued to it by Parish Councils;
- (2) £68,580,000 being the aggregate of the sums which the Council estimates will be payable for the year into its General Fund in respect of the Business Rate Retention Scheme and other specific grants;
- (3) £3,200,000 being the amount which the Council estimates will be transferred in the year from its Collection Fund to its General Fund in accordance with Section 97 (3) of the Local Government Finance Act 1988 (Council Tax Surplus);
- (4) £101,225,746 being the amount by which the amount at (ii)(b) (1) above exceeds the aggregate of amounts at (ii)(b) (2) and (ii)(b) (3) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (Item R in the formula in Section 31B (1) of the Act);
- (5) £1547.66 calculated by the Council as being the amount at (ii)(b) (4) above (Item R in the formula in Section 31B (3)); all divided by the Council Tax base as highlighted in (ii) (a) (1) above (Item T in the formula in Section 31B (1) of the Act);
- (6) £413,543.00 being the aggregate amount of all special amounts (Parish Precepts) referred to in Section 31A (2) of the Act; as per column C in the table in (ii)(a) (2) above;
- (7) £1,541.34 calculated by the Council as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items relate being the amount at (ii)(b) (5) above less the result given by dividing the amount at (ii)(b) (6) above divided by the amount at (ii)(a) (1) (Item T in the formula in Section 31B (1) of the Act) above in accordance with Section 34 (2) of the Act.
- (8) the following amounts calculated by the Council as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate:-

TABLE 2	
Section 34(3) Calculation :	
Part of the Council's Area	
Parish of :-	£
Billingley	1,557.95
Cawthorne	1,576.15
Dunford	1,576.74
Great Houghton	1,578.66
Gunthwaite & Ingbirchworth	1,561.59

High Hoyland	1,541.34
Hunshelf	1,573.91
Langsett	1,575.55
Little Houghton	1,565.25
Oxspring	1,585.06
Penistone	1,582.17
Shafton	1,581.13
Silkstone	1,606.21
Stainborough	1,572.15
Tankersley	1,563.69
Thurgoland	1,556.94
Wortley	1,568.32
This table represents the Council Tax for Barnsley MBC plus Local Parishes for Band D only	

being the amounts given by adding to the amount at (ii)(b) (7) above the amount of the special items in (ii)(a) (2) Col D in accordance with Section 34 (3) of the Act;

(9) the amounts calculated by the Council as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands are shown below.

TABLE 3

Section 36(1) Calculation :
Part of the Council's Area

Parish of :-	Valuation Bands								
	A-	A	B	C	D	E	F	G	H
	£	£	£	£	£	£	£	£	£
Billingley	865.51	1,038.62	1,211.74	1,384.83	1,557.95	1,904.14	2,250.37	2,596.56	3,115.9
Cawthorne	875.62	1,050.76	1,225.89	1,401.01	1,576.15	1,926.39	2,276.66	2,626.90	3,152.3
Dunford	875.95	1,051.15	1,226.35	1,401.54	1,576.74	1,927.11	2,277.51	2,627.88	3,153.4
Great Houghton	877.01	1,052.43	1,227.85	1,403.24	1,578.66	1,929.45	2,280.29	2,631.08	3,157.3
Gunthwaite & Ingbirchworth	867.53	1,041.05	1,214.57	1,388.07	1,561.59	1,908.59	2,255.63	2,602.63	3,123.1
High Hoyland	856.28	1,027.55	1,198.82	1,370.07	1,541.34	1,883.84	2,226.38	2,568.88	3,082.6
Hunshelf	874.37	1,049.26	1,224.15	1,399.02	1,573.91	1,923.65	2,273.43	2,623.16	3,147.8
Langsett	875.29	1,050.36	1,225.43	1,400.48	1,575.55	1,925.65	2,275.79	2,625.90	3,151.1
Little Houghton	869.56	1,043.49	1,217.42	1,391.32	1,565.25	1,913.06	2,260.92	2,608.73	3,130.5
Oxspring	880.57	1,056.70	1,232.82	1,408.93	1,585.06	1,937.28	2,289.53	2,641.75	3,170.1
Penistone	878.96	1,054.77	1,230.58	1,406.36	1,582.17	1,933.74	2,285.36	2,636.93	3,164.3
Shafton	878.39	1,054.08	1,229.77	1,405.44	1,581.13	1,932.47	2,283.85	2,635.20	3,162.2
Silkstone	892.32	1,070.80	1,249.27	1,427.73	1,606.21	1,963.13	2,320.08	2,677.00	3,212.4
Stainborough	873.40	1,048.09	1,222.78	1,397.46	1,572.15	1,921.50	2,270.88	2,620.23	3,144.3
Tankersley	868.70	1,042.45	1,216.20	1,389.94	1,563.69	1,911.16	2,258.66	2,606.13	3,127.3
Thurgoland	864.95	1,037.95	1,210.95	1,383.94	1,556.94	1,902.91	2,248.91	2,594.88	3,113.8
Wortley	871.27	1,045.54	1,219.80	1,394.05	1,568.32	1,916.82	2,265.35	2,613.85	3,136.6
Barnsley and Other Non-Parish Areas	856.28	1,027.55	1,198.82	1,370.07	1,541.34	1,883.84	2,226.38	2,568.88	3,082.6

This table shows the total Council Tax for Barnsley MBC and local parishes (excluding Police and Fire Precepts). The charge for individual valuation bands is calculated as a proportion of a Band D property, as per Section 5 of the Local Government Finance Act 1992.

being the amounts given by multiplying the amount at (ii)(b) (8) above by the number which, in the proportion set out in Section 5 of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation Band D in accordance with Section 36 (1) of the Act;

- (c) that it be noted that for the year 2020/21 the under-mentioned precepting Authorities have stated the following draft amounts in precepts issued to the Council in accordance with Section 42A of the Local Government Finance Act 1992, for each of the categories of dwellings shown below:-

	Total Precept	TABLE 4								
		Valuation Bands								
		A-	A	B	C	D	E	F	G	H
Precepting Authority:	£	£	£	£	£	£	£	£	£	£
South Yorkshire Fire Authority	4,878,306	41.44	49.73	58.01	66.30	74.59	91.17	107.74	124.32	149.18
South Yorkshire Police Authority	12,953,162	110.02	132.03	154.03	176.04	198.04	242.05	286.06	330.07	396.08

- (d) that having calculated the aggregate in each case of the amounts at (ii)(b) (9) and (ii)(c) above, the Council in accordance with Section 30 (2) of the Local Government Finance Act 1992, hereby sets the amounts shown below as the amounts of Council Tax for the year 2020/21 for each of the categories of dwellings shown below:-

Section 30(2) Calculation :

TABLE 5

Part of the Council's Area

Valuation Bands

Parish of :-	A-	A	B	C	D	E	F	G	H
	£	£	£	£	£	£	£	£	£
Billingley	1,016.97	1,220.38	1,423.78	1,627.17	1,830.58	2,237.36	2,644.17	3,050.95	3,661.16
Cawthorne	1,027.08	1,232.52	1,437.93	1,643.35	1,848.78	2,259.61	2,670.46	3,081.29	3,697.56
Dunford	1,027.41	1,232.91	1,438.39	1,643.88	1,849.37	2,260.33	2,671.31	3,082.27	3,698.74
Great Houghton	1,028.47	1,234.19	1,439.89	1,645.58	1,851.29	2,262.67	2,674.09	3,085.47	3,702.58
Gunthwaite & Ingbirchworth	1,018.99	1,222.81	1,426.61	1,630.41	1,834.22	2,241.81	2,649.43	3,057.02	3,668.44
High Hoyland	1,007.74	1,209.31	1,410.86	1,612.41	1,813.97	2,217.06	2,620.18	3,023.27	3,627.94
Hunshelf	1,025.83	1,231.02	1,436.19	1,641.36	1,846.54	2,256.87	2,667.23	3,077.55	3,693.08
Langsett	1,026.75	1,232.12	1,437.47	1,642.82	1,848.18	2,258.87	2,669.59	3,080.29	3,696.36
Little Houghton	1,021.02	1,225.25	1,429.46	1,633.66	1,837.88	2,246.28	2,654.72	3,063.12	3,675.76
Oxspring	1,032.03	1,238.46	1,444.86	1,651.27	1,857.69	2,270.50	2,683.33	3,096.14	3,715.38
Penistone	1,030.42	1,236.53	1,442.62	1,648.70	1,854.80	2,266.96	2,679.16	3,091.32	3,709.60
Shafton	1,029.85	1,235.84	1,441.81	1,647.78	1,853.76	2,265.69	2,677.65	3,089.59	3,707.52
Silkstone	1,043.78	1,252.56	1,461.31	1,670.07	1,878.84	2,296.35	2,713.88	3,131.39	3,757.68
Stainborough	1,024.86	1,229.85	1,434.82	1,639.80	1,844.78	2,254.72	2,664.68	3,074.62	3,689.56
Tankersley	1,020.16	1,224.21	1,428.24	1,632.28	1,836.32	2,244.38	2,652.46	3,060.52	3,672.64
Thurgoland	1,016.41	1,219.71	1,422.99	1,626.28	1,829.57	2,236.13	2,642.71	3,049.27	3,659.14
Wortley	1,022.73	1,227.30	1,431.84	1,636.39	1,840.95	2,250.04	2,659.15	3,068.24	3,681.96
Barnsley and Other Non-Parish Areas	1,007.74	1,209.31	1,410.86	1,612.41	1,813.97	2,217.06	2,620.18	3,023.27	3,627.94

This table shows the total Council Tax for Barnsley MBC, local parishes and the Police & Fire Precepts

The table is the sum of the total Council Tax for Barnsley MBC and local parishes (Table 3) and the precept amounts for the

- (e) that the Service Director (S151 Officer) be authorised to serve notices, enter into agreements, give receipts, make adjustments, initiate proceedings and take any action available to the Council to collect or enforce the collection of non-domestic rates and the Council Tax from those persons liable in accordance with the Council's agreed policy; and
- (f) that the Service Director (S151 Officer) determines in accordance with the principles determined by the Secretary of State and set out in the Referendums Relating to Council Tax Increases (Principles) (England) Report 2020/2021, that Barnsley Metropolitan Borough Council's relevant basic amount of Council Tax for the year 2020/21 as defined by Section 41 of the Local Audit and Accountability Act 2014 is not excessive.
- (g) that the Director of Legal and Governance be authorised to publish the Council Tax Notice in accordance with the provisions of Section 38 of the Local Government Finance Act 1992.

In accordance with the requirements of the Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014, a recorded vote was then taken on the above items (Minute 216 (A) and (B) refers).

Those in favour of the motion, present at the time of voting

The Mayor, (Councillor Markham) and Councillors Andrews BEM, Barnard, D Birkinshaw, Bowler, Bruff, A Cave, T Cave, Charlesworth, Cherryholme, Clarke, Dyson, Ennis OBE, Franklin, Frost, Gardiner, Gollick, Green, Daniel Griffin, Hand-Davis, Hayward, Higginbottom, Sir Steve Houghton CBE, Howard, C Johnson, W Johnson, Leech, Lofts, Makinson, Mitchell, Newing, Noble, Phillips, Pickering, Platts, Richardson, Saunders, Shepherd, Spence, Sumner, Tattersall Williams, Wilson Wraith MBE and Wright.

Those against the motion, present at the time of voting

Councillors Fielding, Greenhough, Hunt and Kitching

Abstentions

Councillor Lodge

(C) Treasury Management Strategy and Policy Statement 2020/21

Moved by Councillor Gardiner – Seconded by Councillor Franklin; and

RESOLVED:-

- (i) that the 2020/21 Treasury Management Policy Statement at Section 2e Appendix A be noted;
- (ii) that the 2020/21 Minimum Revenue Provision (MRP) Statement detailed at Section 2e Appendix B be approved;

- (iii) that the 2020/21 Borrowing Strategy at Section 2e including the full suite of Prudential and Treasury Indicators (Section 2e Appendix C) be approved; and
- (iv) that the 2020/21 Annual Investment Strategy at Section 2e be approved.

217. Proposed options to replace the existing Council Tax Support Scheme for Working Age Claimants (Cab.5.2.2020/7)

Moved by Councillor Gardiner – Seconded by Councillor Franklin; and

RESOLVED that the proposed new Local Council Tax Support Scheme, attached at Appendix 1 to the report now submitted, be approved.

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Chair